



Kim Webber B.Sc. M.Sc.  
Chief Executive  
52 Derby Street  
Ormskirk  
West Lancashire  
L39 2DF

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22 November 2016

**TO: COUNCILLORS HENNESSY, WEST, BARRON, MRS BLAKE, BLANE, COTTERILL, CURRIE, D EVANS, GREENALL, G HODSON, KAY, MCKAY, NIXON, PRYCE-ROBERTS AND YATES**

Dear Councillor,

A meeting of the **CORPORATE AND ENVIRONMENTAL OVERVIEW AND SCRUTINY COMMITTEE** will be held in the **CABINET/COMMITTEE ROOM - 52 DERBY STREET, ORMSKIRK L39 2DF** on **THURSDAY, 1 DECEMBER 2016** at **7.00 PM** at which your attendance is requested.

Yours faithfully

A handwritten signature in black ink, appearing to be 'Kim Webber', written over a horizontal line.

Kim Webber  
Chief Executive

**AGENDA**  
**(Open to the Public)**

**1. APOLOGIES**

**2. MEMBERSHIP OF THE COMMITTEE**

To be apprised of any changes to the membership of the Committee in accordance with Council Procedure Rule 4.

**3. URGENT BUSINESS, IF ANY, INTRODUCED BY THE CHAIRMAN**

Note: No other business is permitted unless, by reasons of special circumstances, which shall be specified at the meeting, the Chairman is of the opinion that the item(s) should be considered as a matter of urgency.

#### **4. DECLARATIONS OF INTEREST**

If a member requires advice on Declarations of Interest, he/she is advised to contact the Borough Solicitor in advance of the meeting. (For the assistance of members a checklist for use in considering their position any particular item is included at the end of this agenda sheet.) **Pages 219 - 220**

#### **5. DECLARATIONS OF A PARTY WHIP**

In accordance with Overview and Scrutiny Committee Procedure Rule 16, Members must declare the existence of any Party Whip, and the nature of it, when considering any matter in the following categories:

- The review of any decision of Cabinet or
- The performance of any Member of the Cabinet

N.B. The Secretary of State believes whipping is incompatible with Overview and Scrutiny.

#### **6. MINUTES**

To receive as a correct record the Minutes of the meeting held on 13 October 2016. **Pages 221 to 230**

#### **7. PUBLIC SPEAKING**

Residents of West Lancashire, on giving notice, may address the meeting to make representations on any item on the agenda except where the public and press are to be excluded during consideration of the item. The deadline for submissions is 5.00pm 25 November 2016. A copy of the public speaking protocol and form to be completed is attached. **Pages 231 to 234**

#### **8. WEST LANCASHIRE TOURISM - THE VISITOR ECONOMY REVIEW**

To consider the following two items:

#### **9. MARKETING LANCASHIRE**

To consider a presentation from the Head of Partnerships and Head of Multi-Channel Marketing, Marketing Lancashire on the Lancashire Visitor Economy and how West Lancashire is promoted as a visitor destination.

#### **10. PROJECT PLAN**

To review the Project Plan and confirm the next steps of the review. **Pages 235 to 240.**

#### **11. DRAFT GREEN INFRASTRUCTURE AND CYCLING STRATEGY**

To consider the report of the Director of Development and Regeneration. **Pages 241 to 300**

**12. COMMUNITY INFRASTRUCTURE LEVY (CIL) FUNDING PROGRAMME 2017/18**

To consider the report of the Director of Development and Regeneration.  
**Pages 301 to 380**

**13. MEMBERS ITEMS**

There are no items under this heading.

**14. ITEM FROM THE MEMBERS UPDATE - MINUTES OF LCC HEALTH SCRUTINY COMMITTEE 18 OCTOBER 2016**

Item referred from the Members Update – Issue 3. **Pages 381 to 418**

**15. WORK PROGRAMME**

To note items coming forward to the next meeting. **Pages 419 to 420**

**We can provide this document, upon request, on audiotape, in large print, in Braille and in other languages.**

**FIRE EVACUATION PROCEDURE: Please see attached sheet.**

**MOBILE PHONES: These should be switched off or to 'silent' at all meetings.**

For further information, please contact:-

Cathryn Jackson on 01695 585016

Or email [cathryn.jackson@westlancs.gov.uk](mailto:cathryn.jackson@westlancs.gov.uk)

**FIRE EVACUATION PROCEDURE FOR:  
COUNCIL MEETINGS WHERE OFFICERS ARE PRESENT  
(52 DERBY STREET, ORMSKIRK)**

**PERSON IN CHARGE:** Most Senior Officer Present  
**ZONE WARDEN:** Member Services Officer / Lawyer  
**DOOR WARDEN(S)** Usher / Caretaker

**IF YOU DISCOVER A FIRE**

1. Operate the nearest **FIRE CALL POINT** by breaking the glass.
2. Attack the fire with the extinguishers provided only if you have been trained and it is safe to do so. **Do not** take risks.

**ON HEARING THE FIRE ALARM**

1. Leave the building via the **NEAREST SAFE EXIT**. **Do not stop** to collect personal belongings.
2. Proceed to the **ASSEMBLY POINT** on the car park and report your presence to the **PERSON IN CHARGE**.
3. **Do NOT** return to the premises until authorised to do so by the **PERSON IN CHARGE**.

**NOTES:**

Officers are required to direct all visitors regarding these procedures i.e. exit routes and place of assembly.

The only persons not required to report to the Assembly Point are the Door Wardens.

**CHECKLIST FOR PERSON IN CHARGE**

1. Advise other interested parties present that you are the person in charge in the event of an evacuation.
2. Make yourself familiar with the location of the fire escape routes and inform any interested parties of the escape routes.
3. Make yourself familiar with the location of the assembly point and inform any interested parties of that location.
4. Make yourself familiar with the location of the fire alarm and detection control panel.
5. Ensure that the zone warden and door wardens are aware of their roles and responsibilities.
6. Arrange for a register of attendance to be completed (if considered appropriate / practicable).

**IN THE EVENT OF A FIRE, OR THE FIRE ALARM BEING SOUNDED**

1. Ensure that the room in which the meeting is being held is cleared of all persons.
2. Evacuate via the nearest safe Fire Exit and proceed to the **ASSEMBLY POINT** in the car park.
3. Delegate a person at the **ASSEMBLY POINT** who will proceed to **HOME CARE LINK** in order to ensure that a back-up call is made to the **FIRE BRIGADE**.
4. Delegate another person to ensure that **DOOR WARDENS** have been posted outside the relevant Fire Exit Doors.

5. Ensure that the **ZONE WARDEN** has reported to you on the results of his checks, **i.e.** that the rooms in use have been cleared of all persons.
6. If an Attendance Register has been taken, take a **ROLL CALL**.
7. Report the results of these checks to the Fire and Rescue Service on arrival and inform them of the location of the **FIRE ALARM CONTROL PANEL**.
8. Authorise return to the building only when it is cleared to do so by the **FIRE AND RESCUE SERVICE OFFICER IN CHARGE**. Inform the **DOOR WARDENS** to allow re-entry to the building.

**NOTE:**

The Fire Alarm system will automatically call the Fire Brigade. The purpose of the 999 back-up call is to meet a requirement of the Fire Precautions Act to supplement the automatic call.

**CHECKLIST FOR ZONE WARDEN**

1. Carry out a physical check of the rooms being used for the meeting, including adjacent toilets, kitchen.
2. Ensure that **ALL PERSONS**, both officers and members of the public are made aware of the **FIRE ALERT**.
3. Ensure that **ALL PERSONS** evacuate **IMMEDIATELY**, in accordance with the **FIRE EVACUATION PROCEDURE**.
4. Proceed to the **ASSEMBLY POINT** and report to the **PERSON IN CHARGE** that the rooms within your control have been cleared.
5. Assist the **PERSON IN CHARGE** to discharge their duties.

It is desirable that the **ZONE WARDEN** should be an **OFFICER** who is normally based in this building and is familiar with the layout of the rooms to be checked.

**INSTRUCTIONS FOR DOOR WARDENS**

1. Stand outside the **FIRE EXIT DOOR(S)**
2. Keep the **FIRE EXIT DOOR SHUT**.
3. Ensure that **NO PERSON**, whether staff or public enters the building until **YOU** are told by the **PERSON IN CHARGE** that it is safe to do so.
4. If anyone attempts to enter the premises, report this to the **PERSON IN CHARGE**.
5. Do not leave the door **UNATTENDED**.



# Agenda Item 4

## MEMBERS INTERESTS 2012

A Member with a disclosable pecuniary interest in any matter considered at a meeting must disclose the interest to the meeting at which they are present, except where it has been entered on the Register.

A Member with a non pecuniary or pecuniary interest in any business of the Council must disclose the existence and nature of that interest at commencement of consideration or when the interest becomes apparent.

Where sensitive information relating to an interest is not registered in the register, you must indicate that you have an interest, but need not disclose the sensitive information.

Please tick relevant boxes

Notes

|    | General   |  | Notes  |
|----|---|--|--|
| 1. | I have a disclosable pecuniary interest.  | <input type="checkbox"/>   | You cannot speak or vote and must withdraw unless you have also ticked 5 below   |
| 2. | I have a non-pecuniary interest.  | <input type="checkbox"/>   | You may speak and vote   |
| 3. | I have a pecuniary interest <b>because</b><br>it affects my financial position or the financial position of a connected person or, a body described in 10.1(1)(i) and (ii) <b>and</b> the interest is one which a member of the public with knowledge of the relevant facts, would reasonably regard as so significant that it is likely to prejudice my judgement of the public interest<br>or<br>it relates to the determining of any approval consent, licence, permission or registration in relation to me or a connected person or, a body described in 10.1(1)(i) and (ii) <b>and</b> the interest is one which a member of the public with knowledge of the relevant facts, would reasonably regard as so significant that it is likely to prejudice my judgement of the public interest  | <input type="checkbox"/><br><br><br><br><br><br><br><input type="checkbox"/>   | You cannot speak or vote and must withdraw unless you have also ticked 5 or 6 below<br><br><br><br><br><br><br><br>You cannot speak or vote and must withdraw unless you have also ticked 5 or 6 below   |
| 4. | I have a disclosable pecuniary interest (Dispensation 20/09/16) or a pecuniary interest but it relates to the functions of my Council in respect of:<br>(i) Housing where I am a tenant of the Council, and those functions do not relate particularly to my tenancy or lease.<br>(ii) school meals, or school transport and travelling expenses where I am a parent or guardian of a child in full time education, or are a parent governor of a school, and it does not relate particularly to the school which the child attends.<br>(iii) Statutory sick pay where I am in receipt or entitled to receipt of such pay.<br>(iv) An allowance, payment or indemnity given to Members<br>(v) Any ceremonial honour given to Members<br>(vi) Setting Council tax or a precept under the LGFA 1992 | <input type="checkbox"/><br><br><br><br><br><br><br><input type="checkbox"/><br><br><br><br><br><br><br><input type="checkbox"/><br><br><br><br><br><br><br><input type="checkbox"/><br><br><br><br><br><br><br><input type="checkbox"/> | You may speak and vote<br><br><br><br><br><br><br><br>You may speak and vote<br><br><br><br><br><br><br><br>You may speak and vote<br><br><br><br><br><br><br><br>You may speak and vote<br><br><br><br><br><br><br><br>You may speak and vote |
| 5. | A Standards Committee dispensation applies (relevant lines in the budget – Dispensation 20/09/16 – 19/09/20)  | <input type="checkbox"/>   | See the terms of the dispensation  |
| 6. | I have a pecuniary interest in the business but I can attend to make representations, answer questions or give evidence as the public are also allowed to attend the meeting for the same purpose   | <input type="checkbox"/>   | You may speak but must leave the room once you have finished and cannot vote   |

**'disclosable pecuniary interest'** (DPI) means an interest of a description specified below which is your interest, your spouse's or civil partner's or the interest of somebody who you are living with as a husband or wife, or as if you were civil partners and you are aware that that other person has the interest.

**Interest**

Employment, office, trade, profession or vocation

Sponsorship

**Prescribed description**

Any employment, office, trade, profession or vocation carried on for profit or gain.

Any payment or provision of any other financial benefit (other than from the relevant authority) made or provided within the relevant period in respect of any expenses incurred by M in carrying out duties as a member, or towards the election expenses of M.

|                     |   |
|---------------------|---|
|                     | This includes any payment or financial benefit from a trade union within the meaning of the Trade Union and Labour Relations (Consolidation) Act 1992.  |
| Contracts           | Any contract which is made between the relevant person (or a body in which the relevant person has a beneficial interest) and the relevant authority—<br>(a) under which goods or services are to be provided or works are to be executed; and<br>(b) which has not been fully discharged.  |
| Land                | Any beneficial interest in land which is within the area of the relevant authority.   |
| Licences            | Any licence (alone or jointly with others) to occupy land in the area of the relevant authority for a month or longer.  |
| Corporate tenancies | Any tenancy where (to M's knowledge)—<br>(a) the landlord is the relevant authority; and<br>(b) the tenant is a body in which the relevant person has a beneficial interest.  |
| Securities          | Any beneficial interest in securities of a body where—<br>(a) that body (to M's knowledge) has a place of business or land in the area of the relevant authority; and<br>(b) either—<br>(i) the total nominal value of the securities exceeds £25,000 or one hundredth of the total issued share capital of that body; or<br>(ii) if the share capital of that body is of more than one class, the total nominal value of the shares of any one class in which the relevant person has a beneficial interest exceeds one hundredth of the total issued share capital of that class. |

*"body in which the relevant person has a beneficial interest" means a firm in which the relevant person is a partner or a body corporate of which the relevant person is a director, or in the securities of which the relevant person has a beneficial interest; "director" includes a member of the committee of management of an industrial and provident society;*

*"land" excludes an easement, servitude, interest or right in or over land which does not carry with it a right for the relevant person (alone or jointly with another) to occupy the land or to receive income; "M" means a member of a relevant authority;*

*"member" includes a co-opted member; "relevant authority" means the authority of which M is a member;*

*"relevant period" means the period of 12 months ending with the day on which M gives notice to the Monitoring Officer of a DPI;*

*"relevant person" means M or M's spouse or civil partner, a person with whom M is living as husband or wife or a person with whom M is living as if they were civil partners;*

*"securities" means shares, debentures, debenture stock, loan stock, bonds, units of a collective investment scheme within the meaning of the Financial Services and Markets Act 2000 and other securities of any description, other than money deposited with a building society.*

**'non pecuniary interest'** means interests falling within the following descriptions:

- 10.1(1)(i) Any body of which you are a member or in a position of general control or management and to which you are appointed or nominated by your authority;
- (ii) Any body (a) exercising functions of a public nature; (b) directed to charitable purposes; or (c) one of whose principal purposes includes the influence of public opinion or policy (including any political party or trade union), of which you are a member or in a position of general control or management;
- (iii) Any easement, servitude, interest or right in or over land which does not carry with it a right for you (alone or jointly with another) to occupy the land or to receive income.
- 10.2(2) A decision in relation to that business might reasonably be regarded as affecting your well-being or financial position or the well-being or financial position of a connected person to a greater extent than the majority of other council tax payers, ratepayers or inhabitants of the ward, as the case may be, affected by the decision.

**'a connected person'** means

- (a) a member of your family or any person with whom you have a close association, or
- (b) any person or body who employs or has appointed such persons, any firm in which they are a partner, or any company of which they are directors;
- (c) any person or body in whom such persons have a beneficial interest in a class of securities exceeding the nominal value of £25,000; or
- (d) any body of a type described in sub-paragraph 10.1(1)(i) or (ii).

**'body exercising functions of a public nature'** means

Regional and local development agencies, other government agencies, other Councils, public health bodies, council-owned companies exercising public functions, arms length management organisations carrying out housing functions on behalf of your authority, school governing bodies.

A Member with a personal interest who has made an executive decision in relation to that matter must ensure any written statement of that decision records the existence and nature of that interest.

**NB** Section 21(13) of the LGA 2000 overrides any Code provisions to oblige an executive member to attend an overview and scrutiny meeting to answer questions.



# Agenda Item 6

## CORPORATE AND ENVIRONMENTAL OVERVIEW AND SCRUTINY COMMITTEE

HELD: 13 OCTOBER 2016

Start: 7.00pm

Finish: 9.35pm

### PRESENT:

Councillor: N Hennessy (Chairman) D West (Vice Chairman)

Councillors: G Hodson  
T Blane J Kay  
P Cotterill D McKay  
C Cooper Ms R Melling  
S Currie M Nixon  
D Evans A Yates  
P Greenall

In attendance: Councillor J Hodson (Portfolio Holder for Planning)  
County Councillor J Fillis (Cabinet Member for Highways and  
Transportation, Lancashire County Council)  
Parish Councillor A Beeston (Lathom South Parish Council)

Officers: Director of Leisure and Wellbeing (Mr D Tilleray)  
Deputy Director of Leisure and Wellbeing (Mr J Nelson)  
Deputy Director of Development and Regeneration (Mr I Gill)  
Economic Regeneration Manager (Ms P Huber)  
Partnership and Performance Officer (Ms A Grimes)  
Assistant Solicitor (Mr N Astles)  
Principal Overview and Scrutiny Officer (Mrs C A Jackson)

External attendees: Chairman West Lancashire Community Leisure (WLCL)  
(Ms J McNally)  
Contracts Manager (WLCL) (Mr M Snaylam)

### 16 APOLOGIES

There were no apologies for absence.

### 17 MEMBERSHIP OF THE COMMITTEE

In accordance with Council Procedure Rule 4, Members noted the termination of membership of Councillors Mrs Blake and Pryce-Roberts and the appointment of Councillors Ms Melling and Cooper respectively, thereby giving effects to the wishes of the political groups.

### 18 URGENT BUSINESS, IF ANY, INTRODUCED BY THE CHAIRMAN

There were no items of urgent business.

**19 DECLARATIONS OF INTEREST**

1. During discussion of item 9 West Lancashire Leisure (WLCL)/Serco Annual Report the following declarations were noted:
  - (a) Councillor Cooper declared an interest as a trustee of WLCL and took no further part in the consideration of this item.
  - (b) Councillor Cotterill declared an interest when speaking on secondary school participation, as a Governor of Lathom High School.
2. During discussion on item 13 Flooding of the Highways Drainage System, Councillor Yates declared an interest, when reference was made to commissioned survey work, through his connection with AARRCH, the Ormskirk Flood Group.

**20 DECLARATIONS OF A PARTY WHIP**

There were no declarations of a Party Whip.

**21 MINUTES**

RESOLVED: That the Minutes of the Corporate and Environmental Overview and Scrutiny Committee meeting held on 14 July 2016 be received as a correct record and signed by the Chairman.

**22 MINUTES OF THE MEMBER DEVELOPMENT COMMISSION**

Consideration was given to the Minutes of the Member Development Commission meeting held on 23 September 2016 as contained on pages 185 to 187.

In discussion reference was made to the following:

- Overview and Scrutiny Training (4 October 2016) – attendance; feedback; input from the external facilitator.
- Member Induction – composition of future sessions; support; scope/information provided.

The Principal Overview and Scrutiny Officer provided an overview of the Member Induction process and provided clarification on the issues raised.

RESOLVED: That the Minutes of the Member Development Commission meeting held on 22 September 2016 be noted.

**23 PUBLIC SPEAKING**

There were no items under this heading.

**24 WEST LANCASHIRE LEISURE (WLCL)/SERCO ANNUAL REPORT**

Consideration was given to the presentation by Joan McNally, Chairman and Mark Snaylam, Contracts Manager of West Lancashire Community Leisure (WLCL), supported by a series of slides as contained on pages 189 to 200 of the Book of Reports.

In her presentation the Chairman of the Leisure Trust acknowledged the good work undertaken by the Trust Members throughout the year and included reference to:

- Charitable Status obtained.
- Success of 6<sup>th</sup> Triathlon – participation by 800 plus school aged youth.
- Community Engagement/participation – GP Referral scheme; Chairman's Cup; Schools Triathlon; Outreach Work.

Reference was also made to the Active West Lancs scheme, a partnership initiative with West Lancashire Borough Council, The Schools Sports Partnership, Skelmersdale Community Fund Initiative (SCFI) and CVS Community Food Growing Initiative to help get people fitter across the Borough.

In relation to operations over the previous 12 months, the Contracts Manager referred to the following:

- Funding of the 'Welcome to Health Project' in collaboration with Edge Hill University and the School Sports Partnership.
- Increased patronage (Wetside visits).
- Income generated in 2015 (Wetside; Dryside; Health & Fitness; F & B and operational.)
- Beacon Park – changes at the Golf Club (redevelopment of footgolf course); update on land reprofiling; continued investment in the site, despite drop in operational income; new park design "Pirates of the Carribeacon"
- Burscough, Nye Bevan & Park Pools – Gymnasium refurbishments; upgrade of football pitches; introduction of Walking Football (Burscough); improvements to infrastructure (filter system Park Pool); main sports hall refurbishment (Burscough).

The Contracts Manager went on to highlight the opportunities and challenges for the group, emphasising that Serco Leisure is not for sale and will remain part of the Serco Group of companies.

In conclusion of the review, the way forward for the coming year was featured which included: reference to the challenges to increase patronage; growth of the business; diversification / further development of Beacon Park; increasing swimming lesson usage; continuous improvement of facilities and development of staff; working with partners and community groups to offer more participation opportunities.

Comment and questions were raised in respect of the following:

- Equipment available at Banks Leisure Centre – refurbishment plans.
- ‘Welcome to Health Project’ – possible extension to include secondary school age children.
- Pricing bands of activities across the Centres.
- Upgrade of football pitches – commercial benefits.
- Park Pool Ormskirk – long term future of the facility.
- Beacon Golf Course – decline in golf usage; broadening demographic usage; opportunities for diversification.

The Contracts Manager of WLCL contributed to the discussion and responded to questions. He made an undertaking to take away points made, particularly in relation to possible extension into secondary schools, of the initiative being undertaken in partnership with Edge Hill University in primary schools, on children fitness.

The Chairman of WLCL also contributed to the discussion and provided further clarification on the vision for the future at the Beacon to encourage more footfall in the former ‘hub’ through the provision of refreshments for the park users, including dog walkers and bike clubs.

On behalf of the Committee, the Chairman thanked the representatives from the Leisure Trust for their attendance, the informative presentation and contribution to the discussion.

**RESOLVED:** That the performance of West Lancashire Leisure/Serco for the previous 12 months, be noted and the representatives be thanked for their presentation and attendance.

(Note: Following consideration of this item, the Chairman varied the order of business to allow Agenda Item 13 ‘Flooding of the Highways Drainage’ to be considered next (Minute 28 refers). The minutes follow the order as set down in the agenda.)

## **25 QUARTERLY PERFORMANCE INDICATORS (Q1 2016/17)**

Consideration was given to the report of the Borough Transformation Manager and Deputy Director of Housing & Inclusion which detailed performance monitoring data for the quarter ended 30 June 2016, as contained on pages 157 to 170 of the Book of Reports. The report had previously been considered by Cabinet at its meeting on 13 September 2016.

In discussion Members raised questions and comments in respect of the following performance indicators:

- N1 157b (Processing of planning applications: Minor applications) and
- N1 157c (Processing of planning applications: Other applications) – commentary explanation.

The Deputy Director of Development and Regeneration, who was in attendance at the meeting, provided clarification on points raised in respect of the reasons set down in the commentary related to an increase in workloads stating that the impacts reported are kept under review and monitored.

RESOLVED: That the Council's performance against the indicator set for the quarter ended 30 June 2016 be noted.

## **26 REVIEW TOPIC 2016/17 AND CONFIRMATION OF THE WORK PROGRAMME**

Consideration was given to the report of the Borough Solicitor as contained on pages 171 to 177 of the Book of Reports that gave details of the outcome of the Topic Scoring Exercise in relation to topics submitted by the deadline and set down the proposed Work Programme for the Committee for 2016/17.

Members noted the results of the scoring exercise (Appendix A) and the proposals therein, particularly noting the proposal for a presentation on the selected topic.

The Chairman provided additional information in relation to the scoring exercise, thanking the Scoring Panel for their contribution.

RESOLVED: A. That the results of the scoring exercise (Appendix A) be noted and the recommendations therein be actioned and endorsed.

B. That the topic selected for review in 2016/17 Work Programme of the Committee be 'Tourism'.

C. That a presentation on the selected topic be provided and a draft Project Plan for the review be prepared.

D. That the Work Programme for the Corporate and Environmental Overview and Scrutiny Committee as set out below be confirmed and included on the Council's web site.

### **'Corporate and Environmental Overview and Scrutiny Committee**

The Committee conducts in-depth reviews/policy development as set out in its work programme.

The Committee considers, as part of its routine work:

- Items referred from "Members Update" at the request of a Member
- Members items/Councillor Call for Action (CCfA)
- Performance management
- Acts as the Council's Crime and Disorder Committee
- Recommendations from previously conducted reviews

The Member Development Commission will continue its work during 2016/17 as will the 'Public Involvement at Meetings Working Group'.

**27 WORK PROGRAMME 2016/17**

The following three items were considered.

**28 FLOODING OF THE HIGHWAYS DRAINAGE SYSTEM**

The Chairman introduced the item, that had been added to the Committee's work programme as a result of concerns from Members on the performance and maintenance of the gullies in the Borough following the flooding that had occurred on Boxing Day 2015 and the lessons learnt.

The Committee welcomed County Councillor John Fillis, the Cabinet Member for Highways and Transport, Lancashire County Council to the meeting for a question and answer session on Flooding of Highways Drainage System.

Prior to the meeting Members had provided a series of questions to the County Council's Cabinet Member. In response to the questions previously submitted County Councillor Fillis had provided a written response, circulated prior to the meeting, as set down at pages 201 to 211 of the Book of Reports.

At the meeting, the County Council Cabinet Member provided an overview of the response by the County and others agencies to the floods that had occurred on Boxing Day 2015. He went on to explain, that through that response experience, the County had reflected on its procedures, referring to details as set down within his written response. This included the responsibilities of the different agencies involved in flood management / water flow which included the Environment Agency (EA), District Councils, Water Companies (United Utilities) and local highways authorities (LCC) as identified in the Flood and Water Management Act 2010 (FWMA) and the role of the Risk Management Authorities (RMAs).

In respect of maintenance of the gullies it was explained using past data and also local knowledge, the County had overhauled its gully emptying service and had now produced a schedule of Priority 1 and Priority 2 gullies. Rather than a rotational cleaning, this service was now prioritised. In relation to sandbags, he said that this was the responsibility of District Councils.

In conclusion County Councillor Fillis referred to the LCC campaign and literature that had been produced to assist residents. He also commented that, whilst LCC Highways enforcement powers are limited and site/circumstances specific, if there is any local knowledge of real-life situations then this information can be passed through to him so that specific responses can be investigated and produced.

In discussion questions and comments were raised in relation to:

- Priority 1 and 2 gullies schedules – identification of gully priorities; availability of site lists; future proofing (new housing developments).
- Flood Relief – allocation of resources; monetary assistance (grants); future investment.
- Road drains – maintenance and removal of debris.
- Methods of reporting flooding / drain issues – access to the LCC web-site; preparation in / for “at risk” areas.
- “Gold” Command – composition (police and emergency service led), involvement of local response units.
- Other best practice models – National Flood Forum.
- Commissioned survey work undertaken in a local neighbourhood (Jacob report)
- Use of hydro bags as an alternative to sandbags – provision of emergency “kits”.
- Effectiveness of natural barriers – tree-lines; replanting hedgerows.

In response to the question on the Priority 1 and Priority 2 gullies, referred to in his written response, County Councillor Fillis stated that this information could be provided and noted the comment in relation to fluidity in their composition.

In relation to the “priority” lists it was suggested that there could be a “Priority 3” related to “very blocked drains”. Members referenced the effects of the flooding on the road drainage in their wards that could not take the volumes of water that had been experienced.

In response the Cabinet Member provided feedback on the procedure in respect of the County Council’s response to drain clearance notified to them and spoke of the web-site service where such issues can be reported.

The Director of Leisure and Wellbeing referred to the role and responsibilities of the Borough Council in relation to flood situations which is one of support in liaison with the lead agencies. He referred to the permissive powers in respect of ordinary water-courses within the Borough and that under FWMA the lead role in relation to water-courses had now passed to the lead authority (LCC). The Borough Council has a small number of water-courses for which it is the riparian owner, for example, Hurlston Brook for its length, as it passes through Coronation Park.

In response to the availability / distribution of sandbags, it was recognised that the public’s perception of the effectiveness and availability of sandbags to protect their property was often quite unrealistic. The Director of Leisure and Wellbeing confirmed that it was not the responsibility of the Borough Council to provide sandbags. This responsibility lies with the homeowners themselves.

It was recognised that good communication and information sharing between the agencies is essential as is encouraging residents, particularly those who live in areas which have suffered from flooding in the past, to be proactive in installing flood resilience measures. The Director of Leisure and Wellbeing referred to initiatives that had been introduced to encourage winter preparation and the improvement

measures, following a survey of Council owned properties which had been subject to internal flooding during the recent flood events, to limit damage caused by future storms. The 'Flood Awareness' page on the Council's website also provides a range of information and external links to those responsible agencies.

The Portfolio Holder for Planning, who attended the meeting, with the permission of the Chairman commented on the role of Internal Drainage Boards (IDBs), that can be set up in areas of special drainage (at present Lancashire has only one). It was further understood that LCC and the Environment Agency were also looking at a range of options, of which the final list is still awaited.

The Chairman thanked County Councillor John Fillis, the Cabinet Member for Highways and Transport, LCC for his attendance and response, written and oral, to the questions put to him in relation to flooding and asked Members to pass on details in relation to local knowledge on gullies to him.

**RESOLVED:** That the presentation by County Councillor John Fillis, Cabinet Member for Highways and Transport, LCC be noted and that any suggestions in relation to local knowledge and the Priority 1 and Priority 2 gullies schedule be directed to him.

## **29 WEST LANCASHIRE TOURISM - THE VISITOR ECONOMY**

Following agreement by the Committee to undertake a review on 'Tourism', the Economic Regeneration Manager, who attended the meeting provided an introduction and to possible lines of enquiry for Members to consider during the course of the review.

### **Presentation 1 – West Lancashire Tourism – The Visitor Economy**

Members considered information presented by the Economic Regeneration Manager. This was supported by a series of slides as set down at pages 213 to 217 of the Book of Reports.

The presentation gave an overview of the following:

- Background to the West Lancashire Visitor Economy.
- West Lancashire Strategies: Economic Development Strategy 2015-2025 and Ormskirk Town Centre Strategy 2015-2020.
- Marketing and Promotion
- Marketing Lancashire
- Beyond West Lancashire and Lancashire boundaries

In discussion, questions and comments were raised in relation to:

- Seasonal Tourism – impact on local attractions.
- Accommodation promotion – to encourage overnight stays
- Promotion of 'newer' local events – Burscough Heritage Weekend



- Burscough Wharf – attracting canal tourists (moorings; canal side services (restaurants; promotion of local shops)

At the conclusion of the presentation the Economic Regeneration Manager provided information and suggestions for future consideration.

RESOLVED: That the presentation be noted and the title of the review be revised to 'West Lancashire Tourism – The Visitor Economy'

**30 PROJECT PLAN**

Consideration was given to the draft Project Plan as set down at pages 181 to 183 of the Book of Reports.

Members agreed the Project Plan, that would be reviewed at each meeting and the timescale to complete its work by July 2017.

RESOLVED: A That the Project Plan be agreed.

B. That arrangements be put in place for a presentation by Marketing Lancashire on the Lancashire visitor economy and how West Lancashire is promoted as a visitor destination, to the December meeting of the Committee.

**31 MEMBERS' ITEM**

There were no items under this heading.

**32 ITEMS FROM THE MEMBERS' UPDATE**

There were no items under this heading.

.....  
**Chairman**



## **PUBLIC SPEAKING – PROTOCOL**

**(For meetings of Cabinet, Overview & Scrutiny Committees, Audit & Governance Committee and Standards Committee)**

### **1.0 Public Speaking**

1.1 Residents of West Lancashire may, on giving notice, address any of the above meetings to make representations on any item on the agenda for those meetings, except where the public and press are to be excluded from the meeting during consideration of the item.

1.2 The form attached as an Appendix to this Protocol should be used for submitting requests.

### **2.0 Deadline for submission**

2.1 The prescribed form should be received by Member Services by 5.00 pm on the Thursday of the week preceding the meeting. This can be submitted by e-mail to [member.services@westlancs.gov.uk](mailto:member.services@westlancs.gov.uk) or by sending to:

Member Services  
West Lancashire Borough Council  
52 Derby Street  
Ormskirk  
West Lancashire  
L39 2DF

2.2 Completed forms will be collated by Member Services and circulated via e-mail to relevant Members and officers and published on the Council website via the Council's Information System (CoInS). Only the name of the resident and details of the issue to be raised will be published.

2.3 Groups of persons with similar views should elect a spokesperson to speak on their behalf to avoid undue repetition of similar points. Spokespersons should identify in writing on whose behalf they are speaking.

### **3.0 Scope**

3.1 Any matters raised must be relevant to an item on the agenda for the meeting.

3.2 The Borough Solicitor may reject a submission if it:

- (i) is defamatory, frivolous or offensive;
- (ii) is substantially the same as representations which have already been submitted at a previous meeting; or
- (iii) discloses or requires the disclosure of confidential or exempt information.

#### **4.0 Number of items**

- 4.1 A maximum of one form per resident will be accepted for each Agenda Item.
- 4.2 There will be a maximum of 10 speakers per meeting. Where there are more than 10 forms submitted by residents, the Borough Solicitor will prioritise the list of those allowed to speak. This will be dependent on:
  - a. The order in which forms were received.
  - b. If one resident has asked to speak on a number of items, priority will be given to other residents who also wish to speak
  - c. If a request has been submitted in relation to the same issue.
- 4.3 All submissions will be circulated to relevant Members and officers for information, although no amendments will be made to the list of speakers once it has been agreed (regardless of withdrawal of a request to speak).

#### **5.0 At the Meeting**

- 5.1 Speakers will be shown to their seats. An item 'Public Speaking' will be included on the agenda to enable local residents to make their representations within a period of up to 30 minutes at the start of the meeting. Residents will have up to 3 minutes to address the meeting when introduced by the Chairman for that meeting. The address must reflect the issue included on the prescribed form submitted in advance.
- 5.2 Members may discuss what the speaker has said along with all other information, when the item is being considered later on the agenda and will make a decision then. Speakers should not circulate any supporting documentation at the meeting and should not enter into a debate with Councillors.
- 5.4 If residents feel nervous or uncomfortable speaking in public, then they can ask someone else to do it for them. They can also bring an interpreter if they need one. They should be aware there may be others speaking as well.
- 5.5 Speakers may leave the meeting at any time, taking care not to disturb the meeting.



## REQUEST FOR PUBLIC SPEAKING AT MEETINGS

**MEETING & DATE** .....

**NAME** .....

**ADDRESS** .....

Post Code .....

**PHONE** .....

**Email** .....

Please indicate if you will be in attendance at the meeting

**YES/NO\***

\*delete as applicable

Note: This page will not be published.

(P.T.O.)

PLEASE PROVIDE DETAILS OF THE MATTER YOU WISH TO RAISE

Agenda Item      Number .....

Title .....

Details .....

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Name .....

Dated .....

*Completed forms to be submitted by 5.00pm on the Thursday of the week preceding the meeting to:-*

*Member Services, West Lancashire Borough Council, 52 Derby Street, Ormskirk, Lancashire, L39 2DF or  
Email: [member.services@westlancs.gov.uk](mailto:member.services@westlancs.gov.uk)*

*If you require any assistance regarding your attendance at a meeting or if you have any queries regarding your submission please contact Member Services on 01695 585065 or 01695 585097*

Note: This page will be published.

## **CORPORATE AND ENVIRONMENTAL OVERVIEW AND SCRUTINY COMMITTEE – PROJECT PLAN**

Title: **WEST LANCASHIRE TOURISM – THE VISITOR ECONOMY**

### **MEMBERSHIP:**

Chairman: Councillor N Hennessy Vice-Chairman: Councillor D West

Councillors: Barron, Mrs Blake, Blane, Cotterill, Currie, D Evans, Greenall, G Hodson, Kay, McKay, Nixon, Pryce-Roberts and Yates

### **TERMS OF REFERENCE**

1. To undertake a review entitled 'West Lancashire Tourism – the Visitor Economy'
2. To present a report of the Committee's findings to Cabinet and Council, as appropriate.

### **OBJECTIVES**

#### **The present –**

- To understand the visitor economy in West Lancashire in 2016
- To understand the West Lancashire visitor economy in the sub-regional context of Lancashire and the Liverpool City Region
- To understand a private sector perspective of a tourism project, working with the Borough Council and Parish Council

#### **The future –**

- To continue to promote West Lancashire as a visitor destination
- To continue to work with Marketing Lancashire and continue to develop relationships with the Head of Visitor Economy Development for the Liverpool City Region for the benefit of promoting West Lancashire
- To continue to work with businesses and organisations within West Lancashire to promote projects and initiatives that benefit the local economy

#### **Comparison –**

- Marketing Lancashire, Lancashire Enterprise Partnership – how they promote West Lancashire as part of the Lancashire visitor offer
- Liverpool City Region, Liverpool Enterprise Partnership – how can the Borough Council and Liverpool LEP work together to better promote the visitor offer

**Resources -**

- The Council's Director of Development and Regeneration will provide technical support and guidance, together with Officers from across the Authority, including Leisure and Wellbeing Services, to be consulted as appropriate.
- External contribution, as appropriate
- Any funding requirements will be included in the final recommendations of the Committee.

**INFORMATION**

- [www.visitlancashire.com](http://www.visitlancashire.com)
- [www.visitliverpool.com](http://www.visitliverpool.com)
- [www.wwt.org.uk/wetland-centres/martin-mere/](http://www.wwt.org.uk/wetland-centres/martin-mere/)

**Witnesses**

| <b>Who?</b>  | <b>Why?</b>   | <b>How?</b>  |
|--|---|--|
| Representatives from Marketing Lancashire, Lancashire Enterprise Partnership | To provide insight into how West Lancashire is promoted as a visitor destination  | <u>Attendance at a meeting, if appropriate or presentation of information.</u> |
| Representatives from Liverpool City Region, Liverpool Enterprise Partnership | To provide insight into how West Lancashire could be promoted as a visitor destination within the Liverpool City Region | <u>Attendance at a meeting, if appropriate or presentation of information.</u> |
| Representative from WWT Martin Mere, Burscough                               | To provide information on this important visitor attraction and how organisations are working together to promote it    | <u>Attendance at a meeting, if appropriate or presentation of information.</u> |

**Site Visits**

| <b>Where?</b> | <b>Why?</b> |
|---------------|-------------|
| N/A           |             |
|               |             |



## **ESTABLISH WAYS OF WORKING**

### **Officer Support**

**Lead Officer** (Corporate and Environmental Overview & Scrutiny Committee) – Dave Tilleray, Director of Leisure and Wellbeing

**Scrutiny Support Officer (SSO)** – Cathryn Jackson, Principal Overview and Scrutiny Officer

**Legal Officer (LO)** – Neil Astles, Assistant Solicitor

### **Officers reporting as and when required –**

John Harrison, Director of Development and Regeneration, or Officers on his behalf  
Ian Gill, Deputy Director of Development and Regeneration

Paula Huber, Economic Regeneration Manager

Dave Tilleray, Director of Leisure and Wellbeing, or Officers on his behalf

### **Reporting Arrangements**

The Director of Development and Regeneration, or Officers on his behalf, will contribute as appropriate to aspects of the review relating to West Lancashire as a visitor destination.

The Director of Leisure and Wellbeing, or Officers on his behalf, will contribute, as appropriate, to aspects of the review related to leisure.

The Lead Officer (Director of Leisure and Wellbeing)/Principal Overview and Scrutiny Officer will co-ordinate the generic elements of the review and submit reports as required.

The Corporate and Environmental Overview and Scrutiny Committee to submit its final report and recommendations to Cabinet and Council September/October 2017.

## **TIME SCALES**

### **Meeting 1 – 13 October 2016**

- Introduction of the theme of the topic from the Deputy Director Development and Regeneration, presentation from the Economic Regeneration Manager on the background to the West Lancashire visitor economy
- Review confirmed to commence.
- To agree the Project Plan

### **Meeting 2 – 1 December 2016**

- To consider a presentation from Marketing Lancashire on the Lancashire visitor economy and how West Lancashire is promoted as a visitor destination
- To agree and review the Project Plan

### **Meeting 3 – 2 March 2017**

- To consider a presentation from Liverpool City Region to provide some insight into how we could work together on joint promotion of the visitor economy

### **Meeting 4 – ??July 2017**

- To consider a presentation from WWT Martin Mere on their ambitions for this important visitor attraction and how organisations, including the Borough Council can help with promotion and marketing
- To agree the draft final report and final recommendations for submission to Cabinet and Council, if applicable in September/October 2017.

**Cabinet – ?? September 2017**

Submission of final report

**Council - ?? October 2017**

To receive the final report, if applicable.

**INFORMATION GATHERED**

|                 |   |
|-----------------|---|
| 13 October 2016 | Economic Development Strategy 2015-2025)<br>Ormskirk Town Centre Strategy 2015-2020 |
| 13 October 2016 | West Lancashire Tourism – The Visitor Economy ( <i>Presentation Slides</i> )        |
|                 |   |

**CONCLUSION**

**RECOMMENDATIONS**

**REVIEW DATE –**

(Usually 6 months after the final recommendations have been approved.)





**CORPORATE AND ENVIRONMENTAL  
OVERVIEW & SCRUTINY COMMITTEE:**  
1 December 2016

**CABINET:**  
10 January 2017

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**Report of:** Director of Development and Regeneration Services

**Relevant Portfolio Holder:** Councillor J Hodson

**Contact for further information:** Peter Richards  
(Email: [peter.richards@westlancs.gov.uk](mailto:peter.richards@westlancs.gov.uk))

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**SUBJECT: DRAFT GREEN INFRASTRUCTURE AND CYCLING STRATEGY**

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Wards affected: All wards

## **1.0 PURPOSE OF THE REPORT**

1.1 To seek Cabinet approval to consult on the draft Green Infrastructure and Cycling Strategy as attached as Appendix A to this report.

## **2.0 RECOMMENDATIONS TO CORPORATE AND ENVIRONMENTAL OVERVIEW & SCRUTINY COMMITTEE**

2.1 That agreed comments from the Committee be recommended to Cabinet for consideration alongside the draft Green Infrastructure and Cycling Strategy.

## **3.0 RECOMMENDATIONS TO CABINET**

3.1 That Cabinet approve the draft Green Infrastructure and Cycling Strategy at Appendix A for public consultation.

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## **4.0 BACKGROUND**

4.1 The vision for a Borough-wide Green Infrastructure and Cycling Strategy follows on from Policy EN3: Provision of Green Infrastructure and Open Recreation Space of the West Lancashire Local Plan 2012-2027, adopted in October 2013.

4.2 The National Planning Policy Framework (NPPF) defines Green Infrastructure as “a network of multifunctional green space, both urban and rural, which is capable of delivering a wide range of environmental and quality of life benefits for local communities”. Green Infrastructure is making a positive contribution to creating

sustainable communities, improving people's health and wellbeing, and tackling climate change, which is becoming increasingly important in the context of balancing housing growth with environmental protection.

- 4.3 Green Infrastructure is a term used to summarise the variety of functions of open spaces around us including parks, sports facilities, play areas, natural and semi natural open spaces, footpaths or green corridors, allotments and the inland waterways and canal network. Good quality Green Infrastructure can help improve where people live and work, mitigate and adapt to climate change, provide alternative modes of transport and assist in regeneration, as well as helping to attract visitors and improve the visitor economy. With this in mind, the development of the Green Infrastructure and Cycling Strategy has a key role in delivering healthy sustainable communities, and is as important as other more 'conventional' forms of infrastructure.
- 4.4 The Strategy sets out the general and policy context for Green Infrastructure and cycling; a vision for Green Infrastructure and cycling in West Lancashire, and a set of objectives through which the vision can be realised. Future plans for improving Green Infrastructure and cycling facilities in West Lancashire are also identified, looking briefly at how the Strategy can be delivered and funded via a series of projects and initiatives. The Strategy also looks beyond the site specific issues and considers the bigger picture, seeking to identify current gaps in provision or linkages, and opportunities for enhancing existing provision and filling gaps.

## **5.0 CURRENT PROPOSALS**

- 5.1 The Strategy proposes a wide-range of potential Green Infrastructure and Cycling projects in West Lancashire, many of which need to be worked up further to identify specific costs and funding in order to bring forward their delivery. As such, the Strategy, at this stage, is very much a list of potential projects that the Council and partners can develop further over the coming years and seek funding for as they develop (and as funding becomes available) to gradually, over a period of years, build-up the Green Infrastructure and cycling networks in West Lancashire.
- 5.2 However, the list of projects, which is necessarily very cycling-based, is not just a random selection of projects but an attempt to co-ordinate and focus effort on establishing a high quality, accessible network for Green Infrastructure and cycling that links up the major settlements in the Borough with one another and with visitor attractions, thus allowing residents of the Borough to use the network for commuting and leisure and allowing visitors / commuters from outside the Borough to travel sustainably by train and then bicycle to attractions and workplaces.
- 5.3 The centre-piece of the network, which delivers a key ask of the West Lancashire Economic Development Strategy, is the creation of a "West Lancs Wheel" by adding to and improving existing cycle routes to create a circular route between Skelmersdale, Ormskirk, Burscough, Parbold and back around to Skelmersdale. This would be achieved by delivering two of the four Linear Parks in the West Lancs Local Plan (Skelmersdale-Ormskirk and Ormskirk-Burscough), improving access along the Leeds-Liverpool Canal between Burscough and Parbold (along a section of the Pier-to-Pier route) and then designating a mixture of on-road and

off-road cycle routes between Parbold and Skelmersdale town centre, incorporating the proposed Tawd Valley Cycle Route.

- 5.4 In addition, it is important that other parts of the Borough, including larger settlements and key visitor attractions such as Martin Mere, are connected to this West Lancs Wheel by cycle routes off the main Wheel. In particular, the long-term aspiration would be to create a primarily off-road route from Top Locks in Burscough along the Rufford Branch Canal up to Tarleton and on to Hesketh Bank, Banks and connecting into the Sefton cycle network into Southport. A key stretch of this connection would be the River Douglas Linear Park in Tarleton and Hesketh Bank.
- 5.5 Other key parts of the network to be created / improved would be more direct links to Southport from Burscough through Scarisbrick on the Pier-to-Pier route and, in the long-term, improving the canal towpath west and south from Burscough into the Western Parishes to be more accessible for cyclists and ultimately linking with the Cheshire Lines Cycle Path which passes through Great Altcar and Downholland and provides connections into Formby and Maghull and beyond.
- 5.6 In relation to non-cycling parts of the network, in particular specific spaces or attractions on the network, projects within the Strategy include improvements to the Tawd Valley Park in Skelmersdale, a Beacon Country Park Visitor Centre, a Mere Sands Wood Visitor Centre and several other improved facilities across West Lancashire, but it is hoped that more projects of this nature can be identified and added into the Strategy going forward.

## **6.0 NEXT STEPS**

- 6.1 If Cabinet approve the draft Green Infrastructure and Cycling Strategy for consultation, the consultation will take place for six weeks from late January until early March 2017. Following consultation, the Strategy will be amended and updated if necessary, in the light of the comments received, and will be brought to Cabinet for adoption in June 2017. However, it is hoped that the Strategy can be a regularly updated document as specific projects develop and progress and as new projects are identified and added in.

## **7.0 SUSTAINABILITY IMPLICATIONS / COMMUNITY STRATEGY**

- 7.1 The Green Infrastructure and Cycling Strategy will help deliver the policies and vision set out within the Local Plan and so will help fulfil objectives within the Sustainable Community Strategy by creating sustainable methods of movement throughout the Borough.

## **8.0 FINANCIAL AND RESOURCE IMPLICATIONS**

- 8.1 The preparation of the Green Infrastructure Strategy and Cycling Strategy has been resourced through the Planning Service's revenue budget. Whilst the Strategy identifies capital projects to meet the Council's aspirations, this report does not commit the Council to the funding of any of the projects. Funding of the individual projects will need to be determined on a case-by-case basis as external funding opportunities arise. In particular, while CIL will be one source of funding, there will need to be a wider consideration by the Council of what to

prioritise CIL funding to given the wide range of infrastructure demands that will wish to draw from the finite CIL monies likely to be collected. However, development opportunities in general may well provide opportunities to lever in funding which CIL or other funding sources can match in order to deliver projects within this Strategy.

## **9.0 RISK ASSESSMENT**

9.1 This report seeks authorisation of the Draft Green Infrastructure and Cycling Strategy to go out for a period of consultation with the public. Responses received will help shape the document further before a decision is required in respect of the adoption of the document. As such, no final decision on the strategy is being made at this time and so this report does not require a formal risk assessment and no changes have been made to risk registers.

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### **Background Documents**

There are no background documents (as defined in Section 100D(5) of the Local Government Act 1972) to this Report.

### **Equality Impact Assessment**

There is a direct impact on members of the public. Therefore, an Equality impact Assessment is required. A formal equality impact assessment is attached as Appendix B to this report, the results of which have been taken into account in the Recommendations contained within this report.

### **Appendices**

Appendix A – Draft Green Infrastructure and Cycling Strategy

Appendix B – Equality Impact Assessment

Appendix C – Minute of Corporate and Environmental Overview & Scrutiny Committee –  
1 December 2016 (*Cabinet only*)





Draft Green  
Infrastructure and  
Cycling Strategy

November 2016

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John Harrison DipEnvP, MRTPI  
Director of Development and  
Regeneration

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## 1. Introduction

Green Infrastructure – a network of high quality green spaces and other natural environmental features - is vital to the quality of life and business in West Lancashire and elsewhere. Cycling is an increasingly popular activity that is intrinsically linked to Green Infrastructure and that has the potential to play an important role in contributing towards improved health and general environmental quality. Recognising the importance of Green Infrastructure and cycling in the area, West Lancashire Borough Council has prepared this strategy to retain and enhance Green Infrastructure and to facilitate increased levels of cycling. The strategy identifies the opportunities for planning and implementing Green Infrastructure and cycling provision in the Borough, where investment will support the growth of West Lancashire and deliver the widest public benefits, environmental improvements, and the enhancement of the Borough's economy.

The strategy sits alongside the West Lancashire Local Plan 2012-2027, the Borough's 15 year planning framework, and its Infrastructure Delivery Plan, both of which are available on the Council's website: [www.westlancs.gov.uk/planningpolicy](http://www.westlancs.gov.uk/planningpolicy). It updates and supersedes the 2006 West Lancashire Cycling Strategy.

### Structure of this document

Chapters 2 and 3 of this document set out the general and policy context respectively for Green Infrastructure and cycling. Chapter 4 sets out a vision for Green Infrastructure and cycling in West Lancashire, and Chapter 5 lists a set of objectives through which the vision can be realised. Chapter 6 describes existing Green Infrastructure assets and cycling infrastructure within the Borough; Chapter 7 sets out future plans for improving Green Infrastructure and cycling facilities in West Lancashire. Chapter 8 looks briefly at how the strategy can be delivered and funded. There is also an accompanying 'Key Diagram' showing the main Green Infrastructure assets and proposed / existing cycle routes between these assets.

### Links to other strategies and documents

| Document  | Link  |
|---|---|
| Lancashire Cycling and Walking Strategy                               | Still at the evidence gathering stage at the time of preparing this Strategy.   |
| National Coastal Trail  | <a href="http://www.nationaltrail.co.uk/england-coast-path">http://www.nationaltrail.co.uk/england-coast-path</a>   |
| WLBC Leisure Strategy (draft)   | <a href="http://www.westlancs.gov.uk/news/february-news-2016/the-council-has-adopted-a-new-leisure-strategy-and-playing-pitch-strategy.aspx">http://www.westlancs.gov.uk/news/february-news-2016/the-council-has-adopted-a-new-leisure-strategy-and-playing-pitch-strategy.aspx</a>   |
| Government Cycling and Walking Investment Strategy (draft at present) | <a href="https://www.gov.uk/government/consultations/draft-cycling-and-walking-investment-strategy">https://www.gov.uk/government/consultations/draft-cycling-and-walking-investment-strategy</a>   |
| West Lancashire Highways and Transport Masterplan                     | <a href="http://www.lancashire.gov.uk/council/strategies-policies-plans/roads-parking-and-travel/highways-and-transport-masterplans/west-lancashire-highways-and-transport-masterplan.aspx">http://www.lancashire.gov.uk/council/strategies-policies-plans/roads-parking-and-travel/highways-and-transport-masterplans/west-lancashire-highways-and-transport-masterplan.aspx</a> |

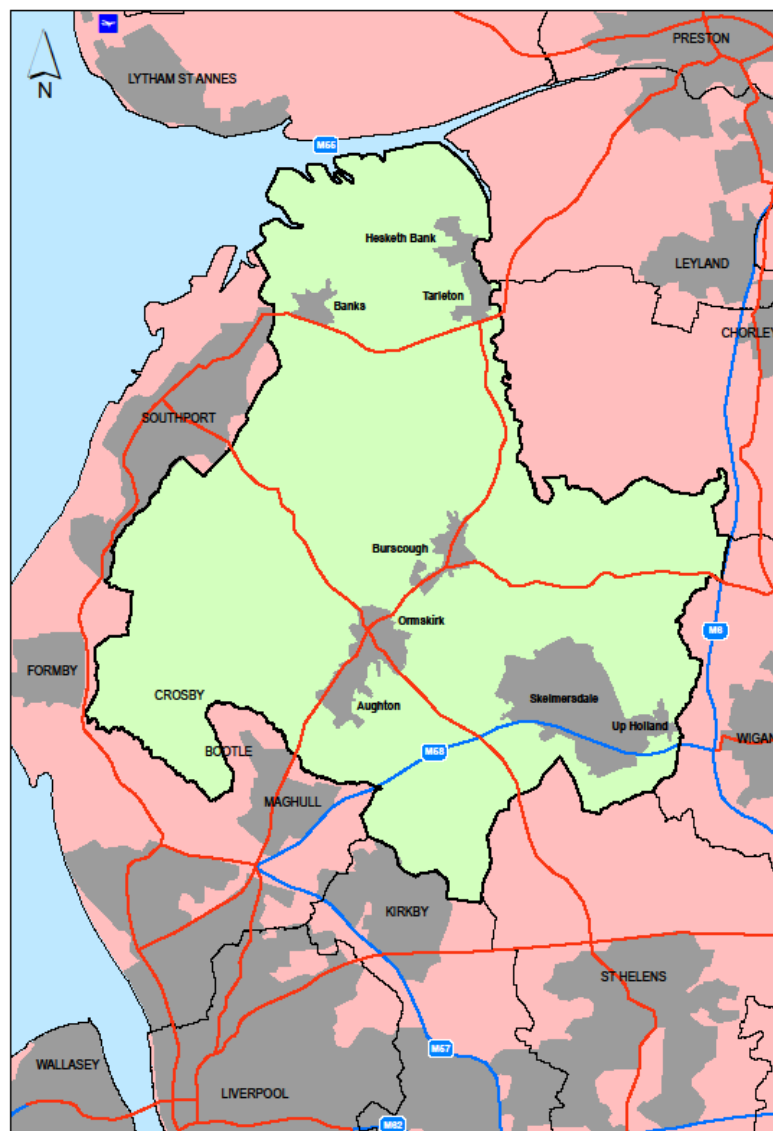
|   |   |
|---|---|
| West Lancashire Economic Development Strategy | <a href="http://www.westlancs.gov.uk/media/212212/WL-EDStrategyFinalDoc-v4-lo15Apr.pdf">http://www.westlancs.gov.uk/media/212212/WL-EDStrategyFinalDoc-v4-lo15Apr.pdf</a> |
|---|---|

## 2. General context

### West Lancashire

West Lancashire is a predominantly rural area located in the North West of England. The Borough comprises a mix of vibrant towns and villages sitting alongside tranquil countryside and covers an area of 380 square kilometres (147 square miles); it has one of the greatest amount of Green Belt land of any authority in England.

West Lancashire is bordered by the Ribble Estuary to the north and the borough of Sefton to the west and south-west. The boroughs of Knowsley and St Helens lie to the south and south east, with Wigan, Chorley and South Ribble lying to the east and north east. Whilst West Lancashire forms the southernmost district of the county of Lancashire, it has a 'dual identity', being part of the Liverpool City Region on account of its strong economic, social, cultural and transport links to this area, particularly with Southport and Liverpool. The Borough is also influenced by, and has links to, the Central Lancashire and Manchester City Regions, most notably with Wigan.



## 'Definition' of Green Infrastructure

Green Infrastructure (Green Infrastructure) is a term used to summarise the variety of types of open spaces and natural environment around us and includes parks, sports facilities, play areas, natural and semi-natural open spaces, footpaths, green corridors, allotments, and the inland waterways and canal network<sup>1</sup>. It acts as an interconnected network of features and the natural systems that these support. National planning practice guidance defines Green Infrastructure as a network of multifunctional green space, urban and rural, which is capable of delivering a wide range of environmental and quality of life benefits for local communities

Green Infrastructure can be a combination of one or several of the following:

- Amenity space
- Green corridor
- Historic parks / gardens
- Public / private gardens
- Natural / semi-natural habitats
- Rivers / streams / other water bodies
- Children's play areas
- Allotments / Community gardens
- Farmland
- Cycleways / footpaths / bridleways
- Urban parks
- Regional parks
- Village greens
- Nature reserves
- Trees / woodlands
- Sports pitches / playing fields
- Cemeteries / churchyards
- Orchards
- Green roofs / walls
- Civic spaces / public realm



<sup>1</sup> Water-based features are sometimes referred to as 'blue infrastructure'. This Strategy will incorporate 'blue infrastructure' within its general definition of 'green infrastructure'.

Good quality Green Infrastructure can help improve the places where people live and work, can mitigate and help adapt to climate change, and can assist in regeneration as well as helping to attract visitors and improve the visitor economy. In order for it to best perform in a variety of different roles and deliver multiple benefits, Green Infrastructure requires planning and needs to be managed in a strategic way at different spatial scales.

Natural England adopts the following definition of Green Infrastructure:

*Green Infrastructure is a strategically planned and delivered network comprising the broadest range of high quality green spaces and other environmental features. It should be designed and managed as a multi-functional resource capable of delivering those ecological services and quality of life benefits required by the communities it serves and needed to underpin sustainability. Its design and management should also respect and enhance the character and distinctiveness of an area with regard to habitats and landscape types.*

*Green Infrastructure includes established green spaces and new sites and should thread through and surround the built environment and connect the urban area to the wider rural hinterland. Consequently, it needs to be delivered at all spatial scales – regional, sub regional, local and neighbourhood levels, accommodating both accessible natural green spaces within local communities and often much larger sites in the urban fringe and wider countryside.*

Natural England (2009) Green Infrastructure Guidance

Green Infrastructure can have many functions, including:

- Formal and informal recreation
- Routes for sustainable travel
- Social venues / meeting places
- Venues for sport, culture and other events
- Outdoor environments for education and training
- Heritage conservation
- Wildlife conservation
- Improving air quality
- Sustainable water management and flood alleviation
- Settings for new development
- Renewable energy production
- Green produce and food production
- A focus for community involvement and engagement

## Cycling

Cycling is an activity that has over recent years enjoyed a significant increase in popularity in the United Kingdom. The reasons for this are varied, and include inspiration from national sporting success (for example, British cyclists winning Olympic gold and the prestigious Tour de France), recognition of health and financial advantages compared with other forms of transport, and increased funding and provision of infrastructure.

Various studies and websites set out a range of benefits associated with cycling. In simplest terms, cycling is an enjoyable activity, a cheap, convenient, sustainable and emission-free form of transport, and it provides various health benefits, such as, for example, those listed on the British Cycling website:

- **Ten Years Younger** - Studies have shown that regular cyclists enjoy the general health of someone approximately 10 years younger
- **Low Impact** - Cycling is a low impact exercise - kinder on your joints than running and other high impact aerobic activities
- **No Stress** - Many cyclists report that cycling regularly reduces their perceived levels of stress and promotes relaxation
- **Tune In** - In cycling, levels of exertion can be much more finely tuned than any other form of exercise. Using speed, wind resistance, gearing, gradient or 'hyper gravity training' (i.e. carrying extra weight), levels of exertion can be tuned to suit current fitness levels or goals.
- **All Body Exercise** - Mountain Biking or 'out of the saddle' riding (e.g. climbing) is an excellent full body exercise. When mountain biking, you're constantly shifting your weight, sometimes carrying your bike, working your arms, chest, abdominals and improving your core stability.
- **Balance** - Regular cycling improves balance and co-ordination
- **Employer benefits** Studies have shown that those who cycle to work suffer less absenteeism than non-cycling employees; workers arrive fresh, relaxed and motivated
- **An Exercise for Every Body** - Cycling has possibly the broadest appeal of all forms of exercise, From toddler to pensioner, able bodied or disabled, practically everyone can enjoy the health benefits of cycling with the right equipment.
- **Calories** - Brisk cycling burns around 500 calories per hour, helping to control weight.
- **Get Fit, Get to Work** - Cycling is one of the easiest ways to fit exercise into your daily routine because it doubles as transport.

(<https://www.britishcycling.org.uk/recreation/article/ww-Wise-Words---Cycling-and-Health-0>)



Cycling is intrinsically linked to Green Infrastructure, as one of the principal forms of Green Infrastructure is cycle routes and / or networks, and as cycling is an activity that often takes place “on” or “through” Green Infrastructure, as the definition of a “cycle network” below demonstrates:

*Traffic-free routes which are attractive, generally well separated from traffic and continuous over obstacles and through road junctions. Quite typically [they] may run along old railways, canal towpaths, riverbanks, forest roads and tongues of open space leading into urban areas. Although [cycle networks] are often rural, many of the most popular and important ones thread their way through the urban fabric.*

### **Benefits of Co-ordinating Green Infrastructure and Cycling**

There are a large number of benefits to having a well-designed Green Infrastructure and cycle network, some of them being identified below:



The vision for West Lancashire is to create a well-designed Green Infrastructure network that incorporates spaces that will perform at least one if not all of these functions. For example, an area of amenity space can be a popular space for recreation, can provide green produce and food, as well as being a focus for community involvement and engagement.

### 3. Policy context

#### National Policy

The National Planning Policy Framework (NPPF) 2012 sets out government policy on planning. The NPPF recognises the importance of planning for Green Infrastructure in mitigating and adapting to the expected impacts of climate change. It states that local authorities should plan positively for the creation, protection, enhancement and management of networks of biodiversity and Green Infrastructure and should work with Local Nature Partnerships where appropriate. It also sets out a number of other matters, including planning for biodiversity, landscape enhancements and mitigating adverse environmental impacts.

"*Conserving and enhancing the natural environment*" is one of the core planning principles set out in the NPPF.



Under the Localism Act 2011, public bodies have a duty to cooperate on planning issues that cross administrative boundaries, particularly on those issues identified as strategic priorities, such as the conservation and enhancement of the natural environment. This requirement is reinforced in the NPPF and has implications for the implementation of Green Infrastructure proposals identified within this Strategy, in terms of ensuring collaboration takes place with external partners to deliver the options identified. There is also a duty to co-operate with Local Nature Partnerships<sup>2</sup>. These organisations are designated by the Secretary of State and established for the purpose of protecting and improving the natural environment in an area and the benefits derived from it.

The NPPF promotes cycling through encouraging sustainable transport, stating that all opportunities should be explored and priority should be given to pedestrians and cycle movements.

National Planning Policy Guidance (NPPG), first introduced in March 2014, expands on NPPF policy. NPPG defines Green Infrastructure as a network of multifunctional green space, urban and rural, which is capable of delivering a wide range of environmental and quality of life benefits for local communities. NPPG goes on to state:

*Green Infrastructure is not simply an alternative description for conventional open space. As a network it includes parks, open space, playing fields, woodlands but also street trees, allotments and private gardens. It can also include streams, canals and other water bodies and features such as green roofs and walls.*

*Green Infrastructure is important in the delivery of high quality sustainable development, alongside other forms of infrastructure such as transport, energy, waste and water. Green Infrastructure provides multiple benefits, notably ecosystem services, at a range of scales,*

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<sup>2</sup> [The Town and Country Planning \(Local Planning\) \(England\) \(Amendment\) Regulations 2012 \(SI 2613\)](#)

*derived from natural systems and processes for the individual, for society, the economy and the environment. To ensure that these benefits are delivered, Green Infrastructure must be well planned, designed and maintained. Green Infrastructure should, therefore, be a key consideration in both local plans and planning decisions where relevant..*

National Planning Practice Guidance, paragraphs 8-028/029-20160211

As well as promoting healthy communities through providing opportunities for recreation and exercise, Green Infrastructure can also assist in reducing air pollution, noise and the impacts of extreme heat and rainfall events.

The Government published a Draft Cycling Delivery Plan in October 2014, the Plan summarises the government's vision for cycling and walking and the role everyone - government, the wider public sector, stakeholders, business, and individuals - has to play in achieving this vision. The government is committed to giving people a realistic choice to cycle so that anyone, of any age, gender, fitness level and income can make the choice to get on a bike.

### **Local Policy**

The West Lancs Council Plan 2015-2018 contains three priorities for the Borough, including being Ambitious for our Environment and Ambitious for Health and Wellbeing. The former includes enhancing the built and physical environment by working with the community and partners and the latter includes improving the health and wellbeing of local communities by encouraging opportunities for leisure.

The West Lancashire Local Plan was adopted in October 2013. The policies of greatest relevance to the Green Infrastructure and Cycling Strategy are policy EN3: Provision of Green Infrastructure and Open Recreation Space, and policy IF2: Enhancing Sustainable Transport Choice.

Extracts from the two policies are provided below:

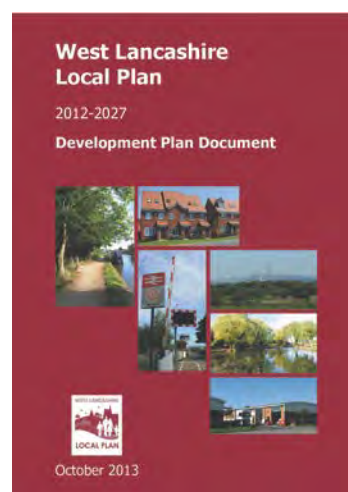
### **Policy EN3**

#### **Provision of Green Infrastructure and Open Recreation Space**

##### Green Infrastructure

The Council will provide a Green Infrastructure strategy which supports the provision of a network of multi-functional green space including open space, sports facilities, recreational and play opportunities, allotments, flood storage, habitat creation, footpaths, bridleways and cycleways, food growing and climate change mitigation. The network will facilitate active lifestyles by providing leisure spaces within walking distance of people's homes, schools and work.

In order to support this Green Infrastructure strategy, all development, where appropriate, should:



- Contribute to the Green Infrastructure strategy by enhancing and safeguarding the existing network of green links, open spaces and sports facilities, and securing additional areas where deficiencies are identified - this will be achieved through contributions to open space as outlined within Policy IF4;
- Provide open space and sports facilities in line with an appraisal of local context and community need, with particular regard to the impact of site development on biodiversity;
- Seek to deliver new recreational opportunities, including the proposed linear parks between Ormskirk and Skelmersdale, between Ormskirk and Burscough, along the River Douglas at Tarleton and Hesketh Bank and along the former railway line in Banks;
- Support the development of new allotments and protect existing allotments from development; and
- Support the Ribble Coast and Wetlands Regional Park and associated infrastructure.

## **Policy IF2**

### **Enhancing Sustainable Transport Choices**

The Council will support the delivery of, and not allow development which could prejudice the delivery of, the following schemes:

- The provision of 4 linear parks between Ormskirk and Skelmersdale, Ormskirk and Burscough, Tarleton and Hesketh Bank and along the former railway line at Banks;
- A comprehensive cycle network for commuter and leisure journeys providing links across the Borough and linking in with cross boundary cycle networks;
- Any potential green travel improvements associated with access to the Edge Hill University campus on St Helens Road, Ormskirk.

### **Other policy considerations**

West Lancashire borders with seven other local authorities (Sefton, Knowsley, St Helens, Wigan, Chorley, South Ribble, and Fylde) and it is important to bear in mind that Green Infrastructure networks take no account of administrative boundaries. The cross-boundary characteristics vary according to each local authority; opportunities may be available to use funds arising from development and infrastructure projects to repair and rebuild connective habitat networks.

The Mersey Forest covers the Liverpool City Region and Warrington. The Mersey Forest Green Infrastructure Action Plan identifies a number of priorities, including:

- Plan and deliver Green Infrastructure to help overcome ‘pinch points’ that undermine investment potential.
- Use Green Infrastructure to help adapt our areas to projected climate change and assist in the creation of a low carbon economy.
- Deliver The Mersey Forest Plan, increasing woodland cover in areas of greatest need, delivering ‘more from trees’ and achieving a ‘woodland culture’.
- Use Green Infrastructure planning, delivery and management to reduce health inequalities, promote positive wellbeing and reduce the prevalence of poor mental and physical health.
- Build the Green Infrastructure Framework into cross boundary plans and strategies.

Although West Lancashire is not part of the Mersey Forest area, it is located adjacent to Knowlsey, Sefton and St Helens, and can build upon cross boundary plans and strategies.

Within West Lancashire the Council seek to facilitate on-going connectivity for wildlife to move around the borough; this is also emphasised within the Lancashire Ecological Network which seeks to identify linkages between known wildlife sites.

#### 4. Vision

The vision for the future of Green Infrastructure and Cycling within the Borough is set out below:

**The identity and distinctive landscape of West Lancashire will be valued, sustained and enhanced, enabling people to access and enjoy all that it offers whilst protecting the assets that make the landscape and environment so valuable.**

**This will incorporate Green Infrastructure such as:**

- **Wildlife, habitats, and sites of biodiversity value.**
- **Agriculture.**
- **Green Spaces and waterways.**
- **Attractive countryside, including the “Ribble Coast and Wetlands Regional Park” and other Linear Parks.**

**The identification of new and existing Green Infrastructure will require actions in order to assist in delivering its full potential such as:**

- **Reductions in the effects of climate change.**
- **The widespread use of sustainable modes of transport, in particular cycling, and a corresponding reduction in the use of private vehicles.**
- **Maintained and improved safe pedestrian and cycle routes to provide easier access to education, employment and other key services, as well as providing a leisure and tourism offer, and offering opportunity for exercise as part of a healthier lifestyle.**
- **Maintenance of the Borough’s recreational features and extensive areas of green open space, in order to increase access to, and enjoyment of, Green Infrastructure and cycling by residents of the Borough and visitors. Stewardship of the distinctive landscape and varied biodiversity of rural West Lancashire for its natural environment and as a recreational resource.**
- **Sustainable tourism, which will be based on the attractive countryside and local heritage including the Leeds-Liverpool Canal and the Ribble Coast and Wetlands Regional Park.**

## 5. Objectives

In order to achieve the Vision set out in Chapter 4, a number of objectives have been identified:

### General Green Infrastructure-related Objectives

1. Protect and enhance the unique character, heritage, function, quality and sense of place of West Lancashire's Green Infrastructure network.
2. Provide a network of interconnected Green Infrastructure and spaces rich in habitat and home to a diverse range of wildlife.
3. Improve the health of residents through providing attractive opportunities for recreation and sustainable travel.
4. Promote the preservation, restoration and re-creation of priority habitats, ecological networks and where possible linking habitats together in West Lancashire.
5. Ensure ancient woodland and trees and hedgerows which are of local amenity and ecological value are protected wherever possible.
6. Integrate planting schemes within all new developments and, on larger housing schemes, encourage the creation of new areas of woodland.
7. Involve users, including "friends of" groups, and neighbours of Green Infrastructure in its design, ensuring usability and helping to create a sense of stewardship, ownership and pride.
8. Support economic growth, attract inward investment and support redevelopment of brownfield land by improving the setting of industrial and commercial areas through the delivery and enhancement of quality, distinctive and attractive Green Infrastructure.
9. Create a quality, distinctive and productive Green Infrastructure network to support rural diversification and tourism.
10. Protect and enhance a wide range of high quality opportunities for safe and accessible formal and informal sport, recreation and leisure facilities, to encourage the community and visitors to undertake a variety of healthy exercise within attractive settings.

### Cycling-specific objectives

11. Capitalise on any opportunities to provide or enhance provision for cycling, whether through planning obligations, or specific funded projects.
12. Ensure key green hubs, such as parks, play spaces and woodlands, are linked by means of safe and easily accessible green networks and cycle paths and footpaths that together form a high quality Green Infrastructure grid across the whole of the Borough.

## 6. West Lancashire – Current Green Infrastructure and Cycling Resource

This chapter sets out ‘what we currently have’ in terms of Green Infrastructure and cycling provision in the Borough – effectively the ‘baseline’ for this Strategy.

As explained in chapter 2, types of Green Infrastructure are wide ranging. West Lancashire’s most significant Green Infrastructure assets include

- Nature conservation sites;
- Open / recreational space, both formal and informal;
- Accessible waterways and other ‘blue infrastructure’;
- Linear parks – cycle routes, footpaths and bridleways;

### Nature Conservation Sites

West Lancashire has a range of nature conservation sites, covering all levels of the hierarchy from local through to international importance: local nature reserves, local nature conservation sites, County Biological Heritage Sites, Sites of Special Scientific Interest, National Nature Reserves, Special Protection Areas, Special Areas of Conservation, and Ramsar Sites.

The locations of the principal nature conservation sites in West Lancashire are shown on the following page.

### Ramsar sites / Special Protection Areas / National Nature Reserves

West Lancashire has two Special Protection Areas (SPAs) / Ramsar Sites. These are home to some of the country’s most valuable wildlife and are of international significance, in particular on account of migratory birds.

#### *Ribble Estuary*

The Ribble Estuary SPA / Ramsar Site (also a National Nature Reserve and Site of Special Scientific Interest) combined covers approximately 12,360ha, consisting of extensive sand and mud flats, and areas of coastal grazing marsh. The Estuary supports high densities of grazing wildfowl, and provides high tide roosts. Important populations of water birds are present in particular over winter time.

#### *Martin Mere*

Martin Mere SPA / Ramsar Site (also a Site of Special Scientific Interest), is located north west of Burscough, and covers approximately 120ha. It is important on account of its large and diverse wintering passage and breeding bird community. It contains ponds / lakes, marshland, reed beds, rough damp pasture, and wet woodlands.





## Sites of Special Scientific interest (SSSI)

There are six SSSIs within West Lancashire:

- *Ribble Marshes*

The Ribble Marshes SSSI (also containing a National Nature Reserve) comprises mudflats, saltmarsh and sandbanks, providing feeding ground and roosting sites for a variety of wading birds and wildfowl.

- *Martin Mere*

As mentioned above, Martin Mere supports nationally important numbers of a variety of migratory and wintering birds, as well as two locally important plant species.



- *Mere Sands Wood*

Mere Sands Wood is situated approximately 1 km west of the village of Rufford and is a planted oak wood, now substantially modified by sand extraction. Sand extraction has created several large pools which attract a number of bird species. This is a nature reserve, and is managed by The Wildlife Trust.

- *Wrightington Bar Pasture*

Wrightington Bar Pasture lies to the south-west of Chorley and is important as one of the few remaining species-rich unimproved grasslands in Lancashire.

- *Downholland Moss*

Downholland Moss is situated approximately 2 km east of Formby, and consists of an arable field and small birch woodland. It is a key reference site for establishing relative sea level changes in north-west England over the past few thousand years.

- *Ravenhead Brickworks*

Ravenhead Brickworks, south of Up Holland, forms part of the active Ravenhead Quarry and is of importance for the understanding of the environment and the deposition of the Productive Coal Formation.

### Lancashire County Biological Heritage Sites

Biological Heritage Sites are the most important non-statutory wildlife sites in Lancashire. Biological Heritage Sites contain valuable habitats such as ancient woodland, species-rich grassland, and bogs. Many provide a refuge for rare and threatened plants and animals. Biological Heritage Sites form an irreplaceable part of West Lancashire's environment and play an important part in the strategy to conserve the biological richness of Lancashire. In West Lancashire there are 81 Biological Heritage Sites; these are listed in Appendix I of this Strategy.

Haskayne Cutting, a Biological Heritage Site close to Halsall, is also a nature reserve managed by The Wildlife Trust.

### Local Nature Conservation Sites

There are 32 Local Nature Conservation Sites in West Lancashire that, apart from the Ribble Estuary, take up a relatively small part of the Borough's land area. These 32 sites are listed in Appendix 1 of this Strategy.

Work is currently being undertaken by Lancashire County Council and Lancashire Wildlife Trust to map the County's Ecological Network. This will incorporate local and county nature conservation sites and wildlife corridors.

### **Open Space / Playing Fields / Sports Provision**

Existing open spaces have been assessed as part of the work for the Council's 2016 Leisure Strategy. Types of open space have been broken down into the following categories:

- Built Sports Provision
- Playing Pitches
- Play Provision
- Countryside Sites, Parks, Green Spaces and Allotments

The Local Plan and Open Space Assessment / Playing Pitch Strategy identify the existing provision and provide a forecast of under- /over-supply of each of the above categories of open space.

The Strategy identifies that football is overwhelmingly the most popular sport with 163 teams using 87 pitches within the Borough. Just over 90% of grass football pitches are available at some level for community use. Half of these are good quality, a further third are considered to be standard and one in six is classed as poor quality. There are also 12 cricket clubs using 13 squares, 2 rugby union clubs playing on 9 pitches, 1 rugby league club with access to 2 pitches and 30 crown green bowling clubs occupying 25 greens. The vast majority of pitches and greens are located at the Borough's main settlements of Skelmersdale and Up Holland, Ormskirk and Aughton, Burscough, Tarleton and Hesketh Bank.

Play provision within West Lancashire is generally only catered for within the main settlements of Ormskirk, Skelmersdale and Burscough, with gaps in provision especially to the north of Appley Bridge, and for older age ranges between Aughton Park and Ormskirk. Two notable areas of open recreational space in West Lancashire are

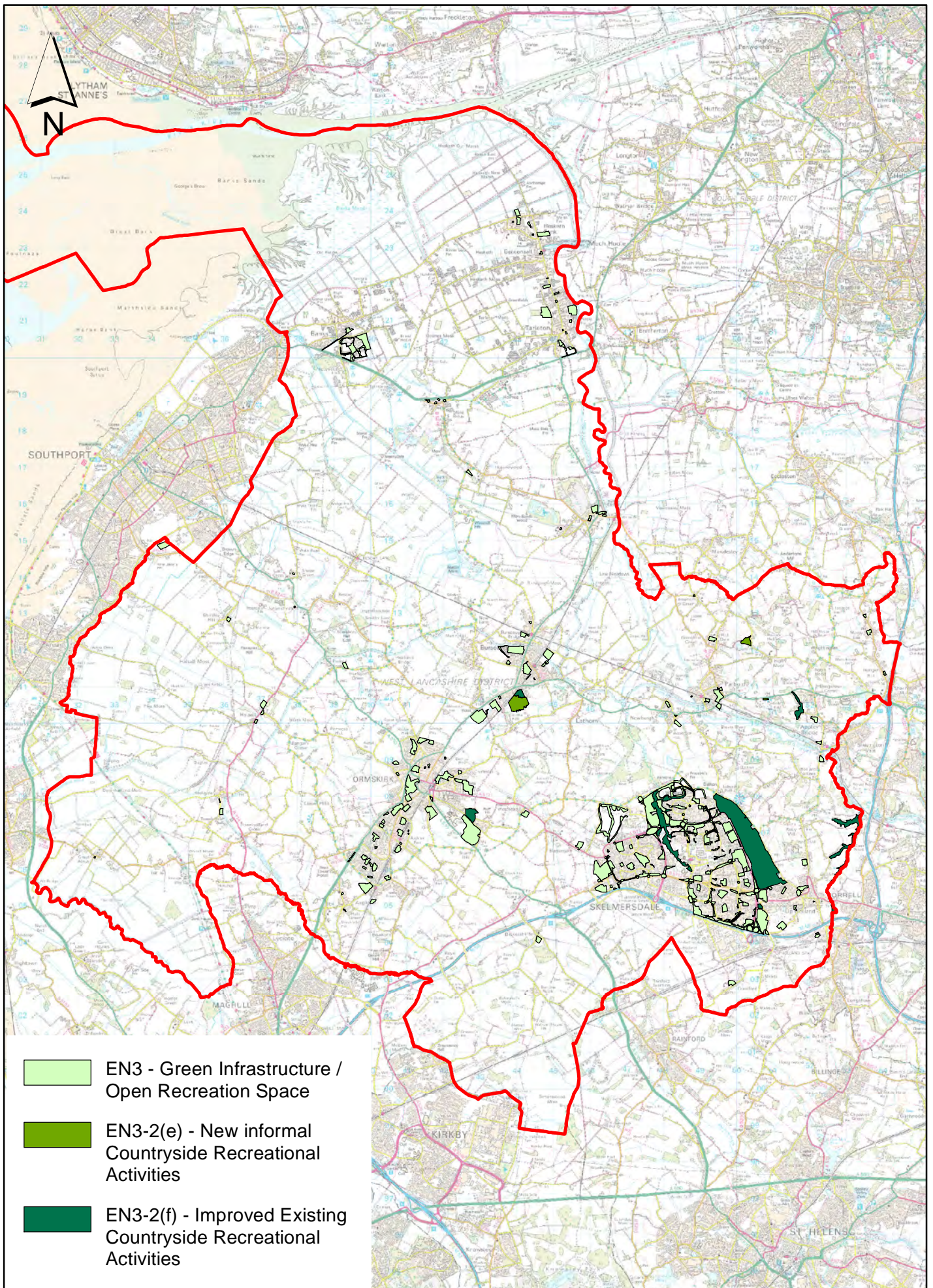
- Beacon Country Park, situated on the eastern edge of Skelmersdale. This country park contains *inter alia* play areas, woodland, picnic areas, a network of paths, and a golf course / driving range.
- Coronation Park, Ormskirk, situated adjacent to Ormskirk Town Centre. This park contains sports pitches, playgrounds, a skate park, duck pond, natural / wooded area, and bandstand / grassed area often used for community events.



Coronation Park, Ormskirk ([www.visitlancashire.com](http://www.visitlancashire.com))

Both these parks enjoy the prestigious ‘Green Flag’ status, and serve the residents of the two largest settlements of the Borough, as well as visitors from further afield.

- Tawd Valley Park is a hidden jewel in the heart of Skelmersdale. The site surrounds the River Tawd as it meanders its way from Yewdale across a large section of the historic town of Skelmersdale through to Cobbs Clough Brow.



## Waterways / 'Blue Infrastructure'

### Leeds – Liverpool Canal

The Leeds Liverpool Canal runs from the south-west of the Borough at Lydiate, northwards towards Scarisbrick Hall, then eastwards to Burscough. The Rufford Branch runs northwards from the Burscough Top Locks junction past Rufford, Tarleton and Hesketh Bank towards the Ribble Estuary. The main canal continues eastwards from Burscough past Parbold and Appley Bridge towards Wigan. The canal provides an important wildlife corridor and significant leisure resource, for boaters, anglers, walkers and cyclists. The towpath along the Leeds – Liverpool Canal has already seen significant upgrading at various points, improving access for cyclists and wheelchairs. Sections of the towpath comprise part of the Pier to Pier cycle route (see below).



### River Douglas

The River Douglas flows westwards from the M6 at Shevington / Gathurst (at which point it comprises the Borough boundary), following the line of the Leeds Liverpool Canal to Parbold, before heading north towards Rufford, Tarleton and the Ribble Estuary. Whilst the river does not have a public footpath alongside it, the Douglas Valley south of Parbold and Appley Bridge is a very attractive landscape criss-crossed by public footpaths.

### River Tawd

The River Tawd runs northwards through Skelmersdale, providing an important green corridor through the town, continuing through Lathom, joining the River Douglas near Hoscarr.

There are various other minor watercourses throughout the Borough, of varying amenity and biodiversity value. One significant Green Infrastructure asset is Fairy Glen, a very attractive wooded area west of Appley Bridge flanking Sproddley Brook, which is a Biological Heritage Site.

There are a limited number of small lakes in the Borough, including Leisure Lakes, a privately-run commercial facility near Mere Brow; Mere Sands Wood, and Martin Mere, both nature conservation sites (see above section).

## Cycling Infrastructure

Much of West Lancashire has a mostly flat or gently undulating topography, as well as an extensive network of attractive and generally quiet lanes, several railway stations, and easy access to facilities such as cafes, public houses, and small scale tourist attractions. As such, the Borough is very well suited to cycling.

Currently West Lancashire has around 25 km of designated cycle routes, the majority of which are off-road. Part of the Trans-Pennine Trail runs through the south west of the Borough between Southport (Woodvale) and Maghull, following an off-road path along the line of the former Cheshire Lines railway. At present, this is the only complete “linear park” in the Borough (see next chapter). The Trans-Pennine Trail as a whole runs from Southport to Hornsea on the east coast and is part of European Long Distance Route 8 which runs all the way to Istanbul in Turkey. This route also forms part of the Sustrans National Cycle Network (NCN) (Route 62).

In addition there is a section of the Lancashire Cycle Way (NCN Regional Route 91) which is a signed on-road route for leisure cycling which meanders through the Borough. The route as a whole is a 130 mile (220km) figure of eight route extending into much of Lancashire. There are also some segregated cycle lanes adjacent to some of the major roads in the Borough (A59 Aughton, A565 Banks – Mere Brow), and cycling is permitted on certain stretches of the Leeds-Liverpool Canal towpath.

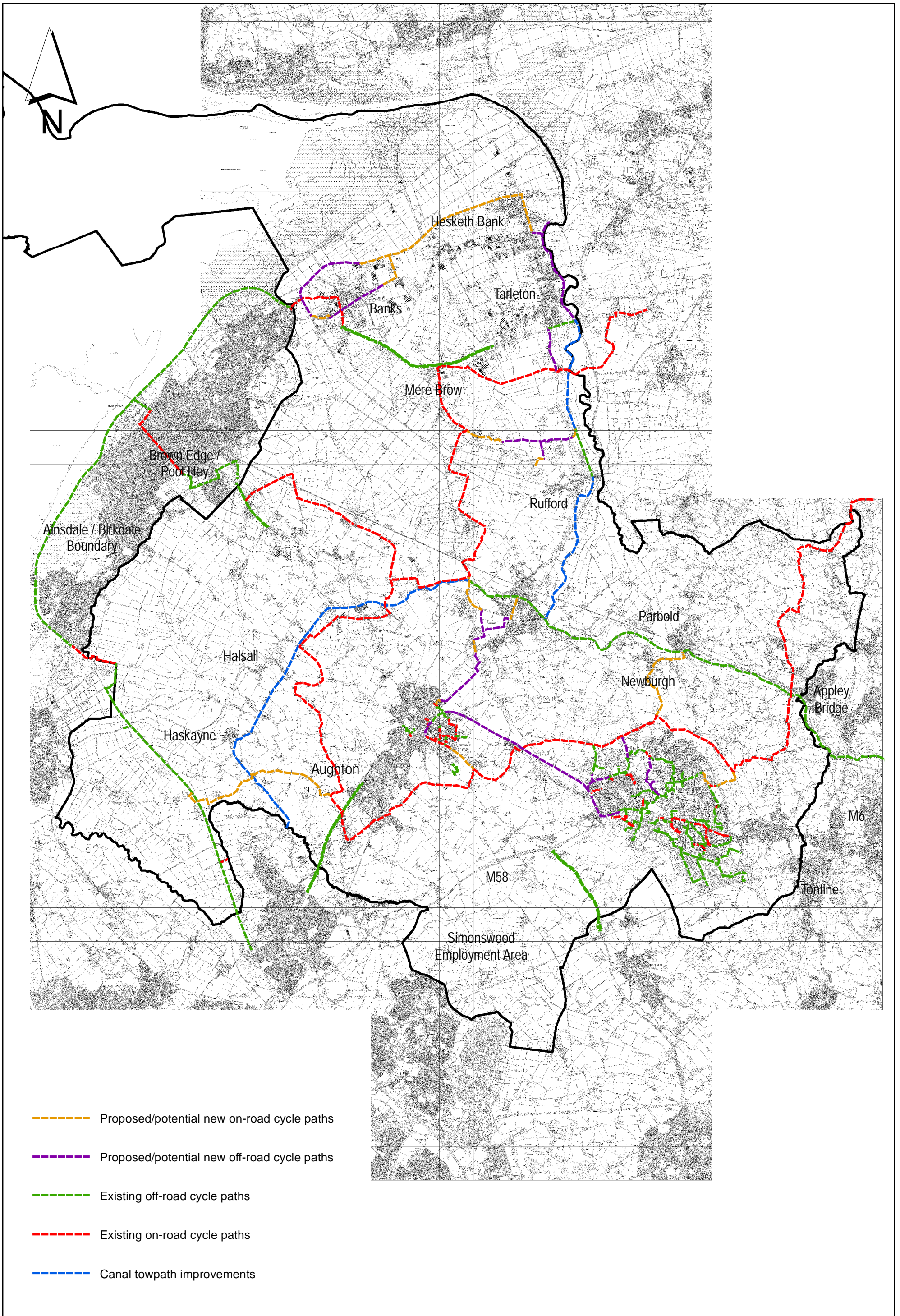
However, there is at present limited co-ordination between all the various existing routes in the Borough and therefore one of the main aims of this Strategy will be to develop a comprehensive cycle network for the Borough, based around a circular cycle route referred to as the West Lancs Wheel.

The West Lancashire Highways and Transport Masterplan (October 2014) identifies that links in between settlements and further strategic connections are lacking. If these are implemented they would facilitate travel to work and education by cheap and sustainable means. The links would also attract visitors and leisure use, and offer health benefits to all users.

VISIT (Visitors In Sustainable Integrated Transport) Sefton and West Lancs is a partnership between Sefton and West Lancashire Councils covering the area across both authorities. Over the last few years VISIT has been involved with a number of “themed” cycling and walking routes (including the Hesketh Bank Trail, the War Horse Walk, the Moorhen and Lapwing cycle routes), various cycle hire points over the Borough and bike service checks. Although this funding stopped in 2015, the facilities created by this project are still currently available and form an important piece of the Green Infrastructure and Cycling network.

One of the most successful VISIT projects is the Pier to Pier route, a medium distance route which extends from Southport to Wigan, passing through Burscough and covering some 34km (21 miles), utilising quiet lanes and the Leeds-Liverpool Canal towpath.

Cycle storage facilities have been installed or improved at various locations in West Lancashire (including railway stations), and cycle hire is available at Ormskirk station via the national “Bike and Go” scheme. The diagram overleaf shows the different cycle routes across the Borough.





## 7. West Lancashire - Future Green Infrastructure and Cycling Resource

West Lancashire aspires to create a comprehensive and wide-ranging Green Infrastructure and cycling network offering safe and convenient access around the Borough for people, as well as for wildlife. In order to achieve this there are a number of actions and measures that need to be undertaken in order to link together the existing quality green assets in West Lancashire, and to fill in any 'gaps'.

### Linear Parks and 'The West Lancashire Wheel'

One significant 'gap' in cycling provision in West Lancashire is a high quality, attractive and safe cycle route offering 'seamless' connectivity between the main settlements of the Borough. The idea of creating a looped cycle network around the Borough is promoted within the West Lancashire Highways and Transport Masterplan and is a priority in the Council's Economic Development Strategy 2015-2025. This cycle network would be made up of a combination of existing and proposed cycle links:

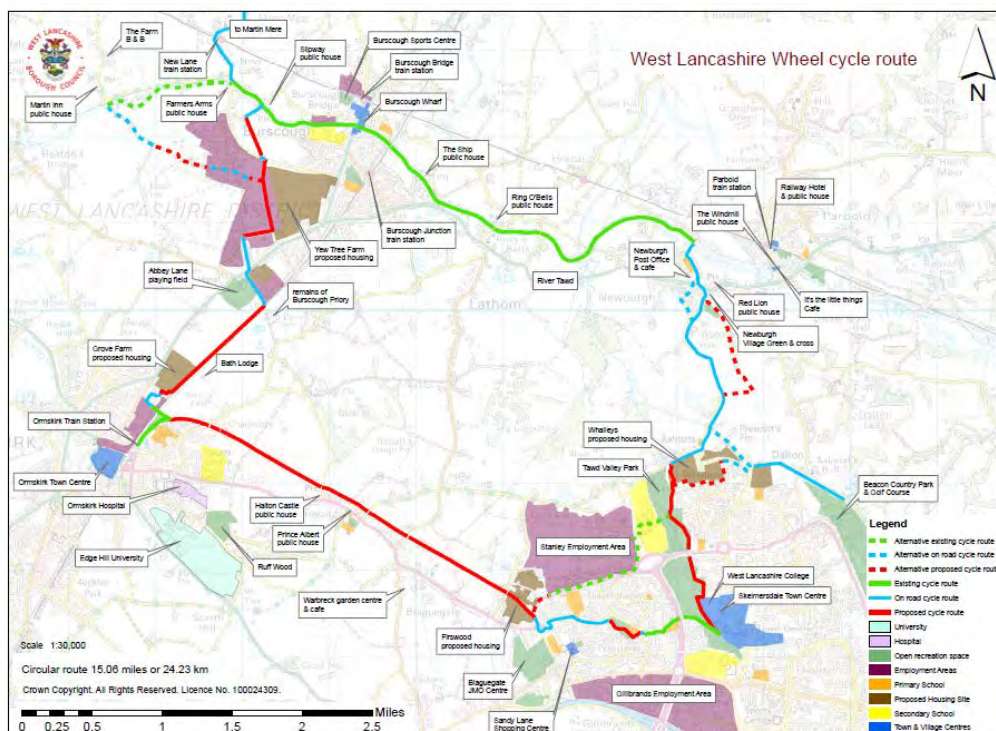
#### Theme 5 – A Better Connected West Lancashire

##### Key Ask

*Delivery of a circular cycling and walking route connecting major settlement, employment areas, visitor destinations, transport modes and educational establishments in the Borough. Entry points accessible by rail from Preston, Southport, Wigan / Manchester and Liverpool. This could be a major visitor draw to the Borough whilst helping to support and grow businesses along its route.*

West Lancashire Economic Development Strategy 2015-25, p56

### Indicative West Lancashire Wheel



The 'West Lancashire Wheel' (inspired by Preston's 'Guild Wheel'<sup>3</sup>) will form approximately 15 miles (24km) of cycle routes. A significant part of the Wheel will be made up of two proposed 'Linear Parks' (see below). The largest new addition to the "West Lancashire Wheel" will be the proposed Ormskirk to Skelmersdale Linear Park; this will then join existing cycling routes into Skelmersdale Town Centre, then onto the Tawd Valley Cycle Route (Barry Nolan Way) northwards towards Whalleys where the Wheel will join the existing on-road cycle route to Newburgh. From Newburgh the "Wheel" will follow the "Pier to Pier" route along the canal towpath through to Burscough. The Burscough to Ormskirk Linear Park which will pass through the Yew Tree Farm and Grove Farm development sites will meet existing on- and off-road routes to complete the "Wheel" in Ormskirk Town Centre.

The Council envisage four Linear Parks as set out in policy EN3 of the 2012 Local Plan: Ormskirk – Burscough, Ormskirk – Skelmersdale, River Douglas (Tarleton and Hesketh Bank), and Banks. It is intended that the proposed linear parks provide a variety of off-road transport corridors (footpaths, cycle routes, bridleways), as well as forming important wildlife corridors and providing opportunities for informal recreation. These proposals have been supported in the Lancashire Local Transport Plan 2011-2021 ('LTP3') and the West Lancashire Highways and Transport Masterplan.

Benefits of the Linear Parks would include:

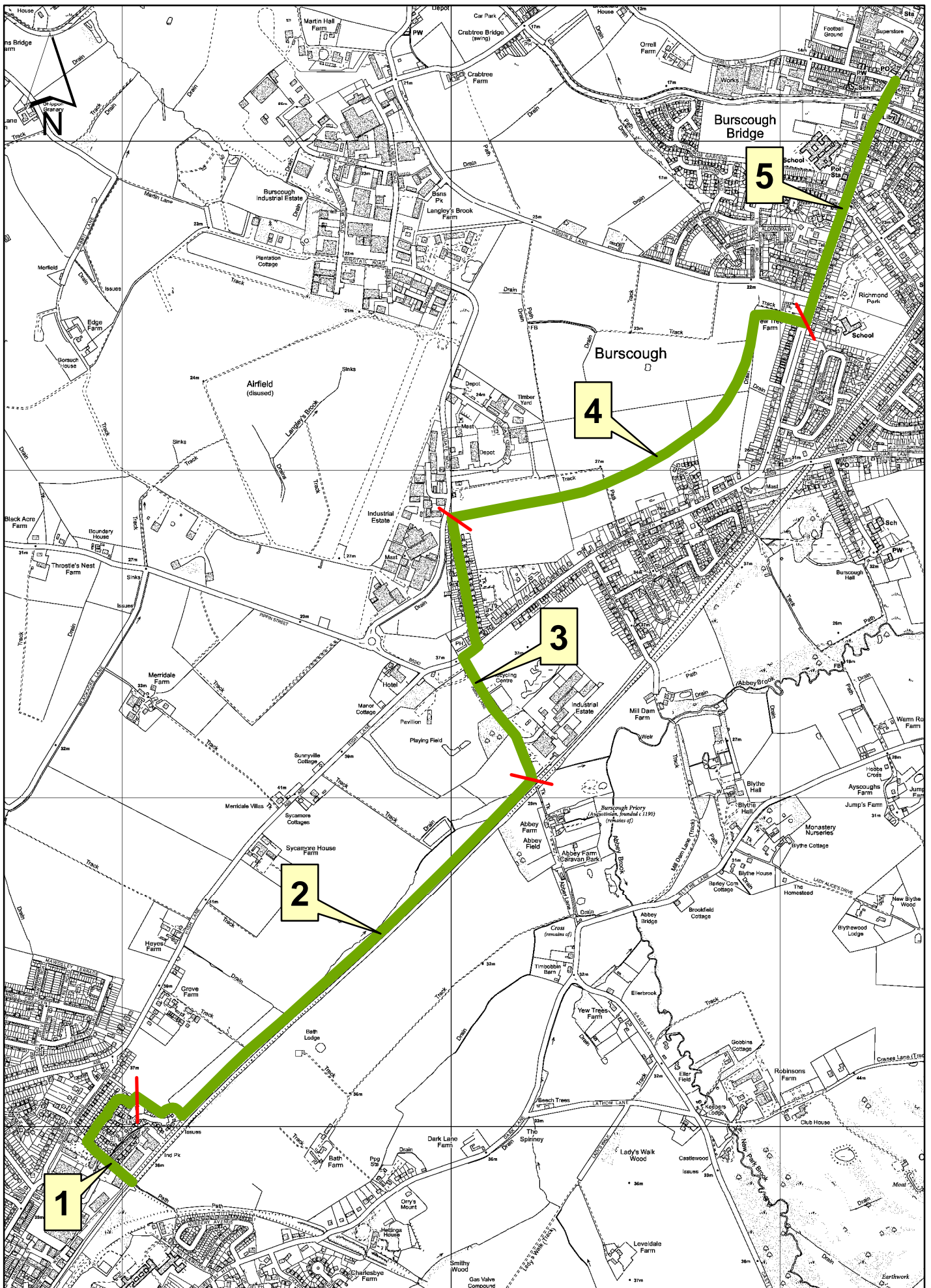
- Providing connected, alternative off-road routes and safer options for sustainable travel, particularly for non-car owners.
- Together with other cycle routes, creating a connected 'West Lancashire Wheel', making a significant contribution towards a network reaching the main population centres of the Borough.
- Capitalising on existing features in the Borough, for example the proposed River Douglas Linear Park from Tarleton to Hesketh Bank.
- Provision or enhancement of wildlife corridors
- Encouraging access to, and appreciation of, the countryside.
- Opportunities for links to public transport, particularly to rail stations, including the proposed new Skelmersdale station, and Burscough Interchange.

Details of the four proposed Linear Parks which will form the major elements of the West Lancashire Wheel, connecting settlements together are set out in the tables and maps below. **Please note that costs are indicative.** Timescales are: short term = up to 10 years, longer term = greater than 10 years.

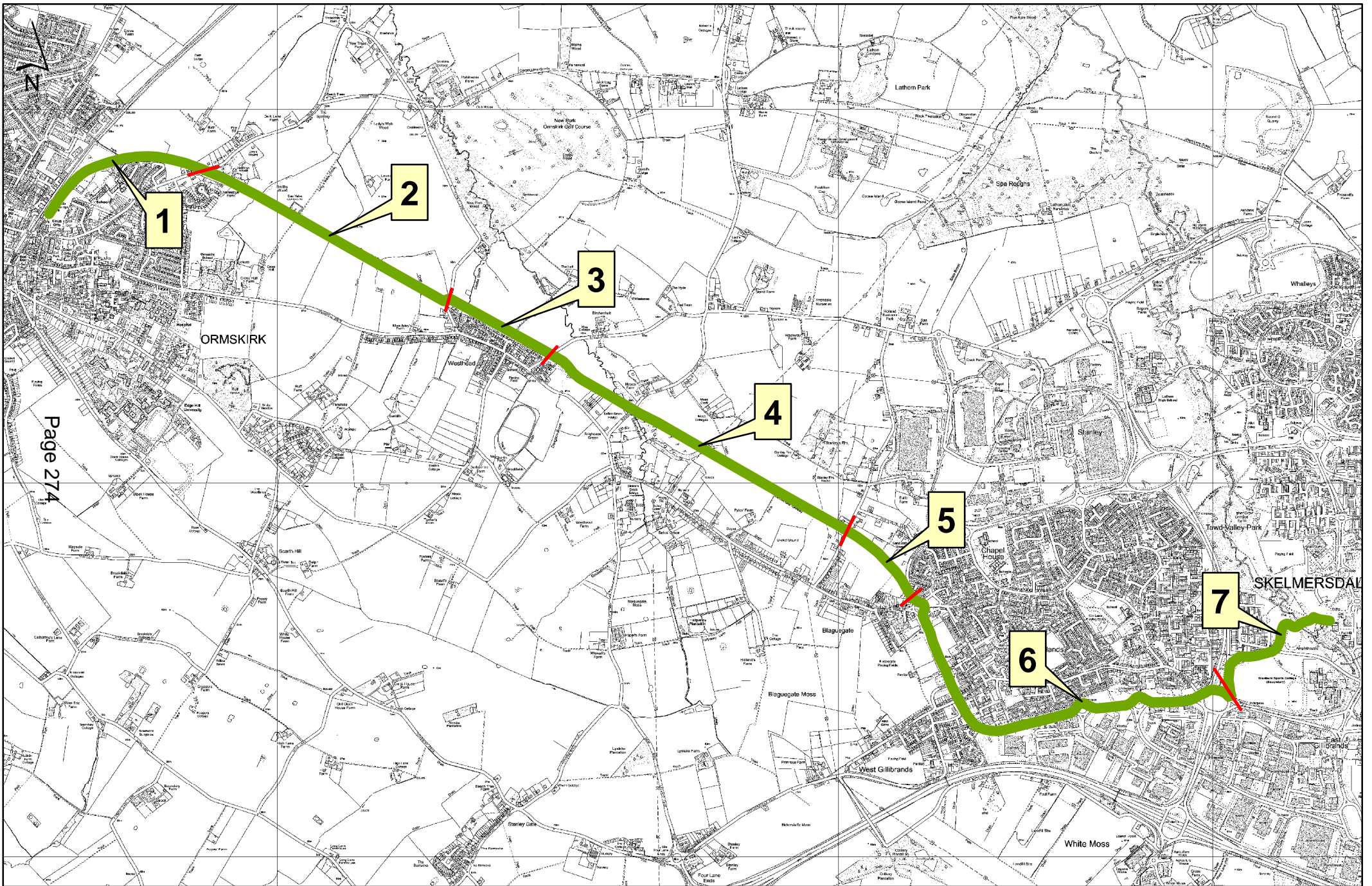
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<sup>3</sup> <http://www3.lancashire.gov.uk/corporate/web/?siteid=5989&pageid=34335>

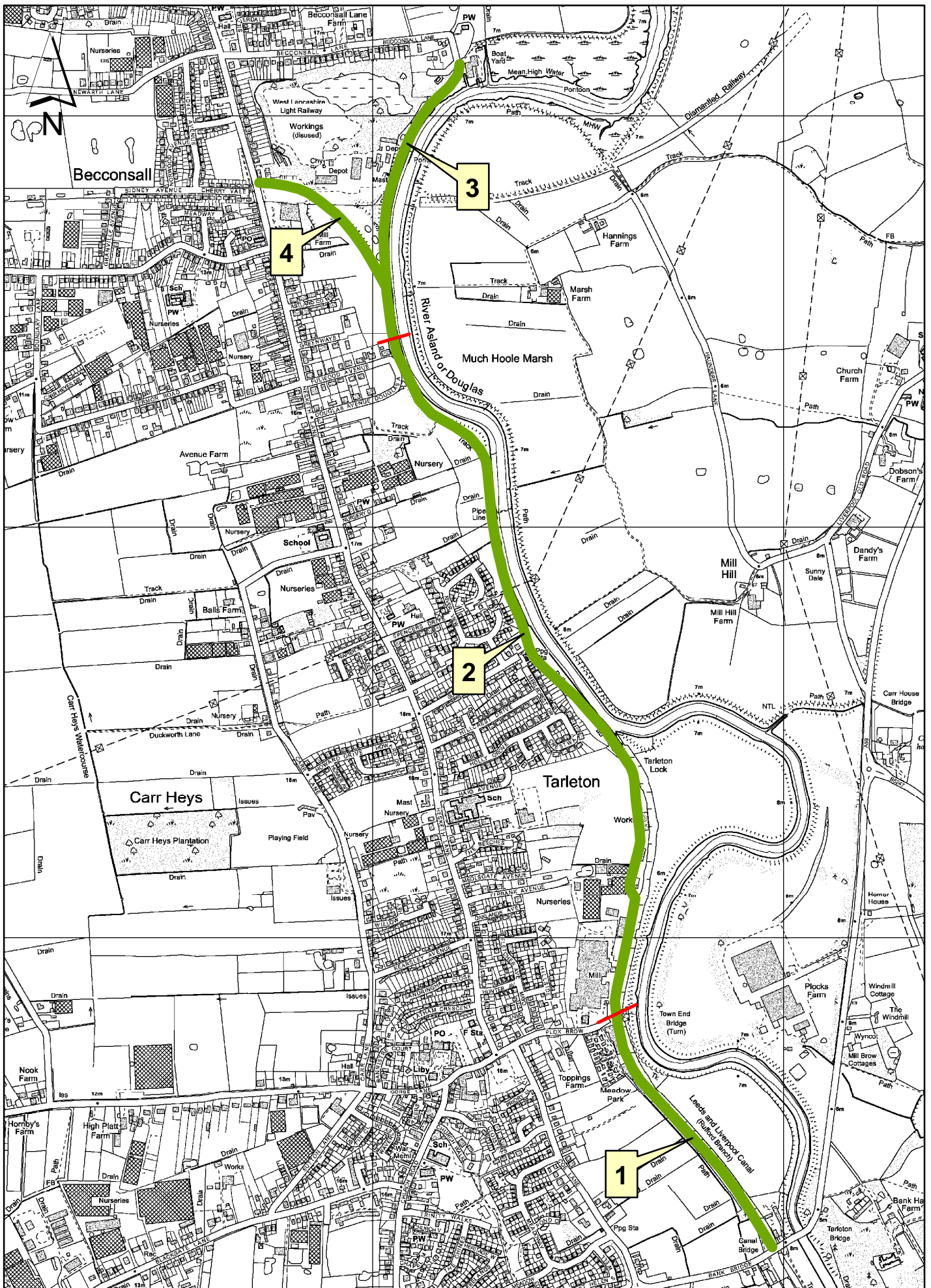
| <b>A. Ormskirk – Burscough Linear Park</b>                    |  |                         |                 |                        |
|---|--|-------------------------|-----------------|------------------------|
| <b>Project / Section</b>                                      | <b>Description</b>   | <b>Delivery Partner</b> | <b>Priority</b> | <b>Indicative Cost</b> |
| 1. Pine Avenue/ Pine Grove Cycle Route Designation            | On-road Cycle route designation and signage to link existing cycle routes to Linear Park.  | LCC, WLBC               | Short term      | £10,000                |
| 2. Grove Farm section   | Delivery of section of Linear Park on-site within Grove Farm housing development.  | Developers              | Short term      | £186,000               |
| 3. Abbey Lane / Lordsgate Drive Link section                  | Creation of link section to Linear Park from Grove Farm site to Yew Tree Farm site, mixture of off-road and on-road.   | LCC, WLBC               | Short term      | £400,000               |
| 4. Yew Tree Farm section                                      | Delivery of section of Linear Park on-site within Yew Tree Farm development.   | Developers              | Short term      | £981,000               |
| 5. Yew Tree Farm to Burscough Town Centre access improvements | Provide widened footway to cater for cyclists on the west side of Liverpool Road between the new access junction (south of Higgins Lane) to Smithy Walk / Victoria Street to connect with Canal Towpath and to include pedestrian improvements at the Trevor Road traffic signals. | LCC                     | Longer term     | £192,000               |



| <b>B. Ormskirk – Skelmersdale Linear Park</b> |   |                         |                 |                        |
|---|---|-------------------------|-----------------|------------------------|
| <b>Project / Section</b>                      | <b>Description</b>  | <b>Delivery Partner</b> | <b>Priority</b> | <b>Indicative Cost</b> |
| 1. Station Approach to Dark Lane              | Creation of a green link with off-road cycle path on the old railway line in Ormskirk, between Station Approach open space and Greetby Hill / Nursery Avenue open space and to Dark Lane. | LCC, WLBC               | Longer term     | £40,000                |
| 2. Dark Lane to Castle Lane section           | Creation of Linear Park, including off-road cycle route, along former railway line.   | LCC, WLBC               | Longer term     | £477,000               |
| 3. Castle Lane to Dicks Lane                  | Creation of Linear Park, including off-road cycle route, to the north of Westhead.  | LCC, WLBC               | Longer term     | £208,000               |
| 4. Dicks Lane to Firswood Road                | Creation of Linear Park, including off-road cycle route and crossing of Plough Lane, along former railway line.   | LCC, WLBC               | Longer term     | £791,000               |
| 5. Firswood Road to Neverstitch Road          | Delivery of section of Linear Park on-site within Firswood Road housing development   | Developers              | Longer term     | £145,000               |
| 6. Neverstitch Road to Glenburn Road          | Completion of off-road cycle path along Railway Road and through to Glenburn Road.  | LCC, WLBC               | Longer term     | £452,000               |
| 7. Glenburn Road to Skelmersdale Town Centre  | Glenburn Road through to the southern end of Tawd Valley to Skelmersdale Town Centre.   | LCC, WLBC               | Longer term     | £162,000               |

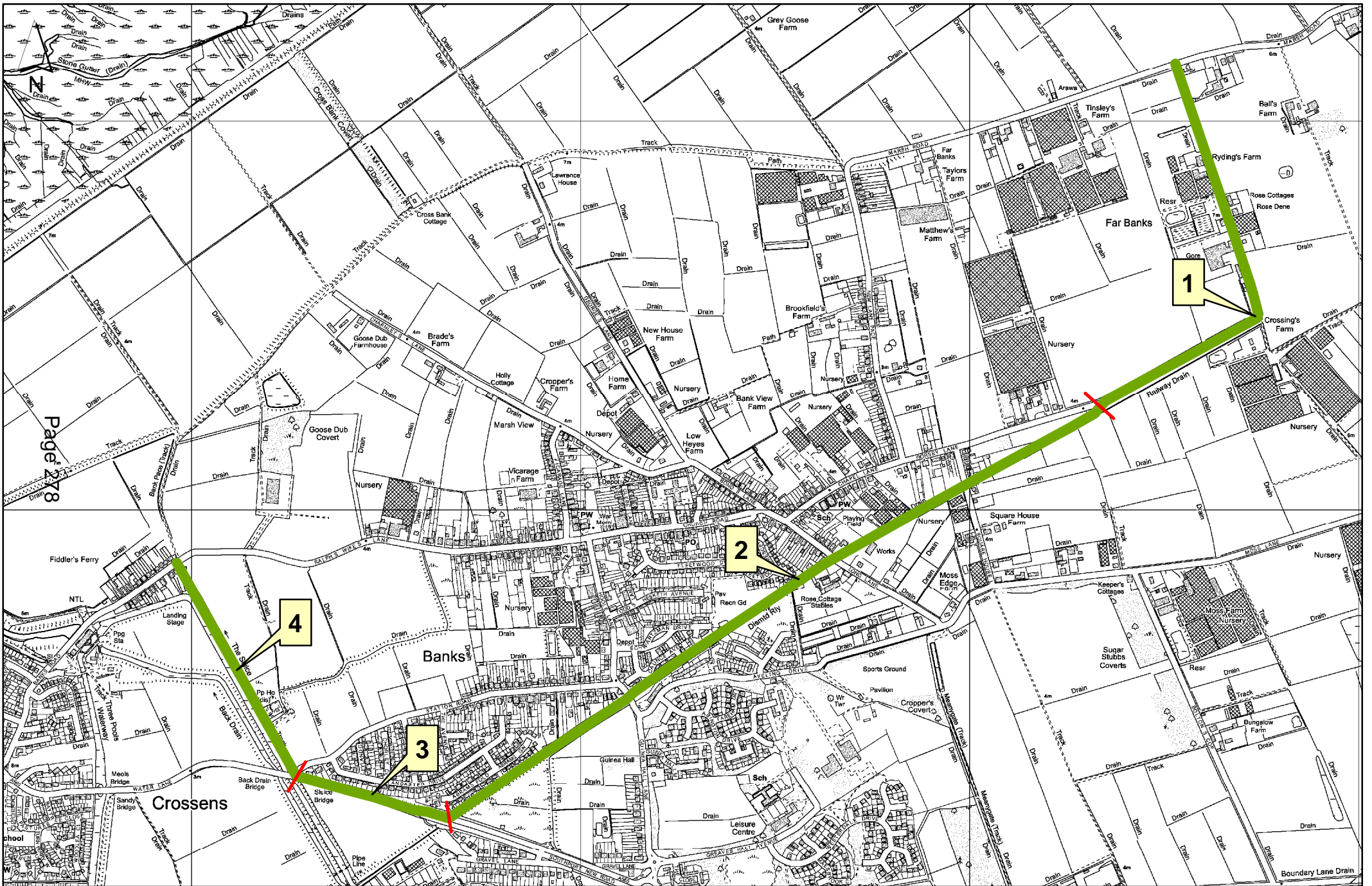


| <b>C. River Douglas Linear Park</b> |  |   |                 |                        |
|-------------------------------------|--|---|-----------------|------------------------|
| <b>Project / Section</b>            | <b>Description</b>   | <b>Delivery Partner</b>                                   | <b>Priority</b> | <b>Indicative Cost</b> |
| 1. Bank Bridge to Plox Brow         | Creation of Linear park, including off-road cycle route, alongside Canal / River Douglas, and providing a connection into Tarleton High School.  | LCC, WLBC and Canal and River Trust                       | Long term       | £141,000               |
| 2. Plox Brow to Fulwood Avenue      | Creation of Linear Park, including off-road cycle route, alongside River Douglas   | LCC, WLBC, and Canal and River Trust                      | Short term      | £352,000               |
| 3. Fulwood Avenue to Beconsall Lane | Delivery of section of Linear Park on-site within Alty's Brickworks housing development, providing connection into Hesketh Bank Village centre. Creation of Linear Park through the Boatyard to Beconsall Lane, including off-road cycle route, alongside River Douglas. | Developers, Boatyard, LCC, WLBC and Canal and River Trust | Short term      | £240,000               |
| 4. Alty's Brickworks Site           | Delivery of section of Linear Park on-site within Alty's Brickworks housing development.   | Developers  | Short term      | £91,000                |

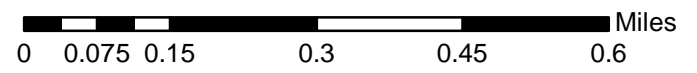




| <b>D. Banks Linear Park</b>                               |   |                         |                 |                        |
|---|---|-------------------------|-----------------|------------------------|
| <b>Project / Section</b>                                  | <b>Description</b>  | <b>Delivery Partner</b> | <b>Priority</b> | <b>Indicative Cost</b> |
| 1. Ryding's Lane / Gorsey Lane Cycle Route Designation    | On-road Cycle Route designation to link Marsh Road to Linear Park   | LCC, WLBC               | Longer term     | £11,000                |
| 2. Old railway line section                               | Creation of Linear Park, including off-road cycle route, along former railway line from Gorsey Lane to Lancaster Drive, with three road crossings and link into Schwartzman Drive open space. | LCC, WLBC               | Longer term     | £830,000               |
| 3. Lancaster Drive / Station Road Cycle route Designation | On-road Cycle Route designation to linear park to the Sluice.   | LCC, WLBC               | Longer term     | £12,000                |
| 4. The Sluice Section                                     | Creation of Linear Park, including off-road cycle route, along eastern side of the Sluice and across field to Banks Road  | LCC, WLBC               | Longer term     | £209,000               |



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## Strategic Projects for the Borough

In addition to the creation of Linear Parks there are a number of strategic projects that could assist with the delivery of an enhanced cycle network and Green Infrastructure throughout the Borough. These are set out below by geographical area:

### Skelmersdale

| Strategic Projects for Skelmersdale                    |   |                                  |             |                 |
|--|---|----------------------------------|-------------|-----------------|
| Project  | Description   | Delivery Partner                 | Priority    | Indicative Cost |
| Tawd Valley Park Improvements                          | Improvements to enhance the environment and facilities in the Tawd Valley Park.   | WLBC Leisure & Cultural Services | Short term  | £300,000        |
| Tawd Valley Cycle Link                                 | Improvement of footpaths in Tawd Valley to provide off-road cycle and footpath link from Ashurst to West Lancashire College and Skelmersdale Town Centre  | LCC, WLBC                        | Short term  | £472,000        |
| New Visitor Centre at Beacon Country Park              | New Visitor Centre at Beacon Country Park.  | WLBC Leisure & Cultural Services | Longer term | £750,000        |
| Off road Glenburn Road to Southern Loop cycle route    | Completion of off-road cycle route to enable alternative cycle link for West Lancs Wheel between Ormskirk – Skelmersdale Linear Park and The North of the Tawd Valley Route.  | LCC, WLBC                        | Longer term | £627,000        |
| Completion of off-road cycle route on Neverstitch Road | Complete off-road cycle route to enable alternative cycle link for West Lancs Wheel between Ormskirk- Skelmersdale Linear Park and southern Skelmersdale.   | LCC, WLBC                        | Longer term | £449,000        |
| Elmers Green Lane Cycle Route Designation              | Extension of on-road Cycle Route designation on Elmers Green Lane in Tanhouse to provide complete cycle route connection from Skelmersdale Town Centre to Beacon Country Park and on to join with Southern Loop Cycle Route on Beacon Lane. | LCC, WLBC                        | Longer term | £387,000        |

## Ormskirk

| Strategic Projects for Ormskirk   |   |                                  |            |                 |
|-----------------------------------|---|----------------------------------|------------|-----------------|
| Project                           | Description   | Delivery Partner                 | Priority   | Indicative Cost |
| Station Approach Open Space       | Improvement works to open space and car parking facilities.   | WLBC Leisure & Cultural Services | Short term | £60,000         |
| Edge Hill Cycle Link              | Provision of cycle link between Ormskirk rail and bus stations and Edge Hill University, mixture of off- and on-road.                             | LCC,WLBC                         | Short term | £705,000        |
| Ruff Lane Cycle route Designation | Extension of on-road Cycle Route designation on Ruff Lane to connect Edge Hill Cycle Link with Southern Loop Cycle Route to the east of Ormskirk. | LCC, WLBC                        | Short term | £10,000         |

## Eastern Parishes

| Strategic Projects for Eastern Parishes   |   |                                  |             |                 |
|---|---|----------------------------------|-------------|-----------------|
| Project   | Description   | Delivery Partner                 | Priority    | Indicative Cost |
| Hunters Hill Country Park, Hilldale   | Improvements to enhance the environment and facilities of the Country Park.   | WLBC Leisure & Cultural Services | Short term  | £60,000         |
| Chequer Lane Lake Improvements, Up Holland  | Environmental improvements and new recreational facilities including play area, seating and picnic tables, and new fishing platforms.   | WLBC Leisure & cultural Services | Short term  | £62,000         |
| Glover's Swing Bridge, Lathom – Windmill Bridge, Parbold canal towpath improvements | Improvement works to the Leeds – Liverpool Canal towpath between Burscough and Parbold , in particular the sections between Ring O'Bells Lane and Spencer's Bridge and between Newburgh and Parbold (Pier-to-Pier route), to facilitate cycling as well as walking and so form a section of the West Lancs Wheel. | Canal & River Trust              | Short term  | £768,000        |
| Cobbs Brow Lane / Ash Brow/ Alder Lane Cycle Route Designation                      | Designation of on-road Cycle route on Cobbs Brow Lane/ Ash Brow/ Alder Lane (Newburgh) to form section of West Lancs Wheel between Skelmersdale and Parbold.  | LCC, WLBC                        | Longer term | £109,000        |

## Burscough and Western Parishes

| Strategic Projects for Burscough and Western Parishes      |   |                                       |             |                 |
|--|---|---------------------------------------|-------------|-----------------|
| Project  | Description   | Delivery Partner                      | Priority    | Indicative Cost |
| Burscough Wharf – Glover’s Swing Bridge                    | Canal towpath improvements to facilitate cycling as well as walking.  | Canal and River Trust                 | Short term  | £180,000        |
| Haskayne Cutting Nature Reserve                            | Installing a boardwalk to allow people to access the wet woodland, creating and installing on site and internet interpretation.   | Wildlife Trust, Forestry Commission   | Short term  | £12,000         |
| Cheshire Lines Path  | Improvements to access, signage, surfacing and interpretation in Great Altcar/ Downholland area.  | WLBC Leisure & Cultural Services      | Short term  | £40,000         |
| Higgins Lane / New Lane Cycle Route Designation, Burscough | Designation of on-road Cycle Route on Higgins Lane / New Lane, Burscough to connect Yew Tree Farm development site with Southern Loop Cycle route to the west of Burscough, the Pier-to-Pier Cycle Route and the Leeds – Liverpool Canal.                               | LCC, WLBC                             | Short term  | £10,000         |
| B5195 Cycle Route Designation                              | Designation of on-road Cycle route on B5195 in Aughton/Downholland/Great Altcar to connect Southern Loop Cycle Route to the south –west of Aughton to the Leeds-Liverpool Canal at Downholland Cross, the Cheshire Lines Path (Trans-Pennine Trail) and Formby (Sefton) | LCC, Sefton MBC, WLBC                 | Longer term | £288,000        |
| Burscough – Rufford Canal Towpath Improvements             | Improvement works to the towpath on the Rufford Branch Canal between Junction Bridge, Burscough and Station Road, Rufford to provide off- road cycle path.  | Canal & River Trust, WLBC             | Longer term | £896,000        |
| Burscough – Lydiate Canal Towpath Improvements             | Improvement works to the towpath on the Leeds-Liverpool Canal between New Lane Bridge, Burscough and Lydiate (Sefton) to provide off-road cycle path.   | Canal & River Trust, Sefton MBC, WLBC | Longer term | £2,688,000      |

## Northern Parishes

| Strategic Projects for Northern Parishes                     |   |                           |             |                 |
|--|---|---------------------------|-------------|-----------------|
| Project  | Description   | Delivery Partner          | Priority    | Indicative Cost |
| Mere Sands Wood Visitor Centre.                              | Extension and refurbishment of Mere Sands Wood Visitor Centre to improve public facilities and financial sustainability of the attraction.  | Lancashire Wildlife Trust | Short term  | £400,000        |
| Station Road/ Shore Road/ Marsh Road Cycle Route Designation | Designation of on-road cycle route on Station road, Shore Road and Marsh Road to connect Hesketh Bank Village Centre with Banks.  | LCC, WLBC                 | Longer term | £201,000        |
| Bridleway Upgrade, Rufford                                   | Upgrade of Bridleways 28, 29, 31 and 33 in Rufford and improvements to Spark Lane to provide off-road cycle path between Rufford Branch Canal and Mere Sands Wood Nature Reserve.   | LCC, WLBC                 | Longer term | £1,346,000      |
| Holmeswood Road Cycle Route Designation                      | Extension of on-road Cycle Route designation on Holmeswood Road to connect Mere Sands Wood Nature Reserve with Southern Loop Cycle Route to the west of Holmeswood.   | LCC, WLBC                 | Longer term | £101,000        |
| Bridleway Upgrade, North Meols                               | Upgrade of Bridleways 47,48 and 49 in North Meols to provide off-road cycle path between Marsh Road and Banks Road.   | LCC, WLBC                 | Longer term | £763,000        |
| Liverpool Road Cycle Link, Tarleton                          | Creation of off-road cycle path alongside A59 Liverpool Road between Windgate and Green Lane, Sollom to provide link between cycle routes in Tarleton and Southern Loop Cycle Route (and Canal Towpath at Lock Lane) at Sollom. | LCC, WLBC                 | Longer term | £531,000        |
| Sollom – Town Meadow Swing Bridge Canal Towpath Improvements | Improvement works to the towpath on the Rufford Branch Canal between Sollom and Rufford to provide off-road cycle path.   | LCC, Canal & River Trust  | Longer term | £463,000        |

## Other Cycle Links

West Lancashire Borough Council, working with Lancashire County Council and other partners such as the Canal and River Trust, will seek to progress a strategic network of multi user paths (comprising the projects listed above, plus other, smaller-scale and / or site-specific schemes) to facilitate travel by bicycle and on foot around the Borough. Important considerations will include safety, convenience, and year-round usefulness, as well as the extent to which the network will be maintained.

It is important that all new developments plan from the outset to accommodate cycle infrastructure to create sustainable development.

Section 106 Agreements (Town and Country Planning Act) and conditions will be used, where justified, for site-specific works or projects. Larger items of infrastructure are likely to be funded through CIL.

Section 38 Agreements (Highways Act) will continue to be used to ensure quality cycle infrastructure is provided within the development.

## Other Green Infrastructure

### Green Space and Sports Facilities

With regards to projects not listed above, the Council will also actively encourage the safeguarding and enhancement of the existing network of green space and sports facilities, including providing open space and sports facilities in line with an appraisal of local context and community need, with particular regard to the impact of site development on biodiversity.

### Allotments

The Council will support the development of new allotments and protect existing allotments from development, encouraging sustainable food production and healthy lifestyles. 34 new allotments have recently been provided in Skelmersdale, and more are planned.

### Ribble Coast and Wetlands Regional Park

The Council will support the Regional Park in achieving its vision to be an internationally recognised destination based on its environmental significance.

## 8. Delivery and Funding

West Lancashire's ambitious vision, set out in general terms in Chapter 4 and itemised in Chapter 7, requires a coordinated approach to ensuring its delivery.

This can be through one or more of the following means:

- Partnerships between public, private and third sector parties;
- Delivery through new development, facilitated by the Local Plan and the Open Space SPD;
- Parish Councils;
- Local resident and community groups; and
- Utilisation of funding opportunities and other delivery mechanisms.

However, it is recognised that this Strategy does involve some significant long-term aspirations for projects which are very costly and for which, at this stage no funding can be identified and no timescales can be committed to by delivery partners. Therefore, the detail provided below in relation to delivery and funding is focused on the short-term projects (delivery within 10 years) and this Strategy will be reviewed periodically going forward to update timescales and details on delivery and funding for the projects within it.

### Funding Mechanisms

A wide range of funding sources and delivery mechanisms may be used to deliver new and improved Green Infrastructure and support its sustainable long-term management, including:

- Community Infrastructure Levy (CIL);
- Planning obligations – developer contributions (site-specific);
- Public and private sector funding for regeneration projects;
- Programmes funded by central government;
- Lottery funding;
- Local authority funds;
- Government agencies

Wherever possible, the use of CIL and Developer Contributions (be they financial or actual delivery of the infrastructure) will be used to lever in other sources of funding and part of the purpose of this Strategy is to have a clear plan with indicative costs against projects to enable the Council and Partners to bid for external funding when opportunities arise.

The Council will also need to balance its priorities carefully with regard the spending of CIL given the competing projects of a wide variety of infrastructure types in the Council's Infrastructure Delivery Schedule, of which Green Infrastructure and Cycling projects are only a part.

In addition to the above, a number of alternative funding and management models may be explored in the future:

- Establishment of new Charitable Trusts – to manage individual projects or a range of facilities. They can be funded through a variety of sources, e.g. Section 106 monies, bequests or charitable giving.



- Endowments – provision of an income generating fund or asset to assist with on-going operating costs.
- Service charges – where a charge is levied on a property owner and paid to a private management company to meet the costs of Green Infrastructure maintenance.
- Asset transfer – where appropriate consideration might be given to transferring ownership and management of an asset to voluntary organisations, social enterprises or other organisations. There are several potential benefits to this approach. For example, third sector organisations may be able to access funding streams not available to public or private sector landowners, and they can also be very effective at generating other types of income, through sponsorship, private donations and other fundraising activities.

However, this Green Infrastructure & Cycling Strategy in and of itself does not commit the Council (or any other partner) to funding any of the projects itemised in the Strategy at this time. Each Council and infrastructure funding stream has its own approval mechanisms and so, as and when a suitable opportunity arises to deliver a project in this Strategy, the most appropriate funding will be identified and approval sought through those mechanisms.

### Summary of Short-term Projects

The following draws out the short-term projects from the lists in Section 7 of this Strategy and provides more detail on Funding and Delivery, based on information available at the time of writing the Strategy.

| Project  | Delivery & Funding   | Indicative Cost |
|--|--|-----------------|
| <b>Ormskirk – Burscough Linear Park</b>                    |  |                 |
| <b>1. Pine Avenue / Pine Grove Cycle Route Designation</b> | Once Sections 2 and 3 are complete, WLBC will work with LCC to designate an on-road cycle route from the southern edge of the Grove Farm site through Pine Avenue / Pine Grove to link with the existing cycle network on Old Boundary Way. A small amount of funding would be required for signage which could, potentially, be funded through CIL. | £10,000         |
| <b>2. Grove Farm section</b>                               | This section through the Grove Farm housing development site will be delivered and funded entirely by the Developers of the site.  | £186,000        |
| <b>3. Abbey Lane / Lordsgate Drive Link section</b>        | Section 3, providing the Linear Park link between two development sites and crossing the A59 will be delivered in partnership between LCC and WLBC, funded through Developer Contributions (£106 monies).  | £400,000        |
| <b>4. Yew Tree Farm section</b>                            | This section through the Yew Tree Farm development site will be delivered and funded entirely by the Developers of the site.   | £981,000        |

| Project                                    | Delivery & Funding   | Indicative Cost |
|--|--|-----------------|
| <b>River Douglas Linear Park</b>           |  |                 |
| <b>2. Plox Brow to Fulwood Avenue</b>      | WLBC will work with the Canal & River Trust to create a shared cycleway/footway along the existing track from Town End Bridge to Tarleton Lock (known as Canal Bank) and the existing public footpath by the River Douglas from Tarleton Lock to the southern tip of the Alty's Brickworks development site, utilising a combination of Developer Contributions (£106 monies) and, if necessary, CIL monies. | £352,000        |
| <b>3. Fulwood Avenue to Beconsall Lane</b> | WLBC will work with the Developers of the Alty's Brickworks site, the Boatyard and the Parish Councils to upgrade the existing public footpath by the River Douglas to a shared cycleway / footway from the southern tip of the Alty's Brickworks site to Beconsall Lane. Funding is to be determined but potentially utilising CIL funding to lever in external sources of funding.                         | £240,000        |
| <b>4. Alty's Brickworks section</b>        | This section of the Linear Park through the Alty's Brickworks development site will link the River Douglas path with Station Road (and the Village Centre) and will be delivered and funded entirely by the Developers of the site.  | £91,000         |
| <b>Other Strategic Projects</b>            |  |                 |
| <b>Tawd Valley Park Improvements</b>       | WLBC Leisure & Cultural Services are preparing plans to enhance the environment and facilities in the Tawd Valley Park. Funding is to be determined but could potentially utilise CIL monies and/or WLBC funding to lever in external funding.   | £300,000        |
| <b>Tawd Valley Cycle Link</b>              | WLBC are working with LCC to upgrade footpaths in the Tawd Valley to provide a shared cycle and footpath linking Ashurst to West Lancashire College and the Town Centre. Funding has been provided through Developer Contributions (£106 monies) and LCC funding.  | £472,000        |
| <b>Station Approach Open Space</b>         | WLBC Leisure & Cultural Services have recently completed improvement works to create a public open space and car parking facilities utilising a combination of Developer Contributions (£106 monies) and CIL monies allocated for spend in 2016/17.  | £60,000         |
| <b>Edge Hill Cycle Link</b>                | WLBC are working with LCC to provide a cycle link between Ormskirk rail and bus stations and Edge Hill University, through a mixture of off- and on-road cycle paths. Funding is provided through Developer Contributions (£106 monies) and LCC funding.   | £705,000        |

| Project  | Delivery & Funding  | Indicative Cost |
|--|---|-----------------|
| <b>Ruff Lane Cycle route Designation</b>   | Once the Edge Hill Cycle Link is created, WLBC would liaise with LCC to designate an on-road cycle route on Ruff Lane to connect the Edge Hill Cycle Link with existing Cycle Routes to the east or Ormskirk. A small amount of funding would be required for signage which could, potentially, be funded through CIL.  | £10,000         |
| <b>Mere Sands Wood Visitor Centre.</b>   | Lancashire Wildlife Trust proposes to extend and refurbish the Visitor Centre at Mere Sands Wood Nature Reserve to improve the public facilities and financial sustainability of the attraction. Funding is to be determined but could potentially utilise CIL monies to lever in external funding.   | £400,000        |
| <b>Hunters Hill Country Park, Hilldale</b>   | WLBC Leisure & Cultural Services to undertake improvements to enhance the environment and facilities of the Country Park utilising Developer Contributions (S106 monies).   | £60,000         |
| <b>Chequer Lane Lake Improvements, Up Holland</b>  | WLBC Leisure & Cultural Services to undertake Environmental improvements and new recreational facilities including play area, seating and picnic tables, and new fishing platforms utilising Developer Contributions (S106 monies).   | £62,000         |
| <b>Glover's Swing Bridge, Lathom – Windmill Bridge, Parbold canal towpath improvements</b> | WLBC would work with the Canal & River Trust to make improvement works to the Leeds – Liverpool Canal towpath between Lathom and Parbold to facilitate use for cycling and walking and to form a section of the West Lancs Wheel. Funding is to be determined but could potentially utilise CIL monies and/or WLBC funding to lever in external funding.  | £436,000        |
| <b>Burscough Wharf – Glover's Swing Bridge</b>   | Canal & River Trust propose to upgrade the canal towpath to facilitate cycling and walking, potentially utilising CIL monies and CRT funding.   | £180,000        |
| <b>Higgins Lane / New Lane Cycle Route Designation, Burscough</b>                          | Once the Yew Tree Farm section of the Ormskirk-Burscough Linear Park is created, WLBC would liaise with LCC to designate an on-road cycle route on Higgins Lane / New Lane in Burscough to connect the Yew Tree Farm development site with existing cycle routes to the west of Burscough, including the Pier-to-Pier Cycle Route, and to the Leeds – Liverpool Canal. A small amount of funding would be required for signage which could, potentially, be funded through CIL. | £10,000         |
| <b>Haskayne Cutting Nature Reserve</b>   | Lancashire Wildlife Trust and the Forestry Commission are installing a boardwalk to allow people to access the wet woodland, as well as creating and installing on site and internet interpretation, utilising CIL monies allocated for spend in 2016/17 together with funding from the Parish Council.   | £12,000         |

| Project                    | Delivery & Funding  | Indicative Cost |
|----------------------------|---|-----------------|
| <b>Cheshire Lines Path</b> | WLBC Leisure & Cultural Services propose to make improvements to access, signage, surfacing and interpretation in Great Altcar / Downholland area to facilitate access to, and improve the use of, the Cheshire Lines Path for cycling. Funding would potentially be provided through CIL monies. | £40,000         |

## Appendix 1

### Nature Conservation Sites in West Lancashire

#### Ramsar sites / Special Protection Areas / National Nature Reserves

West Lancashire has two SPA / Ramsar sites. These are home to some of the country's most exquisite wildlife and geological features:

##### *Ribble Estuary*

The Ribble and Alt Estuary SPA / Ramsar site (also a National Nature Reserve) combined is approximately 12,360ha, consisting of extensive sand and mud flats, particularly in the Ribble Estuary. Areas of coastal grazing marsh are located behind the sea embankments. The saltmarshes, coastal grazing marshes and intertidal sand and mud flats all support high densities of grazing wildfowl and are used as high – tide roosts. Important populations of water birds occur in winter, including swans, geese, cuckus and waders. The highest densities of feeding birds are located on the muddier substrates of the Ribble.

##### *Martin Mere*

Martin Mere SPA and Ramsar site consists of approximately 120 of land, located north west of Burscough. Martin Mere is an area of outstanding importance for its large and diverse wintering passage and breeding bird community.

The site occupies part of a former lake and mine that extended over some 1,300ha of the Lancashire Coastal Plain during the 17<sup>th</sup> century. In 1972 the Wildfowl and Wetlands Trust purchased 147 ha of the former Holcrofts Farm, consisting mainly of rough damp pasture, with the primary aim of providing grazing and roosting opportunities for wildfowl. Since the acquisition, the rough grazed pastures have been transformed by means of positive management into a wildfowl refuge of international importance. Areas of open water within associated muddy margins have been created, whilst maintaining seasonally flooded marsh and reed swamp habitats via water level control. The size of Martin Mere increased by 63ha in 2002 as additional land was purchased in the southernmost part of the refuge at Woodend Farm, with assistance from the Heritage Lottery Fund, to restore arable land to a variety of wetland habitats including seasonally flooded grassland, reed bed, wet woodland and open water habitats.

#### Sites of Special Scientific interest (SSSI)

SSSIs are internationally important for their wildlife, and. Many SSSIs are also designated as Special Areas of Conservation (SACs), Special Protection Areas (SPAs) or Ramsar sites, National Nature Reserves (NNRs) or Local Nature Reserves (LNRs).

SSSIs are the country's very best wildlife and geological sites. They include some of our most spectacular and beautiful habitats and are important as they support plants and animals that find it more difficult to survive in the wider countryside. The unique and varied habitats of SSSIs have developed over hundreds of years through management practices such as grazing and forestry, and

need active management to maintain their conservation interest. Protecting and managing SSSIs is a shared responsibility, and an investment for the benefit of future generations.

Within West Lancashire, there are six SSSIs:

- *Ribble Marshes*

The estuary is of international importance for the passage and wintering waterfowl it supports, being a major link in the chain of estuaries down the west coast of Britain used by birds on migration between the breeding grounds in the far north and their wintering grounds further south. The Ribble Marshes National Nature Reserve is located in the centre of the SSSI and most of the foreshore in Sefton outside the NNR is covered by the Southport Sanctuary which provides a protected low tide roost for pink footed geese.

The mudflats are rich in invertebrates on which the waders and many of the wildfowl, especially shelduck, feed and the sandbanks also provide low tide roosting sites for pink footed geese. The saltmarshes consist mainly of saltmarsh grass/red fescue sward with a belt of cordgrass (*Spartina*) at the seaward edge. They provide roosting sites for the waders at high tide and support large numbers of wildfowl such as mallard, teal, wigeon and pink-footed geese.

- *Martin Mere*

Martin Mere supports nationally important numbers of Bewick's swan, whooper swan and shoveler with numbers regularly in excess of 1% of the total British wintering population. Nationally exceptional numbers of snipe, lapwing and black-tailed godwit have been recorded, and the wintering flock of ruff (350 on average) is believed to be the largest in Britain. The breeding community is diverse, totalling over 35 species, and includes important breeding populations of greylag goose (representing over 1% of the British breeding population), gadwall, mallard and snipe.

In total, over 150 species of birds have been recorded at the site and this includes several unusual species, such as avocet, lesser yellowlegs, pratincole, marsh sandpiper and white-winged black tern which have been recorded on passage. Martin Mere is, thus, of exceptional value for the wealth and diversity of its avifauna.

Additional scientific interest is provided by the presence of two locally important plant species: water dropwort *Oenanthe fistulosa* which is regionally scarce and whorled caraway *Carum verticillatum* found here in abundance in its only Lancashire locality, and one of very few sites in the north of England.

- *Mere Sands Wood*

Mere Sands Wood is situated approximately 1 km west of the village of Rufford and is a planted oak wood now substantially modified by sand extraction. Sand extraction has created several large pools which attract a number of bird species. The site is a nature reserve run by the Lancashire Wildlife Trust.

- *Wrightington Bar Pasture*

Wrightington Bar Pasture lies in the valley of Syd Brook, which flows between the villages of Wrightington Bar and Eccleston to the south-west of Chorley. It is important as one of the few remaining species-rich unimproved grasslands in Lancashire and represents the largest flushed example of this community type in the county. This vulnerable habitat is becoming increasingly rare both nationally and in Lancashire due primarily to agricultural intensification.

The pasture is situated on the south-facing slope and flood plain of a small valley. Soils vary from free-draining sands at the top of the valley slopes to alluvium in the valley floor. Numerous flushes exist throughout the site and a high water table in the vicinity of the brook results in a small permanently wet area.

- *Downholland Moss*

Downholland Moss is situated approximately 2 km east of Formby, and consists of an arable field and small birch woodland. It is a key reference site for establishing relative sea level changes in north-west England during the period from about 6000 - 4000 BC.

Alternating organic and inorganic deposits represent a sequence of changing tidal flat, lagoonal and perimarine palaeoenvironments. These have been the subject of detailed stratigraphic, micro- and macro-palaeontological analyses supported by radiocarbon dating. The results have provided a detailed record of transgressive and regressive overlaps in northern England, a partial chronology of tendencies of sea-level movement in north-west England and sea-level index points. Downholland Moss is also noted for its surface microtopography which demonstrates roddons, sandbanks and tidal creek features.

- *Ravenhead Brickworks*

Ravenhead Brickworks is located immediately south of Up Holland, near Wigan and forms part of the active Ravenhead Quarry.

The successions at Ravenhead Brickworks are of vital importance for the understanding of the environment and the deposition of the Productive Coal Formation, not only within the Pennine Basin, but also within the UK as a whole.

## Lancashire County Nature Sites: Biological Heritage Sites

Biological Heritage Sites are the most important non-statutory wildlife sites in Lancashire. Biological Heritage Sites contain valuable habitats such as ancient woodland, species-rich grassland and bogs. Many provide a refuge for rare and threatened plants and animals. Biological Heritage Sites form an irreplaceable part of our environment and are a major part of the strategy to conserve the biological richness of Lancashire. In West Lancashire there are 81 Biological Heritage Sites; these are listed in Appendix I of the Local Plan 2012-2027.

| <b>Site Name</b>                   | <b>Parish</b>             | <b>Grid Ref</b> |
|------------------------------------|---------------------------|-----------------|
| Haskayne Cutting                   | Downholland /Halsall      | SD 357 089      |
| Downholland and Associated Brooks  | Downholland /Great Altcar | SD 326 086      |
| Formby Moss                        | Downholland               | SD 326 095      |
| Moss Heath and Wood                | Great Altcar              | SD 336 072      |
| Cheshire Lines & Moss Lane Ditches | Downholland               | SD 331 082      |
| White Grass and Barton Gorse       | Downholland               | SD 331 096      |
| Orritt's Wood                      | Downholland               | SD 343 078      |
| Little Wood                        | Downholland               | SD 341 091      |
| *Downholland Moss                  | Downholland               | SD 320 080      |
| *Altcar Withins                    | Great Altcar              | SD 340 050      |
| Carr Wood and Carr Wood Rushes     | Great Altcar              | SD 345 047      |
| Brook Farm Bridge Drains           | North Meols               | SD 371 168      |
| The Sluice                         | North Meols               | SD 386 196      |
| Halsall Marsh                      | Halsall                   | SD 366 107      |
| Scarisbrick Hall Woods & Dam Wood  | Scarisbrick               | SD 395 120      |
| High Brows Covert                  | Scarisbrick               | SD 367 149      |
| Plex Moss Covert                   | Halsall                   | SD 336 104      |
| King's Covert                      | Halsall                   | SD 337 129      |
| Twig Beds, Halsall Moss            | Halsall                   | SD 347 119      |
| *Halsall and Plex Mosses           | Halsall                   | SD 340 110      |
| Banks Marsh Embankments            | North Meols               | SD 376 217      |
| Dicket's Brook Wood                | Skelmersdale              | SD 450 073      |
| Stanley's Firs                     | Skelmersdale              | SD 459 073 149  |
| Tawd Valley Woods                  | Lathom /Newburgh          | SD 470 090      |
| Tawd Valley Park                   | Skelmersdale              | SD 481 069      |
| Westheads Clough                   | Skelmersdale              | SD 488 067      |
| Delph Clough                       | Skelmersdale              | SD 493 062      |
| Elmer's Green Common and Clough    | Skelmersdale              | SD 497 065      |
| Ram's Close Wood                   | Dalton                    | SD 499 088      |
| Ruff Wood                          | Ormskirk                  | SD 427 075      |



|  |  |            |
|--|--|------------|
| New Park Wood                          | Lathom                                 | SD 440 086 |
| Copy Wood                              | Lathom                                 | SD 446 087 |
| Ferny Knoll Bog                        | Bickerstaffe                           | SD 476 042 |
| Nipe Lane                              | Skelmersdale                           | SD 479 044 |
| Holland Moss                           | Up Holland                             | SD 487 037 |
| Cunscough Brook Grassland              | Aughton                                | SD 407 032 |
| Bickerstaffe Moss                      | Bickerstaffe                           | SD 437 020 |
| Rufford Park                           | Rufford                                | SD 456 162 |
| Rufford Railway Hollows                | Rufford                                | SD 464 150 |
| Mere Brow (Leisure Lakes)              | Tarleton                               | SD 408 178 |
| Nuck's Wood                            | Tarleton                               | SD 416 166 |
| Holmeswood Woodlands                   | Rufford /Tarleton                      | SD 420 178 |
| Mere Sands Wood                        | Rufford                                | SD 447 157 |
| Windmill Farm Drain                    | Burscough                              | SD 429 156 |
| *Martin Mere Mosslands                 | Burscough /North Meols<br>/Scarisbrick | SD 400 160 |
| Windmill Fields                        | Burscough                              | SD 425 154 |
| Leeds-Liverpool Canal, Rufford Branch  | Burscough /Rufford<br>/Tarleton        | SD 456 13  |
| Rufford Boundary Sluice                | Rufford                                | SD 464 148 |
| Low Meadows, North and Wham Ditch      | Lathom                                 | SD 468 146 |
| Wood Lane Pasture                      | Parbold                                | SD 498 105 |
| Eller Brook and Hoscar Moss Fields     | Burscough /Lathom                      | SD 459 131 |
| Abbey Lane Brick Pits                  | Burscough                              | SD 433 104 |
| Burscough North West Curve             | Burscough                              | SD 448 124 |
| Platts Lane Pits                       | Burscough                              | SD 441 107 |
| River Douglas Estuary                  | Hesketh-with-Becconsall<br>/Tarleton   | SD 456 245 |
| River Douglas Embankment               | Hesketh-with-Becconsall                | SD 452 249 |
| Hesketh Old Marsh Embankment           | Hesketh-with-Becconsall                | SD 422 236 |
| Camp Fields                            | Hesketh-with-Becconsall                | SD 441 230 |
| Hesketh Bank Brickworks South          | Hesketh-with-Becconsall<br>/Tarleton   | SD 449 227 |
| Hesketh Bank Brickworks North (Alty's) | Hesketh-with-Becconsall                | SD 448 230 |
| Marsh Farm Fields                      | North Meols                            | SD 408 232 |
| Hesketh Old and New Marsh Fields       | Hesketh-with-Becconsall                | SD 415 248 |
| Rough Park and College Woods           | Up Holland                             | SD 513 065 |
| Lees Wood                              | Up Holland                             | SD 517 077 |

|   |                       |            |
|---|-----------------------|------------|
| Lees Brook Pasture                      | Up Holland            | SD 518 077 |
| Dingle Quarry and Dalton Quarry         | Dalton                | SD 516 085 |
| Holland Lees Wood                       | Dalton /Up Holland    | SD 517 084 |
| Green Alley Wood                        | Up Holland            | SD 529 079 |
| Haldren Wood                            | Up Holland            | SD 523 081 |
| Coppice Bank Wood                       | Up Holland            | SD 526 082 |
| Dean Wood                               | Up Holland            | SD 534 073 |
| Black Brook Woodland                    | Up Holland            | SD 502 024 |
| Pimbo Lane Pit                          | Up Holland            | SD 515 046 |
| Alder Lane Brook                        | Parbold               | SD 502 108 |
| Bramble Way                             | Parbold               | SD 497 103 |
| Hunter's Hill Delf and Hawett Hill Delf | Wrightington          | SD 503 122 |
| Fairy Glen and Delf House Wood          | Parbold /Wrightington | SD 517 106 |
| Harrock Hill                            | Wrightington          | SD 513 133 |
| Big Wood and Wrightington Ponds         | Wrightington          | SD 534 106 |
| Syd Brook Valley                        | Wrightington          | SD 544 140 |
| Counce's Road Ditch                     | Scarisbrick           | SD 401 160 |

### Local Nature Conservation Sites

There are 32 local nature conservation sites in West Lancashire that, apart from the Ribble Estuary, take up a relatively small part of the Borough's land area; these are listed below:

| Site Name                          | Parish                  | Grid Ref   |
|------------------------------------|-------------------------|------------|
| Rabbit Hill                        | Great Altcar            | SD 351 063 |
| Acre Lane Fields Ponds             | Great Altcar            | SD 355 052 |
| Scarisbrick Park                   | Scarisbrick             | SD 387 130 |
| Goose Dub Covert, Banks            | North Meols             | SD 383 212 |
| Banks Sewage Works                 | North Meols             | SD 381 205 |
| Woodland in Simonswood             | Bickerstaffe            | SD 412 015 |
| Ox Hey Plantation                  | Bickerstaffe            | SD 437 044 |
| Bickerstaffe Wood                  | Bickerstaffe            | SD 447 037 |
| Woodwards Plantation, Simonswood   | Bickerstaffe            | SD 435 003 |
| Prescot Road Quarry                | Aughton                 | SD 407 066 |
| Greetby Hill Railway Cuttings      | Ormskirk                | SD 427 086 |
| Ormskirk Sidings                   | Ormskirk                | SD 420 087 |
| Manor Farm, Hesketh Bank           | Hesketh-with-Beaconsall | SD 430 231 |
| Carr Heys Plantation, Hesketh Bank | Hesketh-with-Beaconsall | SD 445 212 |
| Skellow Clough                     | Bispham                 | SD 488 128 |
| Dock Brook                         | Parbold                 | SD 492 106 |

|                                  |              |            |
|----------------------------------|--------------|------------|
| Tontine Road Pit                 | Up Holland   | SD 521 045 |
| Abbey Lakes                      | Up Holland   | SD 527 048 |
| Dennet's House, Lower Pimbo      | Skelmersdale | SD 512 036 |
| Appley Lock Pasture              | Parbold      | SD 517 096 |
| Old Varnish Works, Appley Bridge | Parbold      | SD 519 094 |
| North Hawsclough Quarry          | Dalton       | SD 500 090 |
| Beacon Park                      | Up Holland   | SD 500 100 |
| Smith Croft Delph                | Parbold      | SD 504 124 |
| Wrightington Hall and Park       | Wrightington | SD 528 112 |
| Abbey Lane Brick Pits            | Burscough    | SD 433 104 |
| Platts Lane Pits                 | Burscough    | SD 442 108 |
| Pimbo Bushes, Pimbo              | Skelmersdale | SD 516 032 |
| Gaw Hill /Gorse Hill             | Aughton      | SD 396 079 |
| Eller Brook /Sutches Woods       | Lathom       | SD 452 106 |
| Moss Delf                        | Aughton      | SD 401 061 |
| Pinfold Quarry                   | Scarisbrick  | SD 390 114 |



# Equality Impact Assessment Form



|  |   |
|--|---|
| <b>Directorate: Transformation</b>   | <b>Service: Planning &amp; Development</b>  |
| <b>Completed by: K Brindley</b>  | <b>Date: 02/11/2016</b>   |
| <b>Subject Title: Green Infrastructure and Cycling Strategy</b>  |   |
| <b>1. DESCRIPTION</b>  |   |
| Is a policy or strategy being produced or revised:   | Yes<br><br>Green Infrastructure and Cycling Strategy  |
| Is a service being designed, redesigned or cutback:  | No  |
| Is a commissioning plan or contract specification being developed:   | No  |
| Is a budget being set or funding allocated:  | No  |
| Is a programme or project being planned:   | Yes   |
| Are recommendations being presented to senior managers and/or Councillors:   | Yes   |
| Does the activity contribute to meeting our duties under the Equality Act 2010 and Public Sector Equality Duty ( <b>Eliminating unlawful discrimination/harassment, advancing equality of opportunity, fostering good relations</b> ): | Yes   |
| Details of the matter under consideration:   | The Draft Green Infrastructure and Cycling Strategy identifies existing and proposed areas of Green Infrastructure and Cycling in order to assist in the delivery of the West Lancs Local Plan aspirations. This matter is requesting the approval for consultation on the Draft Green Infrastructure and Cycling Strategy. |
| <p><i>If you answered <b>Yes</b> to any of the above <b>go straight to Section 3</b></i><br/> <i>If you answered <b>No</b> to all the above <b>please complete Section 2</b></i></p>   |   |
| <b>2. RELEVANCE</b>  |   |
| Does the work being carried out impact on service users, staff or Councillors (stakeholders):  | No* <span style="float: right;"><i>*delete as appropriate</i></span>  |
| If <b>Yes</b> , provide details of how this impacts on service users, staff or Councillors (stakeholders):<br><i>If you answered <b>Yes</b> go to <b>Section 3</b></i>   |   |
| If you answered <b>No</b> to both Sections 1 and 2 provide details of why there is no impact on these three groups:<br><i>You do not need to complete the rest of this form.</i>   |   |
| <b>3. EVIDENCE COLLECTION</b>  |   |
| Who does the work being carried out impact on, i.e. who is/are the stakeholder(s)?   | The Green Infrastructure and Cycling Strategy will affect the entire Borough with benefits for the residents and potential impacts upon   |

|  |  |
|--|--|
|  | developers and Infrastructure providers.   |
| If the work being carried out relates to a universal service, who needs or uses it most? (Is there any particular group affected more than others)?  | n/a.   |
| Which of the protected characteristics are most relevant to the work being carried out?<br><br>Age<br>Gender<br>Disability<br>Race and Culture<br>Sexual Orientation<br>Religion or Belief<br>Gender Reassignment<br>Marriage and Civil Partnership<br>Pregnancy and Maternity | <i>*delete as appropriate</i><br><br>No<br>No<br>No<br>No<br>No<br>No<br>No<br>No<br>No  |
| <b>4. DATA ANALYSIS</b>  |  |
| In relation to the work being carried out, and the service/function in question, who is actually or currently using the service and why?   | All existing and proposed Green Infrastructure will be accessible to residents of the Borough and further afield.  |
| What will the impact of the work being carried out be on usage/the stakeholders?   | The impact of the Strategy will allow for a cohesive and fluent network of green infrastructure and a cycling network around the Borough. This will assist in sustainable transport and implementing policies within the West Lancs Local Plan 2012-2027 |
| What are people's views about the services? Are some customers more satisfied than others, and if so what are the reasons? Can these be affected by the proposals?   | The Draft Green Infrastructure and Cycling Strategy is seeking the views of the public and stakeholders through this consultation.   |
| What sources of data including consultation results have you used to analyse the impact of the work being carried out on users/stakeholders with protected characteristics?  | Guidance provided through the Town and Country planning Act 1990.  |
| If any further data/consultation is needed and is to be gathered, please specify:  | To seek approval of the Green Infrastructure and Cycling Strategy  |
| <b>5. IMPACT OF DECISIONS</b>  |  |
| In what way will the changes impact on people with particular protected characteristics (either positively or negatively or in terms of disproportionate impact)?  | The Green Infrastructure and Cycling Strategy will impact positively on the residents of the Borough by increasing the access to Green Infrastructure and increasing opportunities for cycling.  |
| <b>6. CONSIDERING THE IMPACT</b>   |  |
| If there is a negative impact what action can be taken to mitigate it? (If it is not possible or desirable to take actions to reduce the impact, explain why this is the case (e.g. legislative or financial drivers etc.).  | The only negative impact is obtaining funding to delivery and implementation of the strategies in the document.  |

|   |   |
|---|---|
|   |   |
| What actions do you plan to take to address any other issues above? | No actions.<br><br><i>If no actions are planned state no actions</i>                |
| <b>7. MONITORING AND REVIEWING</b>                                  |   |
| When will this assessment be reviewed and who will review it?       | The Green Infrastructure and Cycling Strategy will be monitored on an annual basis. |







**CORPORATE AND  
ENVIRONMENTAL OVERVIEW &  
SCRUTINY COMMITTEE:  
1 DECEMBER 2016**

**CABINET:  
10 JANUARY 2017**

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**Report of:** Director of Development and Regeneration Services

**Relevant Portfolio Holder:** Councillor J Hodson

**Contact for further information:** Mr Peter Richards (Extn. 5046)  
(E-mail: peter.richards@westlancs.gov.uk)

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**SUBJECT: COMMUNITY INFRASTRUCTURE LEVY (CIL) FUNDING PROGRAMME  
2017/18**

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Wards affected: Borough wide

## **1.0 PURPOSE OF THE REPORT**

1.1 To report on the consultation held in autumn 2016 on the options for the CIL Funding Programme 2017/18 and propose final recommendations for the CIL Funding Programme in 2017/18 based on the CIL monies anticipated to have been collected by the Council by 31 March 2017.

## **2.0 RECOMMENDATIONS TO CORPORATE AND ENVIRONMENTAL OVERVIEW & SCRUTINY COMMITTEE**

2.1 That the explanation provided within this report of how recommendations are arrived at by officers for the spending of "strategic" CIL monies be noted.

2.2 That Agreed Comments on the projects recommended at section 6 be referred to Cabinet for its consideration.

## **3.0 RECOMMENDATIONS TO CABINET**

3.1 That the consultation feedback report and updated Infrastructure Delivery Schedule (IDS) provided at Appendices 1 and 2 be noted.

3.2 That the Agreed Comments provided by the Corporate and Environmental Overview & Scrutiny Committee (Appendix 5) be noted and considered.

- 3.3 That £150,000 of CIL monies be allocated to the delivery of the Canal Towpath Improvements at Burscough (described at paragraph 6.1 below) in 2017/18.
  - 3.4 That the remaining “strategic” CIL monies collected by 31 March 2017 (i.e. those not allocated on the projects agreed under recommendation 2.3 or spent on projects in the 2016/17 CIL Funding Programme) be “saved” and allocated toward more significant strategic infrastructure projects to be drawn down from as necessary as such significant projects are identified and approved.
- 

## **4.0 BACKGROUND**

### The Community Infrastructure Levy (CIL)

- 4.1 The Council adopted a CIL Charging Schedule in July 2014, and has been charging CIL since 1 September 2014. In March 2015, the Council approved a CIL Governance Framework which set out how decisions would be made on the spending of CIL monies by the Council, amongst other matters. Key to this Framework is the production each year of a CIL Funding Programme to prioritise how the CIL funds raised in a given financial year will be spent the following financial year. A draft of this CIL Funding Programme must be publicly consulted upon before Cabinet make a final decision on it in January of any given year in readiness for spending the monies from April that year.
- 4.2 This report follows up on the public consultation held in autumn 2016 on the options for the CIL Funding Programme 2017/18. It reports back on the responses received and recommends which schemes should be incorporated into the 2017/18 CIL Funding Programme.

### The Infrastructure Delivery Schedule (IDS)

- 4.3 A key document that informs the process of preparing a CIL Funding Programme is the Infrastructure Delivery Schedule (IDS). The IDS is a database of infrastructure projects that are planned or desired to take place during the current Local Plan period. It originally formed part of the evidence base for the Local Plan and the CIL Charging Schedule but has become more of a “live” document now, allowing monitoring of all infrastructure projects in the Borough and concurrent measuring of how the Local Plan is performing in delivering this key aspect of sustainable development.
- 4.4 Many projects on the IDS have a connection to new development in that they are needed or demanded because of the new development proposed and being delivered through the Local Plan. However, other projects are not necessarily linked to new development in this way, but are still needed to upgrade existing infrastructure provision or reflect aspirations that infrastructure providers have and which, in some cases, may enable further new development in the future.
- 4.5 In relation to CIL, therefore, the IDS provides the basis for assessing which infrastructure projects CIL monies should be spent on. Not all projects on the IDS will be eligible for and / or need CIL monies. This is discussed further below.
- 4.6 Infrastructure providers, ward councillors, parish councils and relevant council officers have all been given opportunity to input ideas and suggestions on

schemes that could go into the latest version of the IDS, and to update details of schemes that are already in the IDS. This is a vital part of the process and the more specific and detailed the information provided, the better the Council can assess the projects. However, ultimately this works both ways, as the Council can only assess a project based on what information is submitted. If the information is inadequate or incorrect, this will inevitably affect the assessment, particularly in relation to deliverability of a project.

- 4.7 To this end, all contributors are invited to comment on the draft CIL Funding Programme when it is published for public consultation and can update the information provided as they see necessary. Further updates have been provided through the most recent consultation exercise, including revised information on costing and delivery, and this has affected the shortlist of projects that officers ultimately recommend in this report. The IDS (Appendix 2) has subsequently been updated to reflect the additional information provided by stakeholders during the consultation.

#### Consultation

- 4.8 Another key requisite of the governance process is public consultation, which, following Cabinet approval in September 2016, was undertaken between 6 October and 4 November 2016. Following the close of the consultation, the stakeholder updates and all the representations received through the public consultation have been used to further assess the suitability of schemes and inform recommendations as to how CIL monies should be spent. The comments received on the CIL Funding Programme, and the Consultation Feedback Report, can be found at Appendix 1. This report sets out how the final recommendations have been reached, and the justification for them.

#### Available CIL Funding

- 4.9 In terms of CIL monies collected thus far or anticipated to be collected by 31 March 2017:
- £45,703 was collected in 2014/15
  - £144,959 was collected in 2015/16
  - £400,460 has thus far been collected in 2016/17 (at the time of writing)
  - A further £158,971 is anticipated to be collected by 31 March 2017
- 4.10 This therefore provides a current total CIL income of £591,122 (as of end of October 2016) since CIL began to be collected in 2014, and this is anticipated to rise to £750,093 by 31 March 2017. This anticipated total may however increase if a development comes forward sooner which was not anticipated to come forward this year or decrease if development does not go ahead as expected or a developer fails to pay the required CIL charge when it is due.
- 4.11 Of this total, 5% is allocated to the Council's administrative costs of running CIL and 15% is allocated in accordance with statutory requirements to the Parish Councils in which the developments paying CIL take place. We call this the "Neighbourhood Portion", as it is designed to ensure that some CIL monies are spent directly in those areas where development takes place. Where there is no

Parish Council, the Borough Council must spend this neighbourhood portion within the non-parished areas it has derived from, in consultation with local communities. No CIL income has thus far been received from developments in non-parished areas and none is anticipated by 31 March 2017. The remaining 80% of CIL is retained by the Borough Council for use on strategic infrastructure and we call this the "StrategicPortion". Of the £591,122 of CIL revenue received at the time of writing this report, the 80% "strategic" portion equates to **£473,742**.

- 4.12 Members will recall that in January 2016, Cabinet approval was given for the allocation of £43,000 of CIL monies for expenditure during 2016/17. The three projects to receive funding were: Skelmersdale allotments, Station Approach car park, Ormskirk and Haskayne Cutting Nature Reserve.
- 4.13 Subtracting the £43,000 of strategic CIL monies previously allocated through the 2016/17 CIL Funding Programme means that there is currently **£430,742** of CIL monies available to spend by the Council across the Borough in 2017/18 from the StrategicPortion.
- 4.14 This should rise to over half a million pounds if all that is anticipated to be collected through CIL between now and 31 March 2017 is realised. Table 1 illustrates the actual, and anticipated, CIL revenue.

|                   | CIL collected in period | CIL due in period | Strategic (80%)* | CIL previously allocated | (Cumulative) CIL balance available |
|-------------------|-------------------------|-------------------|------------------|--------------------------|------------------------------------|
| 2014/15           | £45,703                 | -                 | £36,562          | £43,000                  | £110,083                           |
| 2015/16           | £144,959                | -                 | £116,521         |                          |                                    |
| 2016/17 (Apr-Oct) | £400,460                | -                 | £320,659         | -                        | £430,742                           |
| <b>Sub-total</b>  | <b>£591,122</b>         | -                 | <b>£473,742</b>  |                          | <b>£430,742</b>                    |
| 2016/17 (Nov-Mar) | -                       | £158,971          | £127,404         |                          | £558,146                           |
| <b>Total</b>      | <b>£750,093</b>         |                   | <b>£601,146</b>  |                          | <b>£558,146</b>                    |

Table 1 CIL Income by year

\* Please note that the figures for the StrategicPortion sometimes come to slightly more than 80% of the CIL collected. This is because the CIL regulations only allow the surcharges collected as a result of missed / late payments to be split between the "strategic" and the administrative portions (95%.5%).

## 5.0 PROPOSED FUNDING PRIORITIES FOR 2017/18

### The Assessment Process

- 5.1 The IDS now contains over 100 potential projects but the vast majority are not deliverable within the next year. However, many of those that are not immediately deliverable are projects that will deliver infrastructure that is needed and that might become deliverable in the near future. Therefore, a balance must be struck between funding appropriate and deliverable projects now with the CIL monies available and consideration for "saving" CIL monies to contribute to

bigger, more beneficial projects that the infrastructure provider can work towards making deliverable while the necessary CIL monies are “saved up”.

- 5.2 The IDS also serves to function as a “living” evidence base to support monitoring and delivery of the current Local Plan. The IDS will also inform the preparation of the next Local Plan, and so it includes all suggested infrastructure projects in the Borough, regardless of whether that infrastructure is directly related to new development or requires CIL monies to fund it. Therefore, some IDS projects will not meet a local need or demand that has arisen from new development, which is a key test of whether CIL monies can be spent on a project, and / or may not require CIL monies as the scheme has secured funding from another source or mechanism.
- 5.3 To help inform deliberation on whether a project is eligible for CIL funding and then to assist in prioritising those eligible projects, council officers have used the information collated on each project to assess schemes against six key criteria:
1. Are CIL monies needed to deliver the project?
  2. Does the project meet a local need or demand that has arisen from, or been exacerbated by, new development?
  3. Does the infrastructure fall under the Regulation 123 list, which sets out what type of infrastructure the Council will spend CIL monies on?
  4. When can the infrastructure be delivered?
  5. Does the project help meet at least one of the Council’s Corporate Priorities?
  6. Is the project identified within a relevant local strategy, e.g. the Local Plan, the Highways & Transport Masterplan and the Leisure Strategy?
- 5.4 The first criterion ensures that all infrastructure projects on the IDS which do not require CIL monies are separated off at the outset, reducing unnecessary assessment of projects. The second and third criteria are essential as CIL monies can only be spent on infrastructure that meets a local need or demand that has arisen from new development and on types of infrastructure that are on the Regulation 123 list (<http://www.westlancs.gov.uk/media/132578/Regulation-123-list.pdf>). At this point, we have effectively ruled out all infrastructure projects from further assessment which would never receive CIL monies based on the current information. However, it must be understood that, while the second criterion appears clear-cut, assessing whether an infrastructure need or demand has arisen from, or been exacerbated by, new development is not always straight forward and so the commentary on shortlisted projects in the CIL Funding Programme reflects this as necessary.
- 5.5 The fourth criterion is necessary to understand whether the project is deliverable by 31 March 2018 and so might benefit from having CIL monies allocated to it for spending in the next financial year. This is important as the Council does not want to allocate much sought after CIL funding to a project only to see it fail to be delivered (and the funding spent) and so many projects on the IDS fail this criterion. The fifth and sixth criteria are necessary to help differentiate and prioritise between projects, where several meet all of the first four criteria.

- 5.6 While not a criterion within the assessment, a further consideration in the judgement that Cabinet must ultimately make should also be the cost of the project and what CIL monies are required to deliver it, so as to encourage greater value for money by using CIL monies to lever in other funding. This is not a criterion because sometimes an important project simply cannot be funded from another source and it would be inappropriate to limit a project's assessment just because of that, but clearly, where a project essentially uses CIL monies to lever in other funding, this is an efficient use of monies and should be welcomed.
- 5.7 It is also important to consider the availability, or future availability, of neighbourhood CIL funds. As time progresses, and development occurs throughout the Borough, then the 15% Neighbourhood Portion of CIL that Parish Councils hold (or that the Council holds in unparished areas to be spent in that area) will grow and could be utilised on lower cost projects. It may therefore be more appropriate for Parish Councils to await such receipts to deliver some lower cost projects. The larger portion of CIL monies that the Council retains can then be spent on costlier, more strategic projects thereby ensuring maximum efficiency and value for money. At the current time, a number of Parish Councils have received CIL receipts although, with the exception of Burscough, these could not yet be described as 'significant'. However, given a number of major housing allocations in the Local Plan that are anticipated to come forward through the planning process shortly, it is reasonable to assume that the areas of Burscough, Ormskirk and Halsall may have Neighbourhood Portion CIL monies available in the next few years.
- 5.8 The initial sieving process identified a number of infrastructure projects that have the potential to be delivered in the 2017/18 financial year within available funding levels (supported by any necessary match funding) and which involve infrastructure that is on the Regulation 123 list. The most recent assessment (post-consultation) of these projects (of which there are 24) is provided at Appendix 3.
- 5.9 From the original (pre-consultation) assessment of this list, four projects were shortlisted and included in the draft CIL Funding Programme (draft CFP). The draft CFP proposed four options for the spending of CIL monies in 2017/18. Together, these were:

|              |                                     |  |
|--------------|-------------------------------------|--|
| Option One   | Prioritise one project              | Canal towpath improvements between Burscough Wharf & Glovers Swing Bridge (£150,000)   |
| Option Two   | Prioritise several smaller projects | Stanley Coronation Park Play Area (£20,000)<br>Whittle Drive changing facilities (£60,000)<br>Cheshire Lines cycle/footpath improvements (£40,000) |
| Option Three | Hybrid of Option One and Two        | Combination of projects; cost dependent on those selected  |
| Option Four  | Save CIL                            | All CIL monies received by 31 March 2017 are saved for spending in future years  |

*Table 2 Shortlisted schemes and options proposed through the draft CFP*

## Public consultation

- 5.10 Public consultation plays an important part in helping to identify those schemes with the greatest priority for local people. The draft CIL Funding Programme was put out to public consultation between 6 October and 4 November 2016. Thirty-three representations were received from the public and stakeholders, and all their comments have been considered in making the final recommendations regarding CIL funding in 2017/18. The CIL Funding Consultation Feedback Report details and summarises the comments received, and explains how the project recommendations have been amended as a result.
- 5.11 Through the consultation, some stakeholders provided additional information on their infrastructure proposals, which have been updated in the IDS. This included information relating to project costs at Mere Sands Wood Visitor Centre, delivery assurance with regard the Burscough canal towpath improvements, updated costs for the Tanhouse Community Leisure Complex and a new proposal for improvements at Hilldale Jubilee playing fields. The agents acting on behalf of the Yew Tree Farm, Burscough strategic site also confirmed their intention to deliver allotments through the development of the site, meaning that CIL monies will not be required for that scheme. This updated information has been considered in making the final recommendations for CIL expenditure in 2017/18.
- 5.12 Through the consultation, the greatest amount of support was received for the canal towpath improvements between Burscough and Glovers Swing Bridge on the grounds that it would encourage use of the canal, promote health and wellbeing, promote sustainable / environmentally friendly transport modes, encourage access of facilities and services within Burscough, would extend those towpath improvements works already undertaken on the Wigan and Sefton stretches of the canal and would support that new development which has occurred, and is due to occur, in Burscough. The Canal and River Trust have confirmed that, should £150,000 of CIL monies be allocated to this scheme, the project would be deliverable by March 2018, with the Canal and River Trust contributing at least £30,000 to the cost of the scheme based on their original cost estimate.
- 5.13 There was also support for the use of CIL monies to deliver a number of projects during 2017/18, with backing for the Cheshire Lines cyclepath/footpath improvements and more limited support for both Whittle Drive changing facilities and Stanley Coronation Park play area. However, some respondents considered that such a split of funding would serve to dilute the benefits of CIL and instead recommended that the Council spend CIL on the Burscough canal towpath improvements with the remainder saved for medium-long term schemes. Lancashire County Council suggested that a long-term strategic approach should be adopted, considering a period at least 3-5 years in the future, whilst allocating some small amounts of money to short-term schemes. It considered this would support constructive discussions on what infrastructure can or should be delivered with this money and would facilitate a discussion on the long-term benefits of saving some or all of the CIL money to deliver larger schemes.

## 6.0 RECOMMENDATIONS OF THE DIRECTOR OF DEVELOPMENT AND REGENERATION

6.1 Given the feedback from the consultation and the positive assessment of the project by officers even before the public consultation, I recommend at 2.3 above that one project should certainly have CIL monies allocated to it for spending in 2017/18:

- **Canal Towpath Improvements between Burscough Wharf and Glovers Swing Bridge (CIL expenditure: £150,000)**

*This project would upgrade a key section of a strategic route for cycling and walking on the Pier-to-Pier route and on the West Lancs Wheel and so sits within wider proposals contained and supported by the Leisure Strategy, Economic Development Strategy and LCC's West Lancashire Highways & Transport Masterplan. The project could be delivered by 31 March 2018 by the Canal and River Trust, who would contribute £30,000 to the project as well. The project received wide support through the consultation responses.*

6.2 Given the logic of saving CIL funds to contribute to the significant strategic infrastructure projects on the IDS which are on the horizon and given that the smaller projects gained limited support in the public consultation, I would not recommend allocating any further CIL monies to any other projects at this time, and instead would recommend "saving" the remaining CIL funds towards those more significant projects in the future.

6.3 However, if Cabinet were to disagree with me on this point and would wish to provide support for smaller-scale infrastructure projects as well, I would recommend that Cabinet limit their allocation of CIL monies on smaller-scale projects to a maximum of £60,000 (in total) on one or more of the following shortlisted projects (CIL monies required in brackets):

- **Stanley Coronation Park play area (£20,000)**

*The Stanley Coronation Park play area serves a fairly wide part of Skelmersdale (particularly as it sits alongside the Sandy Lane local centre) and development is anticipated in the area in the near future, most notably from the Firwood Road housing allocation in the Local Plan. The project would also enhance a priority site in the Council's Play Area Strategy and could be delivered by 31 March 2018. The CIL monies would be matched by £20,000 of funding from the Council's Capital Programme. The project received a mix of views in the public consultation.*

- **Tanhouse Community Leisure Complex (£33,000)**

*The Tanhouse Community Leisure Complex involves the upgrade / creation of a leisure complex around the Tanhouse Community Centre, including the construction of a new bowling green, upgrading of outdoor football pitch, skate-park, teenage shelter, MUGA and landscape surrounds. Tanhouse ward has seen the most housing development since 1 April 2012 of all Skelmersdale wards (and over half of all such development in Skelmersdale) but the actual quantum of new housing is not especially large and Tanhouse is not expected to see significantly more housing development in the coming*



years. The additional information submitted during the public consultation by Tanhouse Community Leisure confirms that CIL monies would be used to lever in £20,000 of match funding to deliver the project by 31 March 2018.

- **Changing facilities at Whittle Drive playing fields, Ormskirk (£60,000)**

*This project would deliver new changing facilities to serve well-used playing pitches in an area (Ormskirk) that has seen significant new development and will see more in the coming years. The project could be delivered by 31 March 2018. The project received a mix of views in the public consultation but generally more positive.*

- **Mere Sands Wood Visitor Centre Phase 1 (£3,000)**

*This project seeks the extension and refurbishment of Mere Sands Wood Visitor Centre to improve public facilities and financial sustainability of attraction. The Wildlife Trust has submitted this project and would deliver it. While little development has been delivered recently in Rufford, a housing development at Sluice Lane is currently under construction, but, in any event, Mere Sands Wood Nature Reserve is a strategic facility that attracts visitors from across West Lancashire and beyond.*

*Through the public consultation, the Wildlife Trust submitted more information to support their earlier submissions and have clarified that there are two phases to the project. Phase 1 would be the creation of a “Cabin in the Woods” to be used for education activities, evening talks and other events and would enable parts of the existing Visitor Centre to therefore be re-used. Phase 1 is anticipated to cost £80,000 and the majority of this would be provided through funding from Greenbank Trust, the Lancashire Environmental fund and funds from an appeal and so only £3,000 of CIL monies would be required. Phase 1 would be completed by 31 March 2018.*

*Phase 2 is the construction of a café and activity room at a cost of £200,000 with £20,000 of CIL monies anticipated to lever in £180,000 from other potential funders. However, given the timescales of Phase 2 and uncertainty over the funding at this time, Phase 2 should be considered next year.*

- **Improvements to Cheshire Lines (£40,000)**

*This project would invest in improvements to an existing strategic cycle / footpath which provides connections into the wider sub-regional and national cycling network. The project could be delivered by 31 March 2018 and serves a strategic function.*

- **Refurbishment of Haskayne Pavilion (£13,500)**

*The Haskayne Pavilion project is to refurbish the disused pavilion building to acceptable standards to provide a safe environment for young people’s activities in a very rural area. Part of the proposed usage is a youth club and a rehearsal studio for local musicians. Haskayne has seen some development in recent years (former LO Jeffs site) and there are number of small residential developments with permission in the parish/ward. The Parish Council would deliver the project by 31 March 2018.*

- 6.4 Depending on which (if any) of the above projects Cabinet might choose to allocate funding to, together with the Burscough Canal Towpath project this would provide a total spend of between **£150,000 and £210,000**.
- 6.5 In this way, the Council will ensure a substantial sum from the current and anticipated balance of CIL monies available can be “saved” and set aside for a future significant strategic infrastructure project (likely to be between £250,000 and £350,000 based on anticipated CIL receipts by 31 March 2017). To this end, I make recommendation 2.4 above, which would see the remaining “strategic” CIL monies received as of 31 March 2017 (and not required to fund recommendations 2.3 above) allocated to a separate fund for significant strategic infrastructure projects.
- 6.6 Looking further ahead, predicting exactly how much CIL income may be collected in future years is extremely difficult given the number of variables involved, not least uncertainty over when sites will actually commence on site (which is when CIL can begin to be collected). However, based on the anticipated delivery of CIL-chargeable housing to 2021 in West Lancashire and a conservative average house size of 80m<sup>2</sup>, a rough estimate of income over the next five years would be in excess of £3million.
- 6.7 If the majority of this were to be “saved” and allocated for significant strategic infrastructure projects (in the same way I am recommending should be done in this report for the 2017/18 CIL Funding Programme), it can be seen that a reasonably large capacity will hopefully be built-up to contribute to one or more significant strategic infrastructure project. Some of the more significant projects in the medium-term delivery category of the IDS that the Council may ultimately wish to allocate some of this funding to are (total estimated project cost in brackets):
- A new Skelmersdale Leisure Centre (£12million, CIL funding could only provide a small proportion of this)
  - Improvements to, or replacement of, Park Pool, Ormskirk (£12million, CIL funding could only provide a small proportion of this)
  - Improvements to Burscough Sports Centre (£5million, CIL funding could only provide a small proportion of this)
  - Improvements to enhance open space provision in the Tawd Valley in Skelmersdale (£300,000)
  - Redevelopment of Birleywood Health Centre, Skelmersdale (unknown, but Health funding likely to provide majority of funds)
  - Investment in health facilities in Burscough (unknown, but Health funding likely to provide majority of funds)
  - Investment in health facilities in Northern Parishes (unknown, but Health funding likely to provide majority of funds)
  - Ormskirk to Skelmersdale Linear Park (unknown)

- River Douglas Linear Park, Tarleton / Hesketh Bank (unknown, but Section 106 funding and on-site delivery within a development site will provide some of the funding needed)

## **7.0 SUSTAINABILITY IMPLICATIONS/COMMUNITY STRATEGY**

7.1 The delivery of new infrastructure funded by CIL monies will have positive implications for sustainability and contribute to the delivery of the development allocated in the West Lancs Local Plan 2012-2027 in a sustainable manner. The projects recommended in this report will contribute towards various objectives of the Council's Sustainable Community Strategy.

## **8.0 FINANCIAL AND RESOURCE IMPLICATIONS**

8.1 There is no additional cost to Council resources of preparing and consulting on a CIL Funding Programme given that any projects prioritised for funding will be funded by CIL monies and, in some cases, match-funding identified by the infrastructure provider from other sources. The administration of CIL (including the CIL Funding Programme) is covered by the 5% administration fee retained by the Council from CIL receipts together with the Planning Services revenue budgets.

## **9.0 RISK ASSESSMENT**

9.1 There are no significant risks related to this report, but it must be stressed that the availability of CIL funds towards projects in 2017/18 beyond that currently collected and available to allocate cannot be guaranteed at this time because the Council does not control when development that has permission will commence (and so be required to pay their CIL liability) or that payments will be received on time. There are however various enforcement routes permitted through the CIL Regulations to pursue a timely recovery of any such receipts that are not paid in line with payment due dates.

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### **Background Documents**

There are no background documents (as defined in Section 100D(5) of the Local Government Act 1972) to this Report.

### **Equality Impact Assessment**

There is a direct impact on members of the public, employees, elected members and / or stakeholders. Therefore, an Equality Impact Assessment is required. A formal equality impact assessment is attached as an Appendix to this report, the results of which have been taken into account in the Recommendations contained within this report.

### **Appendices**

Appendix 1 – Consultation Feedback Report on the draft CIL Funding Programme 2017/18

Appendix 2 – Infrastructure Delivery Schedule

Appendix 3 – Assessment Matrix for Projects for infrastructure on R123 list and potentially deliverable in 2017/18

Appendix 4 – Equality Impact Assessment

Appendix 5 – Minutes from Corporate and Environmental Overview & Scrutiny  
Committee on 1 December 2016 (*Cabinet only*)



## **CIL FUNDING PROGRAMME 2017/18**

# **CONSULTATION FEEDBACK SUMMARY REPORT**

**NOVEMBER 2016**

## **CIL Funding Programme – Consultation Feedback**

West Lancashire Borough Council invited comments on the CIL Funding Programme proposals between 7 October and 4 November 2016. The consultation sought comments on how the unallocated strategic CIL monies received 2014-2017 should be spent in 2017/18, and on what projects they should be spent on.

**33** responses were received. A summary of the comments, and results, of the consultation are outlined through this feedback report, whilst the actual responses received can be viewed through the appendix.

To assist with the feedback, non-structured general comments have been combined with those received through the structured consultation proformas.

### **Which option do you support most? Do you agree with that proposed?**

#### ***Option One (Prioritise one strategic project)***

Respondents gave strong support to the canal towpath improvements, proposed along a stretch of canal at Burscough, on the grounds that it would encourage use, promote health and wellbeing, promote sustainable /environmentally friendly transport modes, and would extend those towpath improvements works already undertaken on the Wigan and Sefton stretches of the canal. Consultees stated that it would establish the 'Pier to Pier' cycle route between Southport and Wigan, which is also part of the National Cycle Network (Route 562). Representors confirmed that the towpath section is already very popular with walkers and cyclists but surface improvements are needed so all users can enjoy it. Consultees suggested that, ideally, the project will need to be followed by further investment in future to improve other substandard sections, including that in the Parbold area.

Some respondents argued that visiting boaters would be more likely to moor to access the facilities and services within the village, thereby supporting businesses within Burscough. They stated that the existing permanent moorings are sited along the next stretch of canal towpath which serves to discourage boaters to moor to use Burscough village. There was a further request that the Canal and River Trust install mooring bollards or rings, through this project, in order to protect the towpath as boaters would then not have to knock mooring pins into the new towpath.

The canal towpath improvements were supported because of the recent and anticipated levels of development over future years in Burscough, and representors considered use of CIL monies on this project would therefore be appropriate and in line with the CIL regulations. The project sits within the draft Green Infrastructure Strategy and brings benefits to a wide area. Surveys for the emerging Burscough Neighbourhood Plan also expressed general support for canal improvements and recognised its green space value. The project is considered to improve the environment and enhance the canal as a visitor attraction.

The Canal and River Trust have confirmed that, should £150,000 of CIL monies be allocated to this scheme, the project would be deliverable by March 2018.

One objection was received to the canal towpath because the project was “not in my area”.

### ***Option Two (Prioritise several smaller projects)***

Some respondents supported the Cheshire Lines improvement proposals but others also judged the project to be lower priority than the towpath at Burscough which they considered had a larger number of users/visitors.

Limited support was received for Whittle Drive. One representor considered that the project should be delivered as the current changing rooms “are an eyesore, as are other aspects on the Scott Estate”. Sport England noted that it is an action within the Council’s 2015 Playing Pitch Strategy and has the support of Sport England and the pitch sport national governing bodies. Others considered that the scheme would benefit too few people generally to be considered viable or appropriate use of monies.

Whilst the Stanley Coronation Park play areas might be deliverable before 2018, some respondents considered that there has been insubstantial development in the area over recent years to warrant improvements and therefore the project would not be supporting new development in the short term. Similarly, the consultee queried whether use of monies on the Cheshire Lines scheme would be an appropriate use of CIL monies in the short term given their distance from any development.

Some representors considered that prioritising several smaller projects would be a good use of CIL monies, allowing for a distribution of funds and projects. Others considered that the split would serve to dilute the benefits of CIL and instead recommended that the Council spend CIL on the Burscough canal towpath improvements with the remainder saved for medium-long term schemes. One consultee highlighted that the proposed projects all appear to be weighted towards the central and southern areas of the Borough, with no schemes proposed in the northern parishes.

### ***Option Three (A hybrid)***

The Burscough canal towpath improvement project was supported along with the Cheshire Lines as they both provide a facility to support health and wellbeing. There was a small level of support for Whittle Drive changing rooms.

Some respondents considered that other options would be a more appropriate approach.

### ***Option Four (Save CIL for future years)***

A number of respondents considered that CIL funds should begin to be used so that the benefits of developments could start to be seen as being delivered in local areas. As development is being delivered across the Borough in the short term, it would be appropriate to begin to use some monies on projects now, with the remaining monies saved for medium-long term schemes.

Other respondents considered that CIL monies should be saved to enable greater amounts of money to be built up and to give sufficient time for any match-funding sources to be identified. Lancashire County Council suggested that a long-term strategic approach should be adopted, considering a period at least 3-5 years in the future, whilst allocating some small amounts of money to short-term schemes. They considered this would support constructive discussions on what infrastructure can or should be delivered with this money and would facilitate a discussion on the long-term benefits of saving some or all of the CIL money to deliver larger schemes.

#### Council comments

Opinion varies on the most suitable option, or projects, with which to spend CIL monies upon in 2017/18. However, the largest consensus of opinion appears to support use of CIL monies for the Burscough canal towpath improvements on the justification they deliver a strategic project which promotes sustainable transport, environmental betterment and health and wellbeing whilst being supported by a range of policies and strategies and in an area which has had, and is anticipated to have, relatively large levels of development.

The Canal and River Trust have confirmed that, should £150,000 of CIL monies be allocated to this scheme, the project would be deliverable by March 2018.

Therefore, the Council should take this project forward for spending in 2017/18. In addition, the Council could allocate some monies to smaller projects although this should be limited so that a significant portion of the CIL monies thus far collected can be “saved” and set aside for more significant strategic infrastructure projects in the future. Registrations of support were received for the Cheshire Lines, and, although limited, Whittle Drive changing facilities. The Stanley Coronation Park play area did not have any specific registrations of support (although there was support for options which included this project), but did receive an objection.

#### **Do you agree with our shortlist of projects?**

Of those respondents who chose to answer this questions, all agreed with the shortlist of projects and some offered other schemes for suggestion. These are detailed below.

#### **Are there any other projects on the IDS you think should be considered?**

Two respondents suggested that greater consideration should be given to using CIL funding on library provision, particularly given the recent closures or relocations of some libraries in the Borough. Burscough library and Up Holland library schemes are already included in the IDS.



### Council comments

WLBC are aware of the decision of LCC to close, or relocate, libraries across the Borough due to financial constraints. However, CIL monies must be used to support new development, and so, given that libraries are pre-existing services, CIL cannot be spent on extending current library provision without significant justification for the growth of a local area. That said, Burscough library is identified as a project on the IDS, to support the anticipated growth of Burscough as a result of development in the settlement, including that at the strategic site at Yew Tree Farm. Therefore, the Council will be liaising with the developer and County Council at that time to identify need and respond accordingly. Similarly, Up Holland library has recently closed and there are early suggestions that the library could be run by the community. There has been sufficient development in Up Holland to justify use of CIL monies in the area, but discussions are at a too early stage and therefore the project will be retained on the IDS for consideration across future years.

### **Can you suggest any other infrastructure schemes for inclusion on the IDS?**

The following projects were suggested / supported:

- Mere Sands Wood Visitor Centre (#8)
- Canal towpath improvements from Burscough to Wigan boundary (#76, #96)
- Haskayne Pavilion (#116)
- Hilldale Jubilee Playing field and footpath (#127)
- Tanhouse Community Leisure Complex (#118)
  
- Road safety improvements in Burscough
- Rail crossings and rail station facilities
- Skelmersdale cemetery
- Flood defences
- Footpath alongside A5209 (Moss Bridge Lane- Tawd Vale Scout Camp)

### Council comments

Mere Sands Wood Visitor Centre, the canal towpath to the Wigan boundary and Haskayne Pavilion are already included on the IDS. Hilldale Jubilee playing field was submitted by Hilldale Parish Council and accompanied by a proforma providing further details of the project. This has now been included on the IDS.

Road safety improvements and rail crossing and rail station facilities are feasible uses for CIL monies, and are both required as a result of new development. However, more detailed descriptions of exact projects and their requirements are needed before they can be included on the IDS. The comments on road safety improvements will be passed to Lancashire County Council, as the

highways agency, for their consideration. As they identify appropriate projects, they should notify WLBC so the schemes can be included on the IDS and assessed through the CIL funding exercise. Alternatively, it may be that such improvements can be delivered through S278 agreements, or planning conditions, secured through planning applications. Similarly, it will be for Network Rail to identify precise requirements and update WLBC accordingly.

The adopted CIL Regulation 123 list sets out those infrastructure items CIL monies can be spent on. The purpose of this is to prevent 'double-charging' of developers through both CIL and planning obligations. Flood defences are excluded from the R123 list and so CIL monies cannot be used to deliver flood mitigation, instead it must be secured through planning conditions or planning obligations on specific sites.

A Skelmersdale Cemetery has been a long-standing request and is, therefore, arguably not required as a result of new development and so unsuitable for CIL funding. Similarly, whilst traffic may have increased alongside the A5209, the need for a footpath has been long-standing and therefore cannot be identified as a need arising from new development. However the suggestion will be passed onto Lancashire County Council for their consideration. If they consider it to be an appropriate and feasible project, they can request its inclusion on the IDS.

#### **Other comments**

- Developers of YTF intend to provide allotments through development proposals for the site.

#### Council comments

Comments noted. The Yew Tree Farm Masterplan requires the developer(s) of the site to provide allotments through the development. Whilst allotments are listed as an infrastructure type on the IDS, it is anticipated that this delivery mechanism will mean that CIL monies are not required and can be used for alternate schemes.

#### Council comments

We would like to thank all respondents responding to this consultation.

#### **Recommendations resulting from consultation:**

Option 1 or Option 3 should be taken forward so that, as a minimum, the Burscough Canal Towpath Improvements are prioritised and have CIL monies allocated to them. While some comments are sought to see this improvement extended all the way to the Wigan boundary, it would be better to take these improvements section by section and, over several years, gradually upgrade the canal towpath.

In addition, a limited amount of CIL monies could be allocated in 2017/18 to one or more smaller projects but the majority of the remaining CIL receipts should be “saved” and allocated to significant strategic infrastructure projects in the future.

The smaller projects which should be considered for this limited additional CIL allocation in 2017/18 are:

- Stanley Coronation Park Play Area (#114)
- New Changing Facilities, Whittle Drive Playing Fields (#80)
- Cheshire Lines Path (#70)
- Mere Sands Wood Visitor Centre (#8)
- Haskayne Pavilion (#116)
- Tanhouse Community Leisure Complex (#118)

**Actions resulting from consultation:**

- Hilldale Jubilee Playing field and footpath added to IDS (#127)
- Update IDS with new information submitted regarding:
  - New Allotments in Burscough (#81)
  - Mere Sands Wood Visitor Centre (#8)
  - Haskayne Pavilion (#116)
  - Tanhouse Community Leisure Complex (#118)



## CIL Funding Programme Consultation (October 2016)

### Representations received

|                 |  |
|-----------------|--|
| Rep Number      | 1  |
| Name            | Joanne Harrison  |
| Organisation    | -  |
| Response method | Email  |
| Date received   | 5-10-2016  |
| Comments        | After looking at all the options I think OPTION 4 would be the best, as this will enable to build the amount for another 12 months and be able to look at some match funding for some of the projects and the money go further |
| WLBC Response   | Comments noted   |

|                 |   |
|-----------------|---|
| Rep Number      | 2   |
| Name            | Marcus Dunning  |
| Organisation    | -   |
| Response method | Email   |
| Date received   | 5-10-2016   |
| Comments        | <p>Would just like to add to the refurbishment of the Haskayne Pavilion. A lot of local residents are really happy about this project going ahead, as the children/youth and some adults around Haskayne do not have much in facilities to do anything. The Youth club would bring back youth from sitting in their houses on iPads, xbox, playstation etc. and get them out and about like the days before internet etc. came about.</p> <p>As for the Rehearsal music studio, people are coming forward in there droves asking about the possibilities of playing there music in a private studio and not pester their neighbours with guitars, drums and singing noises, having this studio on their own doorstep is a massive boost to our community, as the nearest studios are in Ormskirk and some are charging disastrous prices for just a few hours, where as the Haskayne Music Studio is a community run project, and is a non-profit organisation.</p> <p>The former L.O Jeff site has 88 plus homes, with 78% of them having children/youths. We recently hear that more homes could be built next to Chisnall Brook in the coming years, at least 60 more homes, so the population will increase in the future when this development finally arises.</p> |
| WLBC Response   | Support for Haskayne Pavilion noted.  |

|                 |  |
|-----------------|--|
| Rep Number      | 3  |
| Name            | Diane Clarke   |
| Organisation    | Network Rail   |
| Response method | Email  |
| Date received   | 5-10-2016  |
| Comments        | <p>Thank you for the opportunity to provide feedback to the proposed policy.</p> <p>Network Rail is the public owner and operator of Britain's railway infrastructure, which includes the tracks, signals, tunnels, bridges, viaducts, level crossings and stations – the largest of which we also manage. All profits made by the company, including from commercial development, are reinvested directly back into the network.</p> <p>Network Rail would comment as follows:</p> <p>The Regulation 123 list includes:<br/> <i>Strategic transport and highways improvements or provision to include:</i></p> <ul style="list-style-type: none"> <li>- cycle network provision and improvements</li> <li>- footpaths</li> <li>- bus stops</li> </ul> <p>Network Rail would request that the Regulation 123 list going forward includes the following within the Strategic Transport and Highways provision:</p> <ol style="list-style-type: none"> <li>1. CIL contributions for facilities at railway stations required due to increased patronage from developments</li> <li>2. CIL contributions for mitigation measures at level crossings required due to increased usage from developments</li> </ol> |
| WLBC Response   | <p>At this time we are NOT consulting on the Regulation 123 statement (adopted July 2014). We ARE consulting on the CIL Funding Programme for 2017/18. As your comments relate to the R123 list and not the CIL Funding Programme they cannot be considered through this consultation.</p> <p>To clarify, the R123 list supports the expenditure of CIL on strategic transport improvements and provision and the listed example infrastructure is not exhaustive. Therefore your suggestions could be considered for CIL funding without the need to revise the R123 list.</p>  |

|                 |   |
|-----------------|---|
| Rep Number      | 4   |
| Name            | Warren Hilton   |
| Organisation    | Highways England  |
| Response method | Email   |
| Date received   | 6-10-2016   |
| Comments        | Thank you for offering us the opportunity to comment upon the proposed expenditure of CIL monies within West Lancashire. Having reviewed the documentation, there are no comments that we feel we need to make. |
| WLBC Response   | Comments noted  |

|                 |  |
|-----------------|--|
| Rep Number      | 5  |
| Name            | Jacqui Salt  |
| Organisation    | Natural England  |
| Response method | Email  |
| Date received   | 12/10/2016   |
| Comments        | <p>Natural England has no specific comments to make on the draft CIL Charges, however would like to make the following general comments, which we hope are helpful.</p> <p>Natural England is not a service provider, nor do we have detailed knowledge of infrastructure requirements of the area concerned. However, we note that the National Planning Policy Framework Para 114 states “Local planning authorities should set out a strategic approach in their Local Plans, planning positively for the creation, protection, enhancement and management of networks of biodiversity and green infrastructure.” We view CIL as playing an important role in delivering such a strategic approach.</p> <p>As such we advise that the council gives careful consideration to how it intends to meet this aspect of the NPPF, and the role of the CIL in this. In the absence of a CIL approach to enhancing the natural environment, we would be concerned that the only enhancements to the natural environment would be ad hoc, and not deliver a strategic approach, and that as such the local plan may not be consistent with the NPPF.</p> <p>Potential infrastructure requirements may include:</p> <ul style="list-style-type: none"> <li>• Access to natural greenspace.</li> <li>• Allotment provision.</li> <li>• Infrastructure identified in the local Rights of Way Improvement Plan.</li> <li>• Infrastructure identified by any Local Nature Partnerships and or BAP projects.</li> <li>• Infrastructure identified by any AONB management plans.</li> <li>• Infrastructure identified by any Green infrastructure strategies.</li> <li>• Other community aspirations or other green infrastructure projects (e.g. street tree planting).</li> <li>• Infrastructure identified to deliver climate change mitigation and adaptation.</li> <li>• Any infrastructure requirements needed to ensure that the</li> </ul> |

|               |  |
|---------------|--|
|               | Local Plan is Habitats Regulation Assessment compliant (further discussion with Natural England will be required should this be the case.)   |
| WLBC Response | West Lancashire are NOT consulting on the draft CIL charges. CIL has already been adopted and is not subject to a review of the charges at this time. The natural environment is included within our adopted R123 list.<br>Comments noted. |

|                 |   |
|-----------------|---|
| Rep Number      | 6   |
| Name            | Margaret Heslegrave   |
| Organisation    | -   |
| Response method | Email (via customer services)   |
| Date received   | 13/10/2016  |
| Comments        | Would like the council to spend the available money on dropping the kerbs on the roads leading to Ormskirk town centre, Chapel Street, St Helens Road Altys Lane and in the town centre, for people accessing the town centre on disability scooters. |
| WLBC Response   | CIL must be spent on new infrastructure, required to support new development. Dropping of kerbs is not a requirement of new development.  |

|                 |   |
|-----------------|---|
| Rep Number      | 7   |
| Name            | Gillian Laybourn  |
| Organisation    | Historic England  |
| Response method | Email   |
| Date received   | 17/10/2016  |
| Comments        | Thank you for sending this to Historic England. We have no comment to make on how CIL monies should be spent. |
| WLBC Response   | Comments noted.   |

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| Rep Number      | 8  |
| Name            | Alan Fleming   |
| Organisation    | -  |
| Response method | Letter   |
| Date received   | 14/10/2016   |
| Comments        | Thank you for the information in this letter. As I am 78 years young, I would like to stay in Skem even after I leave this world, so how about a cemetery to rest my head. We do need one, close to home and no transport needed for visits. Please! |
| WLBC Response   | Support for a Skelmersdale cemetery noted.   |



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| Rep Number      | 9   |
| Name            | John B Gray   |
| Organisation    | -   |
| Response method | Comments proforma   |
| Date received   | 14/10/2016  |
| Comments        | <p>I would like to express my appreciation of the WLBC's action in giving us this opportunity to make our feelings known.</p> <p><b>Which option do you support most? Do you agree with that proposed?</b><br/> Support Option Three: Having walked the towpath and observed its use, on a number of occasions, I appreciate the need for its improvement, and its utility for residents and visitors. Though I have not myself used the Cheshire Lines path, comments I have heard, suggest similar reasons apply here as to the Canal suggestion.</p> <p><b>Do you agree with our shortlist of projects?</b><br/> Having read the consultation documents, I would judge all the projects listed to be worthy of serious consideration, but I agree that a selection has to be made. I agree with the choice suggested in Option 3, with the addition suggested below.</p> <p><b>Are there any other projects on the IDS you think should be considered?</b><br/> I would like to see support given also the Mere Sands Wood Visitor Centre, to encourage greater use of this potentially very valuable amenity, not least, on grounds of public health.</p> <p><b>Can you suggest any other infrastructure schemes for inclusion on the IDS?</b><br/> -</p> |
| WLBC Response   | Support for Option 3 (Canal towpath and Cheshire Lines) noted.<br>Support for Mere Sands Wood Visitor Centre noted.   |

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| Rep Number      | 10   |
| Name            | Mrs S Burns & Mr J Dolan   |
| Organisation    | -  |
| Response method | Comments proforma  |
| Date received   | 17/10/2016   |
| Comments        | <p><b>Which option do you support most? Do you agree with that proposed?</b><br/> Support Option Two: I feel as a user of the towpath in question that this type of project is long overdue. Ideally I would like the whole of the towpath from the wharf to Parbold and beyond be improved right to the boundary of Wigan. This will encourage more people to use it as at the moment the path is often boggy and overgrown. I cycle regularly the path from Burscough to Wigan and many people from Wigan cycle it to Burscough. There is a marked difference in the towpath on the West Lancs side – the Wigan side is paved and is a pleasure to walk and ride it. If it was paved like Wigan it could be promoted as alternative eco-</p> |

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|               | <p>friendly transport link between the villages along its route.</p> <p>Option three comments: Would prefer the money to be invested in the one big project.</p> <p><b>Do you agree with our shortlist of projects?</b><br/>Agree with the shortlisted projects</p> <p><b>Are there any other projects on the IDS you think should be considered?</b><br/>IDS Project 22 New Library for Burscough</p> <p><b>Can you suggest any other infrastructure schemes for inclusion on the IDS?</b><br/>-</p> |
| WLBC Response | <p>Support for Option two (canal towpath) noted. Support for a new library in Burscough noted.</p> <p>Lancashire County Council have recently announced the relocation of the existing Burscough library to The Grove due to County funding restrictions. The Borough Council will continue to work with LCC to identify need and the ability to deliver a new library.</p>   |

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| Rep Number      | 11   |
| Name            | Margaret Atherton  |
| Organisation    | Hilldale Parish Council  |
| Response method | Email/IDS proforma   |
| Date received   | 18/10/2016   |
| Comments        | Submission of proposal for IDS – Hilldale Jubilee Playing field and footpath |
| WLBC Response   | Added to IDS as project number 127   |

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| Rep Number      | 12   |
| Name            | JW Rothwell  |
| Organisation    | -  |
| Response method | Phone call   |
| Date received   | 19/10/16   |
| Comments        | No objection in principle to raising of funds through CIL. Council should make decision and declare any interests. Council should keep some of the CIL money in a 'reserve' pot for emergencies. |
| WLBC Response   | Comments noted.  |

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| Rep Number      | 13   |
| Name            | Julie Bell   |
| Organisation    | Lancashire County Council (Libraries)                                  |
| Response method | Email  |
| Date received   | 20/10/16   |
| Comments        | We have no comments to add . Thank you for the opportunity to comment. |
| WLBC Response   | Comments noted.  |

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| Rep Number      | 14   |
| Name            | Deborah Smith  |
| Organisation    | -  |
| Response method | Letter   |
| Date received   | 24/10/2016   |
| Comments        | Concerning CIL monies, I would like you to consider a footpath of some description on the A5209 road in between Moss Bridge Lane and the Tawd Vale Scout Camp. This is a notoriously busy road and incredibly dangerous to walk down. To watch all the children and young scouts and guides walking along this stretch of the road your heart is in your mouth, and I would like one of the Councillors just to try it for themselves. I have complained about the litter along this stretch of the road only to be told it is just too dangerous for a council worker to pick up the litter. If that isn't straight from the horses mouth I don't know what is. I will leave this with you to consider this suggestion. |
| WLBC Response   | CIL monies must be used to fund infrastructure required to support NEW development. Whilst new development may increase the volume of traffic using the borough's roads, this issue relating to pedestrian safety along the A5209 is a pre-existing problem and one that occurs in other areas of the Borough. Your letter will be passed onto Lancashire County Council for their consideration. If they consider it to be an appropriate and feasible project, they can request its inclusion on the IDS.  |

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| Rep Number      | 15   |
| Name            | Nick Eckersley   |
| Organisation    | NRE Surveyors Ltd  |
| Response method | Email  |
| Date received   | 25/10/2016   |
| Comments        | We refer to the CIL consultation document which refers to the above. We act for the owners of the Yew Tree Farm Strategic Development site and there is a resolution to grant planning for allotments on this site. Our client, Crompton Property Developments Ltd are currently in discussions with West Lancs Borough Council and the S.106 Agreement and we can confirm that we have every intention of providing new allotments as part of our development proposals for |

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|               | the site.       |
| WLBC Response | Comments noted. |

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| Rep Number      | 16   |
| Name            | Bryan Pready   |
| Organisation    | -  |
| Response method | Email / proforma   |
| Date received   | 25/10/2016   |
| Comments        | <p><b>Which option do you support most? Do you agree with that proposed?</b></p> <p><b>Do you support Option ONE?</b></p> <p>YES. This is an important project because it helps to fully establish the “Pier to Pier” cycle route between Southport and Wigan, which is also part of the National Cycle Network under the designation Route 562. Both Sefton and Wigan Councils have upgraded the route within their boundaries and another section, within West Lancs, has already been upgraded using a government grant. Improvement is needed on this section because it is very popular with both walkers and cyclists. A better surface is needed so all users can fully enjoy it. The project will need to be followed up in future years with further investment to improve other substandard sections, such as in the Parbold area, where the surface is often very muddy after rain.</p> <p><b>Do you support Option TWO?</b></p> <p>No . RE: Improvements at Cheshire Lines: Yes but I would judge that this rural route is a lower priority than the tow path at Burscough, which is used by large numbers of visitors to the Borough, as well as locals.</p> <p><b>Do you support Option THREE?</b></p> <p>YES. In addition to the Canal Towpath improvements at Burscough, I would choose Improvements to cycle path / footpaths at Cheshire Lines, Great Altcar / Downholland.</p> <p><b>Do you support Option FOUR?</b></p> <p>No. I think it is important to start using the CIL fund so that local people can see that some benefit has come from recent planning approvals. Too often in the past has money that the council has received from developers remained unused for years on end.</p> <p><b>Do you agree with our shortlist of projects?</b></p> <p>Yes.</p> <p><b>Are there any other projects on the IDS you think should be considered?</b></p> <p>No.</p> <p><b>Can you suggest any other infrastructure schemes for inclusion on the IDS?</b></p> <p>The whole length of the Canal towpath from Burscough to the</p> |

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|               | boundary with Wigan needs to be improved. Wigan Council put in place an all-weather surface many years ago that has stood the test of time, whereas much of the towpath in West Lancashire gets very muddy and slippery in wet weather. The route is used by many walkers and cyclists from inside and outside the Borough. It is level and suitable for all ages and abilities, and there is potential for it to be developed as a “spine” for other off-road routes, linking to destinations such as Martin Mere, Rufford and Ormskirk. |
| WLBC Response | Support for the canal towpath option noted.   |

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| Rep Number      | 17   |
| Name            | Fiona Pudge  |
| Organisation    | Sport England  |
| Response method | Email / proforma   |
| Date received   | 27/10/2016   |
| Comments        | <p><b>Which option do you support most? Do you agree with that proposed?</b></p> <p><b><i>Do you support Option ONE?</i></b><br/>-</p> <p><b><i>Do you support Option TWO? -</i></b></p> <p><b><i>Do you support Option THREE?</i></b><br/>New changing facilities at Whittle Drive playing fields, Ormskirk – this is contained as an action within the current 2015 Playing Pitch Strategy and has the support of Sport England and the pitch sport national governing bodies</p> <p><b><i>Do you support Option FOUR?</i></b><br/>-</p> <p><b>Do you agree with our shortlist of projects?</b><br/>-</p> <p><b>Are there any other projects on the IDS you think should be considered?</b><br/>CIL 123 lists should only include defined projects and not use generic statements such as 'Indoor Sports Provision' and 'Outdoor Sports Provision'. Our understanding of the legal position is that where a generic statement is used for a facility type then all provision is caught within CIL and therefore none can be delivered via S106 (to avoid double dipping). Whilst there is some clarity re. what S106 will cover (providing clarity in those instances only) the fact that no projects have been listed under the CIL column for CIL funding will mean all outdoor sports projects not listed in the S106 column will by default be expected to be funded by CIL therefore the LA will be prevented from seeking S106 funding for anything other than clear mitigation on those sites listed. Sport England therefore suggests the CIL column is revised in terms of both Indoor and Outdoor Sports Provision to include <b>ONLY SPECIFIC PROJECTS THAT CAN REASONABLY BE FUNDED THROUGH CIL.</b></p> |

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|                      | <p>Reference should be made to both the Playing Pitch Strategy Action Plan and the Leisure Strategy to identify “big ticket” items. Clarification needed that S106 agreements will be used to secure new sports facilities needed to meet new demand arising from development for sports facilities (indoor and outdoor) where not already sought through the CIL (e.g. CIL may be used to fund a new leisure centre to meet growth in demand for swimming pool BUT S106’s would be used to fund all outdoor sport).</p> <p>CIL 123 lists should be kept to a list of major key priority projects and not seek to deliver all infrastructure. These projects should be the big ticket items where S106 pooling restrictions prevent S106 agreements being a practical tool and where CIL receipts are sufficient to deliver within a reasonable timescale. The project list should exclude smaller projects/improvement schemes that are simpler/quicker/more enforceable for developers/LAs to deliver on or off site via S106 agreements where delivery can become a planning requirement.</p> <p><b>Can you suggest any other infrastructure schemes for inclusion on the IDS?</b></p> <p>-</p> |
| <p>WLBC Response</p> | <p>Support for Whittle Drive playing fields noted.</p> <p>It is the Council’s intention for CIL to fund those items as set out by the R123 list and this includes generic provision, rather than listing individual projects.</p>  |

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| <p>Rep Number</p>      | <p>18</p>   |
| <p>Name</p>            | <p>Gemma Jackson</p>  |
| <p>Organisation</p>    | <p>Environment Agency</p>   |
| <p>Response method</p> | <p>Email</p>  |
| <p>Date received</p>   | <p>2/11/2016</p>  |
| <p>Comments</p>        | <p>We have no comments to make on the proposed shortlisted projects and the division of funding. However, for future CIL shortlisting and allocating funding you may wish to consider the following:</p> <p><b>CIL Regulation 123 list September 2013</b></p> <p>We know that this document dictates that flood alleviation measures are not part of the regulation 123 list and that going forward it is proposed that funding for flood alleviation measures will be secured through section 106 agreements on a site by site basis. Considering the recent flooding in December 2015 which affected parts of the borough, you may wish to consider the use of CIL funding for wider more strategic flood alleviation schemes where appropriate.</p> <p>We would welcome opportunities for working together in partnership on such projects.</p> <p><b>CIL Funding Programme 2017/18 Consultation October 2016 document</b></p> |

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|               | We note that within this document there are several medium-term delivery projects that were not shortlisted. Included within this are the Ormskirk to Skelmersdale linear park and the River Douglas linear park. Whilst these are not shortlisted there may be opportunities to bring them forward through partnership working and again we would welcome opportunities to work together on such projects. |
| WLBC Response | Comments noted.   |

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| Rep Number    | 19   |
| Name          | Wilf MacDonald   |
| Organisation  | -  |
| Date received | 1/11/2016  |
| Comments      | <p><b>Which option do you support most? Do you agree with that proposed?</b></p> <p><b>Do you support Option ONE?</b><br/>No. Not in my area.</p> <p><b>Do you support Option TWO?</b><br/>Stanley Park – No<br/>Whittle Drive – YES<br/>Cheshire Lines – No</p> <p><b>Do you support Option THREE?</b><br/>Whittle Drive changing rooms are an eyesore, as are other aspects on Scott Estate.</p> <p><b>Do you support Option FOUR?</b><br/>-</p> <p><b>Do you agree with our shortlist of projects?</b><br/>-</p> <p><b>Are there any other projects on the IDS you think should be considered?</b><br/>-</p> <p><b>Can you suggest any other infrastructure schemes for inclusion on the IDS?</b><br/>-</p> |
| WLBC Response | Support for Whittle Drive noted.   |

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| Rep Number    | 20  |
| Name          | Mr Leslie Jones   |
| Organisation  | -   |
| Date received | 31/10/2016  |
| Comments      | <b>Which option do you support most? Do you agree with that proposed?</b> |

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|               | <p><b>Do you support Option ONE?</b><br/>-</p> <p><b>Do you support Option TWO?</b><br/>I support Option Two</p> <p><b>Do you support Option THREE?</b><br/>-</p> <p><b>Do you support Option FOUR?</b><br/>-</p> <p><b>Do you agree with our shortlist of projects?</b><br/>-</p> <p><b>Are there any other projects on the IDS you think should be considered?</b><br/>-</p> <p><b>Can you suggest any other infrastructure schemes for inclusion on the IDS?</b><br/>-</p> |
| WLBC Response | Support for Option Two noted.   |

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| Rep Number    | 21  |
| Name          | Jane Thompson   |
| Organisation  | -   |
| Date received | 31/10/2016  |
| Comments      | <p><b>Which option do you support most? Do you agree with that proposed?</b></p> <p><b>Do you support Option ONE?</b><br/>-</p> <p><b>Do you support Option TWO?</b><br/>Yes. Option Two.</p> <p><b>Do you support Option THREE?</b><br/>-</p> <p><b>Do you support Option FOUR?</b><br/>-</p> <p><b>Do you agree with our shortlist of projects?</b><br/>I support Option Two.</p> <p><b>Are there any other projects on the IDS you think should be considered?</b><br/>-</p> |



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|               | <b>Can you suggest any other infrastructure schemes for inclusion on the IDS?</b><br>- |
| WLBC Response | Support for Option Two noted.  |

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| Rep Number      | 22  |
| Name            | Richard Sharples  |
| Organisation    | Lancashire County Council   |
| Response method | Email   |
| Date received   | 2/11/2016   |
| Comments        | <p>Thank you for consulting Lancashire County Council on the proposed use of West Lancashire CIL monies.</p> <p>I would support an option where some of the money was used now to deliver quick win projects, but saves most of the money for later. The infrastructure delivery schedule lists a significant amount of infrastructure, and there is a very large finding [sic.] [funding] gap threatening the delivery of these schemes.</p> <p>I would suggest West Lancashire adopt a more long term strategic approach to identifying their spending priorities for CIL money, considering a period at least 3-5 year into the future. This way it is clear how much money is expected based on current and anticipated permissions, and so a more constructive discussion can be had around what infrastructure can or should be delivered with this money. It would also facilitate a discussion on the long term benefits of saving some or all of the CIL money to deliver larger schemes.</p> <p>The West Lancashire Route Management Study is moving forwards to identify and appraise options, mainly around the A570 corridor (such as junction improvements, bus/rail connectivity improvements, cycling infrastructure), with a view to having a set of schemes identified by March 2017.</p> <p>These will be funded through LTP money, but will need a level of match funding from CIL, and other sources. I will keep you up to date on the progress of this work, so that it can be included in future CIL work if appropriate.</p> |
| WLBC Response   | Support noted for use of some monies now with the rest reserved for funding strategic projects in the future. WLBC will await the recommendations and projects arising from the route management study. Any projects can then be included in the IDS and considered in the 2017/18 annual process for expenditure in 2018/19.   |

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| Rep Number    | 23  |
| Name          | Ann Parr  |
| Organisation  | -   |
| Date received | 2/11/2016   |
| Comments      | <p><b>Which option do you support most? Do you agree with that proposed?</b></p> <p><b><i>Do you support Option ONE?</i></b><br/>-</p> <p><b><i>Do you support Option TWO?</i></b><br/>-</p> <p><b><i>Do you support Option THREE?</i></b><br/>Support canal towpath at Burscough and improvements to cycle path / footpaths at Cheshire Lines, Great Altcar. Both promote healthier lifestyles.</p> <p><b><i>Do you support Option FOUR?</i></b><br/>-</p> <p><b>Do you agree with our shortlist of projects?</b><br/>-</p> <p><b>Are there any other projects on the IDS you think should be considered?</b><br/>-</p> <p><b>Can you suggest any other infrastructure schemes for inclusion on the IDS?</b></p> |
| WLBC Response | Support for canal towpath and Cheshire Lines noted.   |

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| Rep Number    | 24  |
| Name          | Colin Wareing   |
| Organisation  | -   |
| Date received | 3/11/2016   |
| Comments      | <p><b>Which option do you support most? Do you agree with that proposed?</b></p> <p><b><i>Do you support Option ONE?</i></b><br/>-</p> <p><b><i>Do you support Option TWO?</i></b><br/>-</p> <p><b><i>Do you support Option THREE?</i></b><br/>-</p> <p><b><i>Do you support Option FOUR?</i></b><br/>-</p> <p><b>Do you agree with our shortlist of projects?</b><br/>Yes,</p> <p>The canal tow path has been in serious need of up grading following the upgrade of the stretch on the other side of Burscough from New Lane to Burscough Wharf.</p> <p>This length is very well used by walkers between the two places of interest, The Wharf and the Top locks along with The Ship pub.</p> |

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|               | <p>It also is the length of canal that visiting boaters use to moor at to access the facilities and services within the village, thus supporting business within the village. There are permanent moorings along the next stretch of canal towpath which makes to discourages boaters to moor to use the village.</p> <p>If this option is chosen could you please encourage the Canal and River Trust to install mooring bollards or rings as part of the improvements in order to protect the tow path as boaters won't have to knock mooring pins into the newly improved tow path.</p> <p><b>Are there any other projects on the IDS you think should be considered?</b><br/>No</p> <p><b>Can you suggest any other infrastructure schemes for inclusion on the IDS?</b></p> |
| WLBC Response | Support for the canal towpath improvements noted.  |

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| Rep Number    | 25   |
| Name          | Helen Hartley  |
| Organisation  | Nexus Planning (on behalf of Taylor Wimpey UK Ltd)   |
| Date received | 3/11/2016  |
| Comments      | <p><b>Which option do you support most? Do you agree with that proposed?</b></p> <p><b><i>Do you support Option ONE?</i></b><br/>Taylor Wimpey UK Ltd consider Option One (<i>prioritise one strategic project – Canal Towpath Improvements between Burscough Wharf and Glovers Swing Bridge</i>) to be the most appropriate option for spending CIL monies in 2017/18.</p> <p>Given the commitment of the Canal and River Trust to the Towpath Improvements, there can be confidence this project will be delivered within the short term and within the 2017/18 period. Burscough is a focus for growth in the Local Plan, with new housing and employment development anticipated to come forward in the next few years. The Towpath Improvements will therefore directly support development within Burscough, and represent a highly appropriate use of CIL monies in line with the requirements of the CIL Regulations.</p> <p>The Canal Towpath Improvements project is closely aligned with the Council's Corporate Priorities, in particular promoting health and wellbeing through improving recreational facilities for residents and providing greater opportunities for the use of sustainable modes of transport. The project will also improve the local environment and enhance the Canal in Burscough as a visitor attraction. As set out in the consultation documents, the project sits within the draft Green Infrastructure &amp; Cycling Strategy and will bring benefits to a wide area. We note as well that through recent surveys for the emerging</p> |

Burscough Neighbourhood Plan, residents expressed general support for canal improvements and recognised the value of the canal as an important greenspace.

***Do you support Option TWO?***

In considering Option Two (*prioritise several smaller projects*), and having regard to the information provided in the consultation document, Taylor Wimpey consider these projects to be less suitable for the spending of CIL monies in 2017/18. Whilst the Stanley Coronation Park Play Area Improvements might be deliverable before March 2018, there has not been substantial development in this area in recent years and so this project will not be directly supporting new development in the short term. Similarly, we would query whether the improvements to Cheshire Lines Cycle/ Footpath in Great Altcar and Downholland are the most appropriate use of CIL monies in the short term given their distance from any development.

Splitting the monies collected across three smaller projects, which on the face of it are not closely related to development coming forward, would seem to dilute the actual and perceived benefits of CIL in only the fourth year since the levy was adopted in West Lancashire, and only the second year the Council have been in a position to allocate the funding.

With regard to the significant and strategic nature of several of the projects within the medium-term delivery category, Taylor Wimpey consider that in preference to spending CIL monies on the small projects under Option Two, it would be more appropriate to save some of the monies collected in 2016/17 for spending on these medium-longer term schemes.

***Do you support Option THREE?***

In light of our comments above regarding Option Two and the desirability of saving some of the CIL monies, we do not consider Option Three to be an appropriate approach.

***Do you support Option FOUR?***

Option Four would see all of the CIL monies to be collected in 2016/17 to be saved for spending on future years. However, given there is a level of new development being delivered in the Borough in the short term, we do not consider it appropriate to hold back **all** CIL monies for saving on as yet unspecified projects in future years.

***Conclusion***

Overall, Taylor Wimpey UK Ltd consider that Option One presents the best balance between saving CIL monies for significant strategic projects in future years, and using some of the monies collected from the development being delivered in the Borough towards a relatively high profile project which will directly support that development in a manner which fits with the wider priorities of the Council and aspirations of the local community in Burscough.

***Do you agree with our shortlist of projects?***

Taylor Wimpey broadly agree with the shortlist of the projects and the methodology followed to assess the suitability of each scheme, as

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|               | <p>summarised in paragraph 2.3 of the consultation document.</p> <p><b>Are there any other projects on the IDS you think should be considered?</b><br/>Taylor Wimpey UK Ltd have no further comments in relation to this question.</p> <p><b>Can you suggest any other infrastructure schemes for inclusion on the IDS?</b><br/>Taylor Wimpey UK Ltd have no further comments in relation to this question.</p> |
| WLBC Response | Support for Option One noted.   |

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| Rep Number    | 26   |
| Name          | Irene Roberts  |
| Organisation  | Aughton Parish Council   |
| Date received | 3/11/2016  |
| Comments      | <p><b>Which option do you support most? Do you agree with that proposed?</b></p> <p><b><i>Do you support Option ONE?</i></b><br/>-</p> <p><b><i>Do you support Option TWO?</i></b><br/>Support Cheshire Lines project, in particular</p> <p><b><i>Do you support Option THREE?</i></b><br/>-</p> <p><b><i>Do you support Option FOUR?</i></b><br/>-</p> <p><b>Do you agree with our shortlist of projects?</b><br/>Support for the shortlist of projects – leisure facilities</p> <p><b>Are there any other projects on the IDS you think should be considered?</b><br/>No</p> <p><b>Can you suggest any other infrastructure schemes for inclusion on the IDS?</b><br/>No</p> |
| WLBC Response | Support for option two, and the Cheshire Lines project noted.  |

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| Rep Number    | 27  |
| Name          | Jan Lennon  |
| Organisation  | -   |
| Date received | 4/11/2016   |
| Comments      | <b>Which option do you support most? Do you agree with that proposed?</b> |

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|               | <p><b>Do you support Option ONE?</b><br/>-</p> <p><b>Do you support Option TWO?</b><br/>These 3 options are reasonably well spread if tending to prioritise the south. I think they support national and local initiatives to improve health through activity. I would have liked to see a further small project for the Burscough area. I t [sic]</p> <p><b>Do you support Option THREE?</b><br/>-</p> <p><b>Do you support Option FOUR?</b><br/>-</p> <p><b>Do you agree with our shortlist of projects?</b><br/>I think the issue of local libraries closing deserved a more significant reaction. I know Lancashire County has been open to suggestions and costs might well have been with CIL scope.</p> <p><b>Are there any other projects on the IDS you think should be considered?</b><br/>-</p> <p><b>Can you suggest any other infrastructure schemes for inclusion on the IDS?</b><br/>-</p>   |
| WLBC Response | <p>Comments and support for Option Two noted.</p> <p>WLBC are aware of the decision of LCC to close, or relocate, libraries across the Borough due to financial constraints. However, CIL monies must be used to support new development, and so, given that libraries are pre-existing services, CIL cannot be spent on extending current library provision without significant justification for the growth of a local area. That said, Burscough library is identified as a project on the IDS, to support the anticipated growth of Burscough as a result of development of the strategic site at Yew Tree Farm. Therefore, the Council will be liaising with the developer and County Council at that time to identify need and respond accordingly. Similarly, Up Holland library has recently closed and there are early suggestions that the library could be run by the community. There has been sufficient development in Up Holland to justify use of CIL monies in the area, but discussions are at a too early stage and therefore the project will be retained on the IDS for consideration across future years.</p> |

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| Rep Number      | 28  |
| Name            | Sandra Jones  |
| Organisation    | Newburgh Parish Council                                     |
| Response method | Email   |
| Date received   | 4/11/2016   |
| Comments        | The proposed use of Community Infrastructure Levy monies in |

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|               | 2017/18 was discussed at our recent Parish Council meeting. I was asked to contact you to confirm that although Newburgh Parish Council feels that all the shortlisted projects are worthy schemes, our view is that the canal towpath improvements between Burscough Wharf and Glovers Swing Bridge should be given priority. The main reason is that this is the only scheme that will have any kind of impact on the lives of Newburgh residents as many use the canal towpath as a safe route to walk between Newburgh and Burscough. Newburgh Parish Council is keen to support any project that will encourage more residents to keep healthy by exercise and reduce car usage, which this scheme will help to achieve if it goes ahead. |
| WLBC Response | Support for Canal towpath improvements at Burscough noted.   |

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| Rep Number    | 29   |
| Name          | Stephen McCloskey  |
| Organisation  | -  |
| Date received | 4/11/2016  |
| Comments      | <p><b>Which option do you support most? Do you agree with that proposed?</b></p> <p><i>Do you support Option ONE?</i><br/>-</p> <p><i>Do you support Option TWO?</i><br/>-</p> <p><i>Do you support Option THREE?</i><br/>-</p> <p><i>Do you support Option FOUR?</i><br/>-</p> <p><b>Do you agree with our shortlist of projects?</b><br/>I think the suggestion of “New changing facilities at Whittle Drive playing fields, Ormskirk” would benefit too few people generally to be considered viable.</p> <p><b>Are there any other projects on the IDS you think should be considered?</b><br/>-</p> <p><b>Can you suggest any other infrastructure schemes for inclusion on the IDS?</b><br/>I would like to strongly urge the council to consider that road safety infrastructure in Burscough benefit from CIL monies.</p> <p>Burscough features greatly in the current adopted Local Plan, and this will see Burscough increasing in size and population of between an estimated 25 and 33% in a staggeringly short period of time. The Booths supermarket at one end of Burscough draws a lot of traffic/visitors from out of town, as does the tesco supermarket at the other end. The A59 continues to get busier and busier. However, there have been few improvements to the road safety infrastructure in recent years, and the South end of Burscough only has one pedestrian crossing.</p> |

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|                      | <p>There are no crossings in the vicinity of Booths, which also has a Nursery and Retirement home immediately adjacent. Likewise, the north end of Burscough only sports one zebra crossing immediately adjacent to red Cat Lane. The safety of residents must be considered to be of paramount importance. Burscough needs more pedestrian crossings.</p> <p>I would also urge the council to consider spending some CIL money on flood defences. We now see 'once in 30 year events' happening regularly. It doesn't even need heavy rain for our area to flood- it just takes prolonged spells of rain for as little as 2 hours. As stated above, Burscough is destined to face a massive influx of building shortly, with United Utilities making none of the required £20 Million worth of infrastructure improvements. Therefore it would be wise to spend some CIL money on flood defences, because there WILL be repeats of the Boxing Day flooding occurring sooner rather than later, especially when nearby pumping stations are decommissioned.</p>  |
| <p>WLBC Response</p> | <p>Comments regarding Whittle Drive noted.</p> <p>The adopted CIL Regulation 123 list sets out those infrastructure items CIL monies can be spent on. The purpose of this is to prevent 'double-charging' of developers through both CIL and planning obligations. Flood defences are excluded from the R123 list and so CIL monies cannot be used to deliver flood mitigation, instead it must be secured through planning conditions or planning obligations on specific sites.</p> <p>However, highways improvements are listed on the R123 list and there has been/will be sufficient growth in Burscough to justify improvements, particularly along Liverpool Road South which has seen development of the retail park at Pippin St and a number of proposed residential developments along the main arterial road. The need for highway improvements will be discussed with LCC, as the Highways Agency, for any suitable projects to be identified and included on the IDS. Alternatively, it may be that such improvements can be delivered through S278 agreements, or planning conditions, secured through planning applications.</p> |

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| <p>Rep Number</p>      | <p>30</p>  |
| <p>Name</p>            | <p>Tim Bettany-Simmons</p>   |
| <p>Organisation</p>    | <p>Canal &amp; River Trust</p>   |
| <p>Response method</p> | <p>Email</p>   |
| <p>Date received</p>   | <p>4/11/2016</p>   |
| <p>Comments</p>        | <p>Thank you for your recent consultation in respect of the Community Infrastructure Levy (CIL) Funding Programme 2017/18.</p> <p>The Canal &amp; River Trust (the Trust) is a charity entrusted with the care of over 2000 miles of canals, rivers, docks and reservoirs in England and Wales. These historic, natural and cultural assets form part of the strategic and local green infrastructure network, linking urban and rural</p> |



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|               | <p>communities as well as habitats. Our waterways contribute to the health and well-being of local communities and economies, creating attractive and connected places to live, work, volunteer and spend leisure time.</p> <p>The Trust is very pleased to see a proposal of £150,000 of CIL monies towards towpath improvements at the Burscough to Glovers Swing Bridge stretch of canal and would very much wish to see this project prioritised for funding in the forthcoming year.</p> <p>It is considered that the implementation of this project would deliver considerable social, economic and environmental benefits to the wider area and local communities and help to deliver the Councils corporate objectives protecting and improving the environment and promoting leisure, culture and healthier communities as well as helping to meet one of the Councils' Strategic Transport Priorities.</p> <p><b>The Trust can confirm that if we were successful in securing £150,000 of CIL funding we would be in a position to deliver this towpath enhancement scheme by the end of March 2018.</b></p> <p>With regards to the current West Lancashire Infrastructure Delivery Plan (IDP) which set out a number of waterway projects within Chapter 3 at paragraph 3.3.33, 3.3.34 (relating to Burscough Wharf) and 3.3.35 (relating to the Rufford Branch) we are pleased to advise that these projects have all been completed.</p> <p>In terms of future projects on our waterways, the Trust is proposing to undertake a programme of spot dredging in the West Lancashire area on the Leeds and Liverpool Canal and a number of culvert improvements on the Rufford Branch.</p> <p>In addition, the Trust is aware of several sections of towpath which would benefit from upgrading/re-surfacing works and which could be potential future projects. These include the Rufford Branch up to Fettle's Wharf Marina; the section of towpath from Parbold Bridge back towards Burscough and a section in the Scarisbrick area between Coxheads Bridge and Plex Lane. None of these have however been costed yet but if appropriate costings can be provided on these in due course to inform the IDP.</p> |
| WLBC Response | We note that the Canal and River Trust confirm they can deliver the towpath enhancement scheme by March 2018, subject to receiving CIL monies and the scheme being selected for funding.   |

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| Rep Number    | 31  |
| Name          | Carolyn Cross   |
| Organisation  | Wrightington Parish Council   |
| Date received | 4/11/2016   |
| Comments      | <b>Which option do you support most? Do you agree with that proposed?</b> |

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|               | <p><b>Do you support Option ONE?</b><br/>-</p> <p><b>Do you support Option TWO?</b><br/>-</p> <p><b>Do you support Option THREE?</b><br/>-</p> <p><b>Do you support Option FOUR?</b><br/>-</p> <p><b>Do you agree with our shortlist of projects?</b><br/>Yes</p> <p><b>Are there any other projects on the IDS you think should be considered?</b><br/>No</p> <p><b>Can you suggest any other infrastructure schemes for inclusion on the IDS?</b><br/>The Parish Council feel that Option 1 is the preferred option however, they would like to see this project extended so that the improvements to the canal towpath be extended towards the Parbold and Appley Bridge direction. This would mean that rather than carrying the balance from this project forward, it could be used to extend the improvements thereby benefitting more people in the long run.</p> |
| WLBC Response | Support for Option One noted. Comments noted that improvements should be extended along the canal towpath towards the Wigan boundary. Such extensions are included as infrastructure schemes within the IDS, although Canal and River Trust confirm these are still to be costed up, and therefore there is still insufficient details available relating to cost and delivery to enable them to be accurately assessed for CIL funding. They will remain on the IDS and be considered in future years, as the relevant information is provided.   |

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| Rep Number      | 32  |
| Name            | Cllr Bob Pendleton  |
| Organisation    | On behalf of Tanhouse Community Enterprise Ltd  |
| Response method | Email   |
| Date received   | 4/11/2016   |
| Comments        | <p><b>Bid for All-weather &amp; bowling green</b></p> <p>£80,000 is required for this project, of which £33,000 is requested from S106/CIL monies. The project is to construct a new community bowling green on land rear of the Tanhouse Community Centre, up-grade to an all-weather surface to enable more diverse use, up-grade the Skate Park, teenage shelter and landscape surrounding area.</p> <p>The Board engages with community and key partners within the Neighbourhood to identify projects which will improve the environment they live in and their quality of life.</p> |

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|  | <p>The Board has worked in partnership with West Lancashire Borough Council since its formation delivering community activities and has continued to work and Build stronger working relationships with the following partners; Lancashire County Council, Lancashire Fire, Lancashire Police, West Lancs C.V.S, P.C.T, Probation Service, The Community payback team, The Princes Trust, Oakes Church, Tanhouse Action Group, Local primary Schools, Glenburn high School, User Groups. All the partners play their part in delivering projects</p> <p>Construction of new community bowling green. Refurbish All-Weather play Area Skate Park &amp; Landscaping</p> <p>The construction of drainage system, erection of perimeter fencing ,planting hedgerow to development of bowling green</p> <p>This land is owned by West Lancashire Borough Council (WLBC), the Board have an excellent relationship with the Council's Grounds Maintenance and Assistant Director Community Service Manager who has already given support for this project however this will be made more formal before this project starts.</p> <p>Charges to be developed in conjunction with user groups and Tanhouse Community Enterprise Board</p> <p>The Board alongside the community Volunteers and members of the bowling club with support from West Lancs B C will be responsible for maintaining the Project Following Completion</p> <p>The activity will be suitable for a wide section of the community, including people with disabilities and health related problems, promoting an active lifestyle and providing a community social activity.</p> <p>By improving the physical environment within the Neighbourhoods Contribute to improving their wellbeing. As local residents, community and user groups will be encouraged to take part in the design of the area and this will encourage them to take ownership of the project areas and resulting them helping the council to maintain the area. The Board will continue its work in the community post project this will give the community a sense of pride as well.</p> <p>Public opinion surveys have shown that people living in deprived areas are just as concerned about the environment as other people, and listed pollution, poor public transport and lack of outdoor facilities in their neighbourhoods as major concerns (Social Exclusion Unit, 1998). By reenergising local "landscape grot spots" this will make a difference to the whole environment as it will encourage people living there to be involved It has also been proven that a poor environment can affect the health and wellbeing of the residents living in it.</p> <p>Communication</p> <p>Through the local press, local community newsletters, sent out in school letters. including resident living in the Neighbourhood, User groups of the community centres, members of local faith groups, the</p> |
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|               | Police, Lancs Fire and Rescue, the local Housing provider, Age Concern, Officers from both local authorities including Young Peoples services, this group is used as a way of communicating information both from and into the community. The Board will also runs information days this will also be used to cascade information about this project into the wider community. |
| WLBC Response | Comments noted. The scheme is already contained within the IDS (#118). The updated information provided has been reflected in the updated IDS (especially regarding funding and required CIL/S106 monies).   |

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| Rep Number      | 33  |
| Name            | -   |
| Organisation    | Scarisbrick Parish Council  |
| Response method | Email   |
| Date received   | 5-11-2016   |
| Comments        | At last night's meeting it was resolved that Option 2 was the choice of Scarisbrick Parish Council. The Councillors supported Option 2 on the basis that monies be shared around rather than priority being given to one strategic project which would take away all of the funding available. Option 2 would also enable a portion of monies to be carried forward.<br><br>The Council did not want to make any other comment than that above. |
| WLBC Response   | Comments noted  |

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| Rep Number      | 34   |
| Name            | Lindsay Beaton   |
| Organisation    | Lancashire Wildlife Trust (Mere Sands Wood Nature Reserve)   |
| Response method | Email  |
| Date received   | 13-11-2016   |
| Comments        | I have set out below an outline of our revised plans for the re-development of the Visitor Centre at Mere Sands Wood.<br><br><b>Phase 1</b> <ul style="list-style-type: none"> <li>• Creation of the "Cabin in the Woods". This will be a pre-fabricated modular building sited in what is currently a picnic area beside the car park. It will have toilets, a kitchenette and store room and 60m2 of classroom space. It will be used mainly for our education activities but also for evening talks and other events eg craft sessions</li> <li>• Conversion of the current classroom into a decent space for volunteers to meet, change and take breaks; and two staff offices</li> <li>• Demolition of the old wooden section of the visitor centre.</li> </ul> |

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|               | <p>The estimated total cost of this is £80,000. We have applied for £30,000 from the Greenbank Trust; £30,000 from the Lancashire Environmental Fund and have £30,000 from an appeal. The Greenbank Trust have said it is possible they may be able to grant us more money than £30,000, as the fund is being wound up and they will need to spend reserves. If we raised more money for this phase we would upgrade the specification of the new building.</p> <p>Therefore a CIL contribution of about £3,000 in Phase 1 would be helpful.</p> <p>We plan to start work on this project in April 2017 (The LEF funding decision is due in March 2017 so we could not start work before then).</p> <p><b>Phase 2</b><br/> Creation of a cafe and an activity room on the footprint of the old section of the Visitor Centre and the Lancaster Hide, giving the cafe views across the Wader Scrape. The room would be split by dividers allowing flexible use eg on weekdays the activity room could accommodate a school visit, whilst on weekends the room could provide a cafe overflow. This would also be a pre-fabricated modular building.</p> <p>The estimated cost of Phase 2 is £180,000.</p> <p>Funding for Phase 2 is more critical. If we get the maximum amounts we apply for from Biffa, LEF, LEADER and Heritage Lottery we would still have a potential shortfall of around £20,000 – and no contingency. Exactly how much the shortfall would be would depend on how much appeal money is left after Phase 1. I realise £20,000 is a large amount for CIL funding and that we would be unlikely to get this, but any contribution towards this shortfall would be most welcome.</p> <p>We will apply for funding to the LEADER tourism programme for 40% of the cost of the cafe. We will apply to landfill tax funds (LEF and Biffa Awards) for the activity room.</p> <p>We hope to start work on this project in 2018.</p> |
| WLBC Response | Comments noted and updated in IDS.  |



Infrastructure Delivery Schedule - Current Schemes

The information in this IDS is updated regularly based on information from the infrastructure providers. Blank spaces or unknowns indicate that information has not been provided to us.

| #   | Project Name                                       | Project description  | Location     | Proposer | Lead agency                | Does the project help meet at least one of the Council's Corporate Priorities? | Is the project identified within a relevant strategy? | Does the infrastructure fall under the CIL R123 list? | Does it meet a need created by new development? | When can the infrastructure be delivered? | Anticipated cost of the project? | Is match funding available? | Are CIL monies required to deliver the project?   | How will the project be maintained?                       |
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| <b>Children, Young People &amp; Schools</b> |  |  |              |          |                            |  |   |   |   |   |                                  |                             |   |   |
| 20  | Extension to Burscough primary school              | Potential extension to increase a 1 form entry to a 2 form entry primary school. | Burscough    | WLBC/LCC | LCC - Education            | No   | YTF Masterplan SPD                                    | No  | Yes   | Beyond 5 years (long term)                | Unknown                          | Unknown                     | None. Education provision does not form part of the Borough Council's Regulation 123 list and will continue to be provided for through individual S106 contributions and planning conditions. | Unknown   |
| 21  | Increase secondary provision in the Burscough area | Increase secondary provision in the Burscough area                               | Burscough    | WLBC/LCC | LCC - Education            | No   | YTF Masterplan SPD                                    | No  | Yes   | Beyond 5 years (long term)                | Unknown                          | Unknown                     | None. Education provision does not form part of the Borough Council's Regulation 123 list and will continue to be provided for through individual S106 contributions and planning conditions. | Unknown   |
| <b>Green</b>                                |  |  |              |          |                            |  |   |   |   |   |                                  |                             |   |   |
| 73  | Allotments in Skelmersdale                         | Provision of new allotment facilities in Skelmersdale                            | Skelmersdale | WLBC     | WLBC - Leisure & Wellbeing | Yes  | -   | Yes   | Yes   | Up to 1 year (short term)                 | £50,000                          | Yes. £50,000 WLBC Capital.  | £20,000 - GRANTED Jan 2016 for expenditure in 2016/17   | Seeking management agreement with local allotment society |

| #   | Project Name                         | Project description  | Location  | Proposer       | Lead agency                | Does the project help meet at least one of the Council's Coporate Priorities? | Is the project identified within a relevant strategy?  | Does the infrastructure fall under the CIL R123 list? | Does it meet a need created by new development? | When can the infrastructure be delivered? | Anticipated cost of the project? | Is match funding available?  | Are CIL monies required to deliver the project?  | How will the project be maintained?   |
|-----|--------------------------------------|--|---|----------------|----------------------------|---|--|---|---|---|----------------------------------|--|--|---|
| 81  | New allotments in Burscough          | Creation of new allotment facility   | Burscough   | WLBC           | WLBC - Leisure & Wellbeing | Yes   | Local Plan.  | Yes   | Yes   | Up to 1 year (short term)                 | £30,000                          | n/a  | None. Consultants for YTF confirmed they intend to provide new allotments as part of the development proposals for the site. | Parish Council / Allotment Society  |
| 123 | Flood prevention works, Bickerstaffe | Installation of flood prevention infrastructure in consultation with LCC flood management team | Two areas of Bickerstaffe Ward flooded in December 2015 a) Coach Road, Barrow Nook b) Royal Oak, in relation to flooded culverts of Knoll Brook | Cllr Cotterill | To be confirmed            | Yes   | Not specific to these areas, as flood risk only relatively recently recognised for this area, but inclusion sought in keeping with other flood alleviation works included in existing IDS (May 2016) | No  | Yes   | Up to 1 year (short term)                 | Not yet known                    | An application is being developed for the LCC flood alleviation fund, but the allocation of £5,000 per household (some of this already spent on household protection) may not be sufficient, and CIL may have to be drawn on. An application for a contribution will also probably be made to the landowner. | None. Infrastructure type not included on the R123 list.   | Infrastructure will be on lord Derby land and it is expected that tenant farmer will maintain in keeping with other drainage maintenance/clear out. |
| 31  | Community Woodland                   | New community woodland to be created in Burscough  | Burscough   | WLBC           | WLBC - Leisure & Wellbeing | Yes   | Local Plan   | Yes   | No  | Beyond 5 years (long term)                | £200,000                         | Not known  | £100,000   | Adoption of site by WLBC / LCC  |
| 33  | New Allotments in Newburgh           | New Allotments in Newburgh   | Eastern Parishes  | WLBC           | WLBC - Leisure & Wellbeing | Yes   | -  | Yes   | No  | 1-5 years (medium term)                   | £30,000                          | No   | £30,000  | Parish Council / Allotment Society  |
| 34  | New Allotments in Parbold            | New Allotments in Parbold  | Eastern Parishes  | WLBC           | WLBC - Leisure & Wellbeing | Yes   | -  | Yes   | No  | 1-5 years (medium term)                   | £30,000                          | No   | £30,000  | Parish council / Allotment society  |



| #   | Project Name  | Project description  | Location                  | Proposer       | Lead agency     | Does the project help meet at least one of the Council's Coporate Priorities? | Is the project identified within a relevant strategy? | Does the infrastructure fall under the CIL R123 list? | Does it meet a need created by new development? | When can the infrastructure be delivered? | Anticipated cost of the project?   | Is match funding available?                         | Are CIL monies required to deliver the project?          | How will the project be maintained? |
|-----|---|--|---------------------------|----------------|-----------------|---|---|---|---|---|--|---|--|-------------------------------------|
| 107 | Flooding - Hurlston Brook Study                                 | Various improvements to infrastructure to alleviate flooding issues - recommendation of study on Hurlston Brook. In relation to Halsall Lane, Altys Lane, Railway Path, Cottage Lane. Various locations in Ormskirk. | Ormskirk                  | LCC            | LCC             | Yes   | -   | No  | No  | 1-5 years (medium term)                   | LCC 20/07/2016 - Study underway with funding from Defra including provision funding for £1.8million for (as yet) unspecified works. Delivery is likely to fall beyond 2017/18. | Unknown   | None. Infrastructure type not included on the R123 list. | Unknown                             |
| 108 | Flooding - Surface water study investigation                    | Surface water study investigation into flooding - Parrs Lane / Prescott Road & Town Green Lane, Aughton  | Aughton                   | LCC            | LCC             | Yes   | -   | No  | No  | 1-5 years (medium term)                   | £5000  | Unknown   | None. Infrastructure type not included on the R123 list. | Unknown                             |
| 109 | Installation of dedicated highway surface water drainage system | Installation of dedicated highway surface water drainage system - Tarleton Highway surface water infrastructure  | Tarleton                  | LCC            | LCC             | Yes   | -   | No  | Yes   | 1-5 years (medium term)                   | £155,000   | Unknown   | None. Infrastructure type not included on the R123 list. | Unknown                             |
| 119 | Environmental improvements to Tanhouse street scene             | Replanting the landscape area on spine road  | Tanhouse                  | Cllr Pendleton | To be confirmed | Yes   | West Lancs Leisure Strategy                           | Yes   | Yes   | 1-5 years (medium term)                   | £100,000   | No  | £100,000   | To be confirmed                     |
| 122 | Swells Wood,  | Development of this area as part of potential Ormskirk-Skem Linear park route  | Swells Wood, Bickerstaffe | Cllr Cotterill | To be confirmed | Yes   | Local plan aspiration, initial study 2006             | Yes   | Yes   | 1-5 years (medium term)                   | Not known  | Possible Parish Council CIL? Unknown match funding. | Unknown  | Via Parish Council?                 |

| #   | Project Name                                      | Project description  | Location                              | Proposer     | Lead agency                | Does the project help meet at least one of the Council's Corporate Priorities? | Is the project identified within a relevant strategy?                        | Does the infrastructure fall under the CIL R123 list? | Does it meet a need created by new development? | When can the infrastructure be delivered? | Anticipated cost of the project? | Is match funding available? | Are CIL monies required to deliver the project? | How will the project be maintained?   |
|-----|---|--|---------------------------------------|--------------|----------------------------|--|--|---|---|---|----------------------------------|-----------------------------|---|---|
| 70  | Cheshire Lines Path                               | Improvements to access, signage, surfacing and interpretation.   | Great Altcar/Downholland              | WLBC         | WLBC - Leisure & Wellbeing | Yes  | GI Strategy  | Yes   | No  | Up to 1 year (short term)                 | £40,000                          | No                          | £40,000   | Maintained through WLBC revenue provision   |
| 79  | Richmond Park Pavilion Extension                  | Extension of existing changing pavilion to accommodate new officials changing facility at Richmond Park, Burscough | Burscough                             | WLBC         | WLBC - Leisure & Wellbeing | Yes  |  | Yes   | No  | Up to 1 year (short term)                 | £20,000                          | £14,000 from S106 monies    | None  | WLBC  |
| 80  | New changing facilities - Whittle Drive, Ormskirk | Improvement / re-building of existing changing facility  | Whittle Drive playing fields          | WLBC         | WLBC - Leisure & Wellbeing | Yes  | Playing Pitch Strategy   | Yes   | No  | Up to 1 year (short term)                 | £60,000                          | Not known                   | £60,000   | WLBC  |
| 113 | Thompson Avenue play area                         | Upgrade play area at Thompson Avenue public open space   | Thompson Ave, Ormskirk                | WLBC Leisure | WLBC - Leisure & Wellbeing | Yes  | Leisure Strategy (high priority)   | Yes   | No  | Up to 1 year (short term)                 | £60,000                          | No                          | £60,000   | Yes. Will be added to WLBC maintenance schedule at approx. cost of £4000 per annum. |
| 114 | Stanley Coronation Park play area                 | Upgrade / extension of existing play area  | Stanley Coronation Park, Skelmersdale | WLBC         | WLBC - Leisure & Wellbeing | Yes  | WLBC Leisure Strategy. Play provision - development of strategic play areas. | Yes   | Yes   | Up to 1 year (short term)                 | £40,000                          | Yes. WLBC capital funding.  | £20,000   | WLBC will maintain facilities   |

| #   | Project Name  | Project description   | Location   | Proposer                    | Lead agency                | Does the project help meet at least one of the Council's Corporate Priorities? | Is the project identified within a relevant strategy?  | Does the infrastructure fall under the CIL R123 list? | Does it meet a need created by new development? | When can the infrastructure be delivered? | Anticipated cost of the project?     | Is match funding available?  | Are CIL monies required to deliver the project? | How will the project be maintained?   |
|-----|---|---|--|-----------------------------|----------------------------|--|--|---|---|---|--------------------------------------|--|---|---|
| 117 | Bickerstaffe Gateway to green spaces                        | Car parking facilities / improvements (including flood risk management) for access to open green space, park area, sports facilities, outdoor gym, football pitch, play area and off-road pedestrian cycle access to the cycle trails | Bickerstaffe QE2 field in trust, Hall lane, Bickerstaffe | Bickerstaffe Parish Council | To be confirmed            | Yes  | It is hoped that this project will be included as a recreational facility and green space project in a future parish council local plan to increase sporting and leisure opportunities. Recent provision of a new play area through capital funding from WLBC, an outdoor gym from S136 monies, and development of the colliery cycle trails facility through a joint LCC/Lancs Environmental fund and Bickerstaffe parish council partnership, all contribute to the necessity for the enhancement of car parking facilities. | Yes   | Yes   | Up to 1 year (short term)                 | Various, dependent on level of work. | Option 1- Complete relying and foundations with new drains and permeable surfaces = £48,394 (of which £5000 is available, requiring £34,716 of CIL monies)<br>Option 2 - Resurfacing with semi-permeable surface and new drains = £23,300 (of which £2500 is available, requiring £17,140 of CIL monies)<br>Option 3 - New drains and filling of holes and re-skimming surface = £1000 (of which £1000 available, requiring £9762 of CIL monies) | £9800 - £35,000 dependent on level of work      | Option 1 - None - project has a lifetime guarantee at this level<br>Option 2 - None anticipated - perhaps some patching in the long term which the PC would pay for<br>Option 3 - Some patching would be needed - the PC would cover this |
| 50  | Touring Caravan Pickup Point                                | New Touring Caravan pick up point at Beacon Country Park  | Skelmersdale & Up Holland                                | WLBC                        | WLBC - Leisure & Wellbeing | Yes  | -  | Yes   | No  | 1-5 years (medium term)                   | £50,000                              | No   | £50,000   | WLBC, self-funded through income generation   |
| 74  | Playing field drainage improvements in Ormskirk & Burscough | Extensive drainage works to playing fields in Ormskirk & Burscough (Abbey Lane)   | Burscough  | WLBC                        | WLBC - Leisure & Wellbeing | Yes  | Leisure Strategy & Playing pitch strategy  | Yes   | Yes   | 1-5 years (medium term)                   | £240,000                             | £65,000 Sport England - secured<br>£77,000 WLBC - secured<br>£98,000 Football Foundation - secured   | No. Full monies secured.                        | Maintenance will be responsibility of Burscough Juniors FC, with £5000 per year revenue support from WLBC   |

| #   | Project Name                        | Project description   | Location                            | Proposer                   | Lead agency                | Does the project help meet at least one of the Council's Coporate Priorities? | Is the project identified within a relevant strategy? | Does the infrastructure fall under the CIL R123 list? | Does it meet a need created by new development? | When can the infrastructure be delivered? | Anticipated cost of the project? | Is match funding available?  | Are CIL monies required to deliver the project? | How will the project be maintained?  |
|-----|-------------------------------------|---|-------------------------------------|----------------------------|----------------------------|---|---|---|---|---|----------------------------------|--|---|--|
| 75  | Ormskirk bowling greens             | Construction of 2 new bowling greens in Ormskirk                                | Land adjacent Ormskirk Cricket Club | WLBC                       | WLBC - Leisure & Wellbeing | Yes   | New Leisure Strategy                                  | Yes   | Yes   | 1-5 years (medium term)                   | £176,000                         | All £176K is available and approved through existing S106 funding. | None. Funded through S106.                      | All maintenance will be the responsibility of Ormskirk bowling club, who will be working in conjunction with Ormskirk cricket club, as adjacent landowner. |
| 92  | High Sands Play Area, Rufford       | Replacement of old play area at High Sands Play Area, Rufford                   | Rufford                             | WLBC                       | WLBC - Leisure & Wellbeing | Yes   | Site is seen as high value in new Play Strategy       | Yes   | No  | 1-5 years (medium term)                   | £40,000                          | No   | £40,000   | Maintenance through WLBC playground maintenance contract   |
| 93  | Aveling Drive Sports Pavilion       | Construction of new purpose built pavilion                                      | Aveling Drive, Banks                | North Meols parish council | North Meols Parish Council | Yes   |   | Yes   | Yes   | 1-5 years (medium term)                   | £150,000                         | Not aware of any   | £150,000  | Yes, would fall under remit of North Meols Parish Council  |
| 95  | Hesketh Avenue Sports pavilion      | Construction of a new purpose built pavilion                                    | Hesketh Avenue, Banks               | North Meols parish council | North Meols Parish Council | Yes   | -   | Yes   | Yes   | 1-5 years (medium term)                   | £150,000                         | Not aware of any   | £150,000  | Yes, would fall under remit of North Meols Parish Council  |
| 127 | Hilldale Jubilee Field and Footpath | Reinstatement of the footpath at Hilldale Jubilee Field, Chorley Road, Hilldale |                                     | Hilldale Parish Council    | WLBC - Leisure & Wellbeing | Yes   |   | Yes   | Yes   | 1-5 years (medium term)                   | Unknown                          |  | Unknown   | Parish precept   |

| #   | Project Name   | Project description  | Location                  | Proposer                    | Lead agency                | Does the project help meet at least one of the Council's Coporate Priorities? | Is the project identified within a relevant strategy? | Does the infrastructure fall under the CIL R123 list? | Does it meet a need created by new development? | When can the infrastructure be delivered? | Anticipated cost of the project?                    | Is match funding available?   | Are CIL monies required to deliver the project? | How will the project be maintained?                                     |
|-----|--|--|---------------------------|-----------------------------|----------------------------|---|---|---|---|---|---|---|---|---|
| 8   | Mere Sands Wood Visitor Centre Phase 1               | Extension and refurbishment of Mere Sands Wood visitor Centre to improve public facilities and financial sustainability of attraction. Phase 1 is to create a pre-fabricated modular buildings as a classroom and office space and new volunteer area. | Borough wide              | Lancashire Wildlife Trust   | Wildlife Trust             | Yes   | GI Strategy   | Yes   | No  | Up to 1 year (short term)                 | Phase 1 - £80,000 (planning app submitted Nov 2016) | Phase 1 - £30,000 from Green Bank Trust, £30,000 from Lancs Env Fund, remainder from an appeal.         | Phase 1 - £3,000                                | Lancashire Wildlife Trust will maintain the building from its own funds |
| 97  | Halsall Memorial Hall Extension                      | Construction of additional facilities at Halsall Memorial Hall   | Halsall                   | Halsall parish council      | Halsall Parish Council     | Yes   |   | Yes   | Yes   | Up to 1 year (short term)                 | £75,000   | Match funding applied for (Awards for all) S106 funding for external POS uses. Breakdown to be advised. | £30,000   | Infrastructure will be maintained through existing HPC revenue funding. |
| 116 | Haskayne Pavillion                                   | Refurbishment of existing pavillion at School Lane, Haskayne   |                           | Downholland Parish Council  | To be confirmed            | Yes   |   | Yes   | Yes   | Up to 1 year (short term)                 | £14,500   | £1000   | £13,500   | Precept   |
| 98  | Improvements to play area/field at Appley Lane South | -  | Appley Bridge             | Wrightington parish council | To be confirmed            | Yes   | -   | Yes   | No  | Unknown                                   | Unknown   | Unknown   | Unknown   | Unknown   |
| 99  | Improved drainage at Mossy Lea playing fields        | Improved drainage at Mossy Lea playing fields  | Wrightington              | Wrightington parish council | To be confirmed            | Yes   | -   | Yes   | No  | Unknown                                   | Unknown   | Unknown   | Unknown   | Unknown   |
| 47  | New changing facilities at Tower Hill                | New football changing facilities at Tower Hill, Up Holland   | Skelmersdale & Up Holland | WLBC                        | WLBC - Leisure & Wellbeing | Yes   | Leisure Strategy - Playing Pitch Strategy             | Yes   | No  | Beyond 5 years (long term)                | £80,000   | No  | £80,000   | Football Club   |

| #  | Project Name                              | Project description   | Location                  | Proposer | Lead agency                | Does the project help meet at least one of the Council's Coporate Priorities? | Is the project identified within a relevant strategy? | Does the infrastructure fall under the CIL R123 list? | Does it meet a need created by new development? | When can the infrastructure be delivered? | Anticipated cost of the project? | Is match funding available? | Are CIL monies required to deliver the project? | How will the project be maintained?  |
|----|---|---|---------------------------|----------|----------------------------|---|---|---|---|---|----------------------------------|-----------------------------|---|--|
| 49 | New Visitor Centre at Beacon Country Park | New Visitor Centre at Beacon Country Park   | Skelmersdale & Up Holland | WLBC     | WLBC - Leisure & Wellbeing | Yes   | Leisure Strategy. Local Plan.                         | Yes   | No  | Beyond 5 years (long term)                | £750,000                         | No                          | £750,000  | WLBC and income generation   |
| 22 | Burscough library                         | Provision of a new library of appropriate size in central location to support additional development                            | Burscough                 | WLBC/LCC | To be confirmed            | Yes   | YTF Masterplan SPD                                    | Yes   | Yes   | 1-5 years (medium term)                   | Unknown                          | Unknown                     | Unknown   | Unknown  |
| 29 | Burscough Sports Centre                   | The existing sports centre will be upgraded   | Burscough                 | WLBC     | WLBC - Leisure & Wellbeing | Yes   | Leisure Strategy. Local Plan.                         | Yes   | Yes   | 1-5 years (medium term)                   | £5,000,000                       | Not known                   | £5,000,000                                      | Through managing agents / West Lancs Leisure Trust   |
| 40 | Coronation Park                           | Coronation Park - final phase of environmental and facility improvements (art, water features, stone wall repairs, flower beds) | Ormskirk & Aughton        | WLBC     | WLBC - Leisure & Wellbeing | Yes   | Leisure Strategy. Local Plan.                         | Yes   | Yes   | 1-5 years (medium term)                   | £30,000                          | No.                         | £30,000   | Wall improvements to be maintained by local church, other park improvements to be maintained by WLBC |
| 41 | Park Pool                                 | Improvements to existing facilities   | Ormskirk & Aughton        | WLBC     | WLBC - Leisure & Wellbeing | Yes   | Leisure Strategy. Local Plan.                         | Yes   | Yes   | 1-5 years (medium term)                   | £5,000,000                       | Not known                   | £5,000,000                                      | Managing agents through West Lancs Leisure Trust   |
| 48 | New changing facilities at Chequer Lane   | New football changing facilities at Chequer Lane, Up Holland  | Skelmersdale & Up Holland | WLBC     | WLBC - Leisure & Wellbeing | Yes   | Leisure Strategy                                      | Yes   | Yes   | 1-5 years (medium term)                   | £80,000                          | Possibly                    | £80,000   | Club will be engaged to manage and maintain facility   |
| 51 | Skelmersdale Sports Centre                | New £12 million sports centre to replace the existitng sports centre  | Skelmersdale & Up Holland | WLBC     | WLBC - Leisure & Wellbeing | Yes   | Leisure Strategy. Local Plan.                         | Yes   | Yes   | 1-5 years (medium term)                   | £12,000,000                      | No                          | £12,000,000                                     | Through management agents  |

| #  | Project Name  | Project description  | Location                      | Proposer       | Lead agency                | Does the project help meet at least one of the Council's Coporate Priorities? | Is the project identified within a relevant strategy?   | Does the infrastructure fall under the CIL R123 list? | Does it meet a need created by new development? | When can the infrastructure be delivered? | Anticipated cost of the project?  | Is match funding available?   | Are CIL monies required to deliver the project? | How will the project be maintained?   |
|----|---|--|-------------------------------|----------------|----------------------------|---|---|---|---|---|---|---|---|---|
| 58 | Tawd Valley Improvements  | Improvements to enhance the Tawd Valley, including possible new BMX / mountain bike track (from Concourse area up to Cobbs Clough) | Skelmersdale & Up Holland     | Cllr Cotterill | WLBC - Leisure & Wellbeing | Yes   | Leisure Strategy. Local Plan.   | Yes   | Yes   | 1-5 years (medium term)                   | Not known, but will exceed £300,000   | I advocate a bid to Parks for People for a significant sum, as well as possible Section 106 monies from new housing as it comes on stream | Not known currently                             | Yes. WLBC / LCC. P4P bid process will identify likely management arrangements |
| 59 | New changing facilities at Bramble Way, Parbold                     | New changing room facilities at Bramble Way, Parbold   | Parbold                       | WLBC           | WLBC - Leisure & Wellbeing | Yes   | Leisure Strategy  | Yes   | Yes   | 1-5 years (medium term)                   | £50,000   | -   | £50,000   | Maintained by Parish Council  |
| 61 | Hunters Hill Country Park   | Improvements to Hunters Hill Country Park  | Parbold                       | WLBC           | WLBC - Leisure & Wellbeing | Yes   | Leisure Strategy  | Yes   | Yes   | 1-5 years (medium term)                   | £60,000   | £60,000   | No  | Maintenance through WLBC  |
| 82 | Investment in health facilities in Tarleton, Hesketh Bank and Banks | Upgrade and develop services in this locality to address locality demand constraints and infrastructure issues                     | Tarleton, Hesketh Bank, Banks | CCCG           | CCCG                       | Yes   | The CCG is currently undertaking a review of its estate infrastructure and capacity needs as a consequence of its developing commissioning strategy and implementation plan. A proposed locality investment plan is currently being worked up by the CCG, NHSE and NHS Property Services. | Yes   | Yes   | 1-5 years (medium term)                   | Final capital costs are being scoped as part of the detailed planning and option appraisal process. | Unknown   | None. To be provided by CCCG                    | to be determined.   |

| #  | Project Name                                 | Project description  | Location                  | Proposer                   | Lead agency                | Does the project help meet at least one of the Council's Coporate Priorities? | Is the project identified within a relevant strategy?   | Does the infrastructure fall under the CIL R123 list? | Does it meet a need created by new development? | When can the infrastructure be delivered? | Anticipated cost of the project?   | Is match funding available? | Are CIL monies required to deliver the project? | How will the project be maintained?                  |
|----|--|--|---------------------------|----------------------------|----------------------------|---|---|---|---|---|--|-----------------------------|---|--|
| 83 | Redevelopment of Birleywood Health Centre    | Upgrade and extension to Birleywood health centre to address locality demand constraints and infrastructure issues | Birleywood , Skelmersdale | CCCG                       | CCCG                       | Yes   | The CCG is currently undertaking a review of its estate infrastructure and capacity needs as a consequence of its developing commissioning strategy and implementation plan. This scheme is currently being worked up by the CCG, NHSE and NHS Property services and has been identified as the highest priority. | Yes   | Yes   | 1-5 years (medium term)                   | Final capital costs are being defined as part of the detailed planning process but the likely estimate is circa £2.5 m | Unknown                     | None. To be provided by CCCG                    | Maintenance will be undertaken by NHSPS as landlord. |
| 84 | Investment in health facilities in Burscough | Upgrade and develop services in Burscough to address locality demand constraints and infrastructure issues         | Burscough                 | CCCG                       | CCCG                       | Yes   | The CCG is currently undertaking a review of its estate infrastructure and capacity needs as a consequence of its developing commissioning strategy and implementation plan. A proposed development is currently being worked up by the CCG, NHSE and NHS Property services.                                      | Yes   | Yes   | 1-5 years (medium term)                   | Final capital costs are being scoped as part of the detailed planning and option appraisal process.                    | Unknown                     | None. To be provided by CCCG                    | to be determined.                                    |
| 94 | North Meols Community Centre                 | Renovations for existing community centre  | Hoole Lane, Banks         | North Meols parish council | North Meols Parish Council | Yes   |   | Yes   | Yes   | 1-5 years (medium term)                   | £15,000  | Not aware of any            | £15,000   | Remit of North Meols Parish Council                  |



| #   | Project Name                                  | Project description   | Location                                   | Proposer                  | Lead agency                | Does the project help meet at least one of the Council's Coporate Priorities? | Is the project identified within a relevant strategy?    | Does the infrastructure fall under the CIL R123 list? | Does it meet a need created by new development? | When can the infrastructure be delivered? | Anticipated cost of the project?                             | Is match funding available?   | Are CIL monies required to deliver the project? | How will the project be maintained?  |
|-----|---|---|--|---------------------------|----------------------------|---|--|---|---|---|--|---|---|--|
| 125 | Up Holland library and community meeting room | Internal re-arrangement work to provide flexible space for community facilities   | Up Holland library, Hall Green, Up Holland | Up Holland Parish Council | To be confirmed            | Yes   |  | Yes   | Yes   | 1-5 years (medium term)                   | Unknown  | Unknown   | Unknown   | Yes. By Parish Council   |
| 128 | Mere Sands Wood Visitor Centre Phase 2        | Extension and refurbishment of Mere Sands Wood visitor Centre to improve public facilities and financial sustainability of attraction. Phase 2 would include creation of café & activity room and pre-fabricated modular buildings. | Borough wide                               | Lancashire Wildlife Trust | Wildlife Trust             | Yes   | GI Strategy  | Yes   | No  | 1-5 years (medium term)                   | Phase 2 - £200,000 for café, activity room and function area | Phase 2 - TBC. Lancs Wildlife Trust exploring other funding, including bids to Biffa, LEF, LEADER & Heritage Lottery. Total potential funding £180,000. Leaves shortfall of approx. £20k. | Phase 2 - £20,000                               | Lancashire Wildlife Trust will maintain the building from its own funds                        |
| 78  | Station Approach Linear Park                  | Creation of a green link between public open space sites on the old railway line, Ormskirk  | Ormskirk                                   | WLBC                      | WLBC - Leisure & Wellbeing | Yes   |  | Yes   | Yes   | Up to 1 year (short term)                 | £40,000  | No  | £40,000   | WLBC   |
| 111 | New allotments in Ormskirk                    | Creation of new allotment site in Ormskirk  | Ormskirk                                   | WLBC                      | WLBC - Leisure & Wellbeing | Yes   | Local Plan; Leisure Strategy - new allotment development | Yes   | Yes   | Up to 1 year (short term)                 | £20,000  | Possible contribution if Tower Hill land is sold.   | £20,000   | Maintenance will be undertaken by an allotment society established specifically for this site. |

| #   | Project Name  | Project description  | Location  | Proposer                 | Lead agency     | Does the project help meet at least one of the Council's Coporate Priorities? | Is the project identified within a relevant strategy?   | Does the infrastructure fall under the CIL R123 list? | Does it meet a need created by new development? | When can the infrastructure be delivered? | Anticipated cost of the project?  | Is match funding available?  | Are CIL monies required to deliver the project?        | How will the project be maintained?  |
|-----|---|--|---|--------------------------|-----------------|---|---|---|---|---|---|--|--|--|
| 118 | Tanhouse community leisure complex                  | Upgrade Leisure Complex around community centre through construction of new bowling green and up-grading of outside football pitch, skate park, teenage shelter, the MUGA and the landscape surrounds                | Land adjacent Tanhouse Community Centre                                     | Cllr Pendleton           | To be confirmed | Yes   |   | Yes   | Yes   | Up to 1 year (short term)                 | £75,000   | Grant-scape application submitted for £20,000. Bid received for use of \$106 monies. | £33,000  | WLBC are responsible for Maintaining M.U.G.A & the allweather pitch, as well as the landscaping. It is proposed that Tanhouse Community Enterprise manage the Bowling Green through a membership/maintenance scheme already devised and costed |
| 120 | Heathfields Connectivity and Canal Enhancement Plan | To improve access to the canal from Heathfields and to improve connectivity with shops, schools and local amenities, while enhancing the canal as a leisure facility by providing a pedestrian bridge over the canal | From canal bank at Clough Drive or Delph Avenue to Canal Towpath, Burscough | Burscough Parish Council | To be confirmed | Yes   | While the project is not specifically listed, the Local Plan refers to Policy IF 2 Enhancing Sustainable Transport Choice:<br>- Tackling congestion in key service centres of Burscough and Ormskirk<br>- Improving road safety especially for pedestrians and cyclists<br>- Encouraging sustainable forms of transport | Yes   | Yes   | Up to 1 year (short term)                 | £15,000 feasibility study estimate based on other schemes across UK<br>No figures are available for bridge. | £5,000 for feasibility study. TBA for the construction                               | £10,000 for feasibility study TBA for the construction | Maintenance costs will be determined in the feasibility study.   |

| #   | Project Name  | Project description   | Location  | Proposer                 | Lead agency       | Does the project help meet at least one of the Council's Coporate Priorities? | Is the project identified within a relevant strategy?  | Does the infrastructure fall under the CIL R123 list? | Does it meet a need created by new development? | When can the infrastructure be delivered? | Anticipated cost of the project? | Is match funding available?  | Are CIL monies required to deliver the project?   | How will the project be maintained?          |
|-----|---|---|---|--------------------------|-------------------|---|--|---|---|---|----------------------------------|--|---|--|
| 124 | Burscough cricket club / School Lane connectivity and canal enhancement | To create a route from School Lane and the Cricket Club to the canal and on to Burscough Village Centre, and to improve the amenity of land fronting the canal to enhance canal users and visitor's enjoyment of the canalside. | Land at Cricket Club School Lane Burscough and fronting leeds-liverpool canal | Burscough Parish Council | To be confirmed   | Yes   | GI Strategy.<br><br>While the project is not specifically listed, the Local Plan refers to Policy IF 2 Enhancing Sustainable Transport Choice: Tackling congestion in key service centres of Burscough and Ormskirk, Improving road safety especially for pedestrians and cyclists, Encouraging sustainable forms of transport.<br><br>Furthermore, the project will contribute to delivery of a West Lancs Wheel as outlined in the WL Highways and Transport Master Plan | Yes   | Yes   | Up to 1 year (short term)                 | £78,943.40 (inc VAT)             | £10,000 has been secured from Tesco. The project is expected to be able to secure further funding. | Total required: £79,000<br>S106 funding: £22,000<br>Tesco funding: £10,000<br>CIL funding required: £47,000 (to be confirmed) | This will be maintained by the Cricket Club. |
| 30  | New Burscough Park  | New Park proposal as part of Yew Tree Farm Development  | Burscough   | WLBC - Local Plan        | Private developer | Yes   | Local Plan and YTF Masterplan SPD  | No  | Yes   | 1-5 years (medium term)                   | unknown                          | developer to fund  | nil   | Yes, developers responsibility               |

| #                | Project Name                                  | Project description   | Location         | Proposer | Lead agency     | Does the project help meet at least one of the Council's Coporate Priorities? | Is the project identified within a relevant strategy? | Does the infrastructure fall under the CIL R123 list? | Does it meet a need created by new development? | When can the infrastructure be delivered? | Anticipated cost of the project? | Is match funding available? | Are CIL monies required to deliver the project? | How will the project be maintained? |
|------------------|---|---|------------------|----------|-----------------|---|---|---|---|---|----------------------------------|-----------------------------|---|-------------------------------------|
| 88               | Improvements to Skelmersdale employment areas | Improvements to infrastructure within Skelmersdale employment areas including entrance signage, green spaces, public realm and car parks to improve attractiveness of areas for business purposes | Skelmersdale     | WLBC     | WLBC            | Yes   | Economic Development Strategy                         | Yes   | No  | 1-5 years (medium term)                   | Unknown                          | Unknown                     | Unknown   | Unknown                             |
| <b>Transport</b> |   |   |                  |          |                 |   |   |   |   |   |                                  |                             |   |                                     |
| 106              | Skelmersdale subway improvements              | Urban Art project with local young people to repaint 8 subways  | Skelmersdale     | LCC      | LCC - Transport | Yes   | Issue raised in Skelmersdale Town Centre SPD          | No  | No  | Up to 1 year (short term)                 | £40,000                          |                             | £35,000   |                                     |
| 32               | Appley Bridge Park and Ride                   | Park and Ride facilities and accessibility improvements at - Appley Bridge  | Eastern Parishes | WLBC     | GMPTA           | Yes   |   | Yes   | Yes   | Unknown                                   | Unknown                          | Unknown                     | Unknown   | Unknown                             |
| 115              | Improvements to railway stations              | To deliver enhancements at railway stations eg. CCTV, customer information systems, help-points, heated waiting shelters  |                  |          | Network Rail    | To be confirmed   |   | No  |   | Yes                                       | No                               | Unknown                     | Unknown   | Unknown                             |
| 24               | Reinstatement of Burscough Curves             | Reinstatement of the Burscough Curves to Link Ormskirk - Southport - Preston.   | Burscough        | WLBC/LCC | LCC - Transport | Yes   | West Lancs Highways & Transport Masterplan            | Yes   | Yes   | Beyond 5 years (long term)                | Unknown                          | Unknown                     | None. CIL monies will not be required           | Unknown                             |

| #  | Project Name   | Project description  | Location                  | Proposer | Lead agency     | Does the project help meet at least one of the Council's Coporate Priorities? | Is the project identified within a relevant strategy?               | Does the infrastructure fall under the CIL R123 list? | Does it meet a need created by new development? | When can the infrastructure be delivered? | Anticipated cost of the project? | Is match funding available?                    | Are CIL monies required to deliver the project? | How will the project be maintained? |
|----|--|--|---------------------------|----------|-----------------|---|---|---|---|---|----------------------------------|--|---|-------------------------------------|
| 25 | Electrification Ormskirk - Preston; First phase Burscough Junction | Electrification of the Liverpool - Ormskirk Line to Burscough Junction to open up the Liverpool travel to work area. Second phase to extend Burscough Junction to Preston. | Burscough                 | WLBC/LCC | LCC - Transport | Yes   | West Lancs Highways & Transport Masterplan, West Lancs Local Plan   | Yes   | Yes   | Beyond 5 years (long term)                | Unknown                          | Unknown  | None. CIL monies will not be required           | Unknown                             |
| 45 | Skelmersdale rail connection                                       | Provision of a rail connection, together with a rail/bus interchange and parkway facilities, to serve Skelmersdale, with services to both Manchester and Liverpool         | Skelmersdale & Up Holland | WLBC/LCC | LCC - Transport | Yes   | West Lancs Local Plan<br>West Lancs Highways & Transport Masterplan | Yes   | Yes   | Beyond 5 years (long term)                | Unknown                          | Likely to be funded through LEP or DfT funding | nil   | Yes, responsibility of Network Rail |
| 65 | Skelmersdale Public Transport Connectivity and New Interchange     | New bus station and interchange facilities to support cycling and links with rail facility   | Skelmersdale              | WLBC/LCC | LCC - Transport | No  | LCC Transport Masterplan  | Yes   | Yes   | Beyond 5 years (long term)                | Unknown                          | Unknown  | Unknown   | Unknown                             |

| #  | Project Name                           | Project description  | Location           | Proposer | Lead agency     | Does the project help meet at least one of the Council's Corporate Priorities? | Is the project identified within a relevant strategy? | Does the infrastructure fall under the CIL R123 list? | Does it meet a need created by new development? | When can the infrastructure be delivered? | Anticipated cost of the project? | Is match funding available? | Are CIL monies required to deliver the project?   | How will the project be maintained? |
|----|--|--|--------------------|----------|-----------------|--|---|---|---|---|----------------------------------|-----------------------------|---|-------------------------------------|
| 4  | Ormskirk Town Centre Movement Strategy | Package of measures to address congestion and movement in Ormskirk.                      | Borough wide       | WLBC/LCC | LCC - Transport | Yes  | West Lancs Highways & Transport Masterplan            | Yes   | Yes   | 1-5 years (medium term)                   | Unknown                          | Unknown                     | Several individual highway schemes are being considered as part of package. 'Moor St gateway' project has been submitted for preliminary consideration by LEP. Remains at early stage for funding under Growth Deal 3, but prudent to consider and earmark CIL. | Unknown                             |
| 36 | Green lane link road                   | Green Lane Link Road. Required to remove HGV traffic off rural road network in Tarleton. | Northern Parishes  | WLBC/LCC | LCC - Transport | Yes  | West Lancs Highways & Transport Masterplan            | Yes   | Yes   | 1-5 years (medium term)                   | Unknown                          | To be funded through LTP    | None. CIL monies will not be required   | Responsibility of LCC Highways      |
| 39 | Ormskirk bus station                   | Ormskirk bus station upgrade   | Ormskirk & Aughton | WLBC/LCC | LCC - Transport | Yes  | LCC Transport Masterplan & LTP                        | Yes   | No  | 1-5 years (medium term)                   | £1,000,000                       | Funded through LTP          | Several individual highway schemes are being considered as part of package. 'Moor St gateway' project has been submitted for preliminary consideration by LEP. Remains at early stage for funding under Growth Deal 3, but prudent to consider and earmark CIL. | Yes, unknown                        |

| #  | Project Name  | Project description   | Location                  | Proposer | Lead agency     | Does the project help meet at least one of the Council's Coporate Priorities? | Is the project identified within a relevant strategy? | Does the infrastructure fall under the CIL R123 list? | Does it meet a need created by new development? | When can the infrastructure be delivered? | Anticipated cost of the project? | Is match funding available?                         | Are CIL monies required to deliver the project?   | How will the project be maintained? |
|----|---|---|---------------------------|----------|-----------------|---|---|---|---|---|----------------------------------|---|---|-------------------------------------|
| 42 | Cycle links between Edge Hill University and Ormskirk rail & bus stations | Upgraded pedestrian links and new cycle links between Edge Hill University and Ormskirk rail & bus station                    | Ormskirk & Aughton        | WLBC/LCC | LCC - Transport | Yes   | LCC Transport Masterplan & LTP                        | Yes   | Yes   | 1-5 years (medium term)                   | Unknown                          | Potential £700k from S106 and LTP monies            | Several individual highway schemes are being considered as part of package. 'Moor St gateway' project has been submitted for preliminary consideration by LEP. Remains at early stage for funding under Growth Deal 3, but prudent to consider and earmark CIL. | Yes, LCC as Highways Authority      |
| 43 | Tawd Valley cycle path linking Skelmersdale with West Lancs College       | Improvement to access through Tawd Valley to link Skelmersdale local neighbourhoods and West Lancashire College / town centre | Skelmersdale & Up Holland | WLBC/LCC | LCC - Transport | Yes   | LTP and Highways & Transport Masterplan               | Yes   | Yes   | 1-5 years (medium term)                   | £472,000 / TBC                   | To be funded through S106 monies (£200,000) and LCC | Risk that the requirements of a planning permission may escalate costs and render the scheme unaffordable under its current budget allocation. Considered prudent to submit as potential scheme for CIL funding to meet any small shortfall.                    | Yes, LCC to maintain                |
| 44 | Skelmersdale Movement Strategy  | Package of measures to improve connectivity throughout Skelmersdale and open up public realm                                  | Skelmersdale & Up Holland | WLBC/LCC | LCC - Transport | Yes   | West Lancs Highways & Transport Masterplan            | Yes   | Yes   | 1-5 years (medium term)                   | Unknown                          | Unknown   | Unknown   | Unknown                             |

| #  | Project Name   | Project description  | Location                  | Proposer          | Lead agency       | Does the project help meet at least one of the Council's Coporate Priorities? | Is the project identified within a relevant strategy? | Does the infrastructure fall under the CIL R123 list? | Does it meet a need created by new development? | When can the infrastructure be delivered? | Anticipated cost of the project? | Is match funding available? | Are CIL monies required to deliver the project? | How will the project be maintained?                |
|----|--|--|---------------------------|-------------------|-------------------|---|---|---|---|---|----------------------------------|-----------------------------|---|--|
| 52 | Demand Responsive Transport System                         | Demand Responsive Transport System serving Skelmersdale and Up Holland residents wishing to access employment on the Pimbo estate  | Skelmersdale & Up Holland | WLBC - Local Plan | WLBC - Local Plan | Yes   |   | No  | Yes   | 1-5 years (medium term)                   | £1000 per annum                  | None                        | None  | No. Service will be maintained through S106 monies |
| 63 | Yew Tree Farm to Burscough Town Centre access improvements | Provide widened footway to cater for cyclists on the west side of Liverpool Road between the new access junction (south of Higgins Lane) to Lord Street and to include pedestrian improvements at the Trevor Road signals. | Burscough                 | WLBC              | LCC - Transport   | Yes   | YTF Masterplan<br>SPD<br>LCC Transport Masterplan     | Yes   | Yes   | 1-5 years (medium term)                   | Unknown                          | Unknown                     | Unknown   | Unknown  |
| 64 | Burscough Town Centre Public Realm Improvements            | Public realm improvements and shared space scheme on Liverpool Road between Mill Lane and Bobby Langton Way.   | Burscough                 | WLBC              | LCC - Transport   | Yes   | LCC Transport Masterplan<br>LTP                       | Yes   | Yes   | 1-5 years (medium term)                   | Unknown                          | Unknown                     | Unknown   | Unknown  |
| 66 | Route management opportunities                             | Effective route management for HGVS as a result of the Switch Island link road   | Borough wide              | WLBC/LCC          | LCC - Transport   | Yes   | LCC Transport Masterplan                              | Yes   | Yes   | 1-5 years (medium term)                   | Unknown                          | Unknown                     | Unknown   | Unknown  |



| #   | Project Name   | Project description  | Location     | Proposer | Lead agency     | Does the project help meet at least one of the Council's Coporate Priorities? | Is the project identified within a relevant strategy? | Does the infrastructure fall under the CIL R123 list? | Does it meet a need created by new development? | When can the infrastructure be delivered? | Anticipated cost of the project?  | Is match funding available? | Are CIL monies required to deliver the project?  | How will the project be maintained? |
|-----|--|--|--------------|----------|-----------------|---|---|---|---|---|---|-----------------------------|--|-------------------------------------|
| 100 | Puffin pedestrian crossing, Ormskirk Parish Church   | Construct a staggered puffin pedestrian crossing on the A570 at the junction of Derby Street West / Southport Road / Church Street | Ormskirk     | LCC      | LCC - Transport | No  | West Lancs Highways & Transport Masterplan            | Yes   | No  | 1-5 years (medium term)                   | £125,000  | Unknown                     | None. This has been included in the county's road safety programme to be delivered in the current year (16/17) | Unknown                             |
| 101 | Cycle footpath linking to industrial estates in Skelmersdale (Whiteledge South to Nipe Lane) | Cycle footpaths linking to industrial estates. 2 schemes possible. Scheme A - Whiteledge South footbridge to Nipe Lane             | Skelmersdale | LCC      | LCC - Transport | Yes   | LTP / Highways and Transport Masterplan               | Yes   | No  | 1-5 years (medium term)                   | Scheme A £79,000 - Whiteledge South footpath to Nipe Lane - ranked 2nd in proposals priorities (15/16) and has a high LRP score of 18<br>Scheme B £47,400 - Nipe Lane to Pimbo Road - ranked 4th in proposals priorities (15/16) and has a high LTP score of 17 | Unknown                     | Unknown  | Unknown                             |
| 102 | Off road cycle path at Whitehey Lane, Skelmersdale   | Off road cycle path at roundabout linking to industrial estate and footway linking to bus stop                                     | Skelmersdale | LCC      | LCC - Transport | Yes   | LTP / Highways and Transport Masterplan               | Yes   | No  | 1-5 years (medium term)                   | £55,300   | Unknown                     | Unknown  | Unknown                             |
| 103 | Refuge and footway improvement   | Refuge and footway improvement on A5147 Wainshar Lane, Haskayne (35m north of Rosemary Lane)                                       | Haskayne     | LCC      | LCC - Transport | No  | LCC Transport and Highways Masterplan                 | Yes   | No  | 1-5 years (medium term)                   | £40,000   | Unknown                     | Unknown  | Unknown                             |

| #   | Project Name   | Project description   | Location                               | Proposer               | Lead agency     | Does the project help meet at least one of the Council's Coporate Priorities? | Is the project identified within a relevant strategy?                      | Does the infrastructure fall under the CIL R123 list? | Does it meet a need created by new development? | When can the infrastructure be delivered? | Anticipated cost of the project?   | Is match funding available?  | Are CIL monies required to deliver the project? | How will the project be maintained?   |
|-----|--|---|--|------------------------|-----------------|---|--|---|---|---|--|--|---|---|
| 104 | Zebra crossing at Aughton St, Ormskirk   | Construction of a zebra crossing at junction of Aughton St / Bridge St, Ormskirk                                      | Ormskirk                               | LCC                    | LCC - Transport | Yes   | LCC Transport & Highways Masterplan Ormskirk Town centre movement strategy | Yes   | No  | 1-5 years (medium term)                   | £35,000  | Unknown  | Unknown   | Unknown   |
| 105 | Burscough Transport Interchange  | Relocation of existing library into a larger more suitable premises. Dual project with ticketing and transport office | Burscough                              | LCC                    | LCC - Transport | Yes   | LCC draft Property Strategy  | Yes   | No  | 1-5 years (medium term)                   | £100,000   | Unknown  | Unknown   | Unknown   |
| 110 | Cycle footpath linking to industrial estates in Skelmersdale (Nipe Lane to Pimbo Road) | Cycle footpaths linking to industrial estates. Scheme B - Nipe Lane to Pimbo Road                                     | Skelmersdale                           | LCC                    | LCC - Transport | Yes   |  | Yes   | No  | 1-5 years (medium term)                   | Scheme A £79,000 / Scheme B £47,400  | Unknown  | Unknown   | Unknown   |
| 121 | Car parking resurfacing, Canal side, Parbold   | Resurfacing works on waste ground to formal car parking   | Land adjacent to Station Road, Parbold | Parbold Parish Council | To be confirmed | No  |  | Yes   | Yes   | 1-5 years (medium term)                   | £80,000<br>Figure based on what it has cost to resurface Bramble Way car park and additional legal costs re ownership issues | It has not yet been put to the parish council but there is a possibility some funding may be found here. However, the land is not owned by the parish council and currently there is no budget in place for land within the parish council ownership | £80,000   | If successful in achieving project, parbold parish council will be requested to undertake future maintenance, as they currently maintain other car parks within the village |

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Transport / Green

| #   | Project Name                   | Project description   | Location  | Proposer  | Lead agency          | Does the project help meet at least one of the Council's Corporate Priorities? | Is the project identified within a relevant strategy?  | Does the infrastructure fall under the CIL R123 list? | Does it meet a need created by new development? | When can the infrastructure be delivered? | Anticipated cost of the project? | Is match funding available?  | Are CIL monies required to deliver the project? | How will the project be maintained?   |
|-----|--------------------------------|---|-----------|---|----------------------|--|--|---|---|---|----------------------------------|--|---|---|
| 112 | Burscough towpath improvements | Approximately 1.3km of towpath improvements and environmental enhancement between Burscough Wharf and Glovers Swing Bridge. | Burscough | Canal & Rivers Trust and Burscough Parish Council | Canal & Rivers Trust | Yes  | Local Plan Policy EN3; Local Transport Plan; GI Strategy<br><br>The Local Transport Plan identifies one of its 7 Transport Priorities as – Providing safe, reliable, convenient and affordable transport alternatives to the car. The overall principle is to provide safe and convenient new infrastructure for walking and cycling. The canal towpath is part of the proposed West Lancashire Wheel identified in the draft West Lancashire Economic Strategy. | Yes   | Yes   | Up to 1 year (short term)                 | £180,000                         | Burscough Town Council<br>Lancashire Environment Fund<br><br>£unknown at present | £150,000  | The towpath will need maintaining into the future – it is estimated that the material to be used will have a natural lifespan of years.<br><br>We will look to secure an 'adoption' of the canal through Burscough following on from this project from a local group. Adoption models have worked well when employed elsewhere on the canal network. They secure buy-in from the local community (in its widest sense – schools, businesses, volunteers) and enable us to secure the benefits of our projects longer into the future. They add value to the general works that Canal & River Trust are bound to undertake as part of its charitable objectives within the resources it has available. |

| #  | Project Name                                | Project description  | Location              | Proposer                | Lead agency             | Does the project help meet at least one of the Council's Corporate Priorities? | Is the project identified within a relevant strategy?   | Does the infrastructure fall under the CIL R123 list? | Does it meet a need created by new development? | When can the infrastructure be delivered? | Anticipated cost of the project? | Is match funding available?  | Are CIL monies required to deliver the project? | How will the project be maintained? |
|----|---|--|-----------------------|-------------------------|-------------------------|--|---|---|---|---|----------------------------------|--|---|-------------------------------------|
| 96 | Newburgh-Parbold Canal towpath improvements | Improvements to the towpath between Newburgh and Parbold   | Newburgh              | Newburgh parish council | Newburgh Parish Council | Yes  | Delivery of project needs support of Canal & Rivers Trust. CRT have already informed Newburgh Parish Council that the works are not in their implementation schedules, or identified as being necessary works | Yes   | No  | Unknown                                   | Unknown                          | No details of any match funding  | Unknown   | Unknown                             |
| 10 | River Douglas Linear Park                   | New multi use linear park providing an off road path linking Hesketh Bank to Tarleton              | Tarleton/Hesketh Bank | WLBC                    | To be confirmed         | Yes  | West Lancs Local Plan   | Yes   | Yes   | 1-5 years (medium term)                   | Unknown                          | Unknown  | Unknown   | Unknown                             |
| 11 | Ormskirk to Burscough Linear Park           | New multi use linear park providing a largely off road path linking Ormskirk to Burscough          | Ormskirk to Burscough | WLBC                    | To be confirmed         | Yes  | West Lancs Local Plan, Yew Tree Farm Masterplan SPD, Grove Farm Development Brief and West Lancashire Highways & Transport Masterplan   | No  | Yes   | 1-5 years (medium term)                   | Unknown                          | S106 monies from two applications totalling £229k potentially available (£100k received and committed; £129k yet to be received) | None. CIL monies will not be required           | Yes, but funding unknown            |
| 12 | Ormskirk to Skelmersdale Linear Park        | New multi use linear park providing a largely off road path following route of former railway line | Ormskirk/Skelmersdale | WLBC                    | To be confirmed         | Yes  | West Lancs Local Plan, Firwood Road Development Brief and West Lancashire Highways & Transport Masterplan   | Yes   | Yes   | 1-5 years (medium term)                   | Unknown                          | Unknown  | Unknown   | Unknown                             |
| 13 | Banks Linear Park                           | New multi use linear park providing an off road path following former railway line                 | Banks                 | WLBC                    | WLBC                    | Yes  | West Lancs Local Plan and West Lancashire Highways & Transport Masterplan   | Yes   | Yes   | 1-5 years (medium term)                   | Unknown                          | Unknown  | Unknown   | Unknown                             |

| #                            | Project Name                           | Project description   | Location                    | Proposer         | Lead agency       | Does the project help meet at least one of the Council's Coporate Priorities? | Is the project identified within a relevant strategy? | Does the infrastructure fall under the CIL R123 list? | Does it meet a need created by new development? | When can the infrastructure be delivered? | Anticipated cost of the project? | Is match funding available?                       | Are CIL monies required to deliver the project? | How will the project be maintained? |
|------------------------------|--|---|-----------------------------|------------------|-------------------|---|---|---|---|---|----------------------------------|---|---|-------------------------------------|
| 76                           | Burscough-Parbold Towpath Improvements | Improvement works to the towpath between Parbold and Burscough, in particular the section between Ring O'Bells Lane and Spencer's Bridge  | Burscough / Parbold         | WLBC             | LCC               | Yes   | LCC Transport Masterplan LTP                          | Yes   | No  | 1-5 years (medium term)                   | Unknown                          | Unknown   | Unknown   | Unknown                             |
| 89                           | (re) Cycle to Work                     | Scheme provided for Skelmersdale and Up Holland residents, working on Pimbo or White Moss employment areas, and earning under £25k per annum, to provide them with reconditioned cycles to access work/encourage sustainability | Skelmersdale and Up Holland | WLBC             | WLBC - Local Plan | Yes   |   | No  | Yes   | 1-5 years (medium term)                   | £1000 per annum                  | Funded through S106 monies (Walkers & Maple View) | No  | No                                  |
| <b>Utilities &amp; Waste</b> |  |   |                             |                  |                   |   |   |   |   |   |                                  |   |   |                                     |
| 6                            | New Lane WWTW                          | Solution for waste water treatment capacity issue at New Lane   | Catchment for New Lane WWTW | United Utilities | United Utilities  | Yes   | Local Plan  | No  | Yes   | Unknown                                   | Unknown                          | To be funded by UU                                | None. Not on R123 list.                         | Unknown                             |
| 7                            | Water supply                           | Upgrade the Southport boreholes and Bickerstaffe water treatment works  | Borough wide                | United Utilities | United Utilities  | Yes   |   | No  | No  | Unknown                                   | Unknown                          | To be funded by UU                                | None. Not on R123 list.                         | Unknown                             |

| #  | Project Name       | Project description   | Location  | Proposer | Lead agency       | Does the project help meet at least one of the Council's Coporate Priorities? | Is the project identified within a relevant strategy? | Does the infrastructure fall under the CIL R123 list? | Does it meet a need created by new development? | When can the infrastructure be delivered? | Anticipated cost of the project? | Is match funding available?            | Are CIL monies required to deliver the project? | How will the project be maintained? |
|----|--------------------|---|-----------|----------|-------------------|---|---|---|---|---|----------------------------------|--|---|-------------------------------------|
| 27 | Burscough drainage | In addition to usual on-site SuDS, surface water removal from existing system | Burscough | WLBC     | Private developer | Yes   | YTF Masterplan SPD                                    | No  | Yes   | 1-5 years (medium term)                   | Unknown                          | Improvements to be funded by developer | None. Not on R123 list.                         | Unknown                             |
| 28 | Ormskirk drainage  | In addition to usual on-site SuDS, surface water removal from existing system | Ormskirk  | WLBC     | Private developer | Yes   | Grove Farm Development Brief                          | No  | Yes   | 1-5 years (medium term)                   | Unknown                          | Improvements to be funded by developer | None. Not on R123 list.                         | Unknown                             |

|   | Burscough canal towpath   | Stanley Coronation Park Play Area  | Tanhouse Community Leisure Complex   | Whittle Drive changing facilities   |
|---|---|--|--|---|
| <b>Description</b>  | Towpath improvements  | Upgrade/extension of existing play area  | Upgrades including bowling green & MUGA  | Improvement/re-build of existing facilities   |
| <b>Cost</b>   | £180,000  | £40,000  | £75,000  | £60,000   |
| <b>Are CIL Monies required?</b>   | £150,000 CIL<br>£30,000 match by CRT  | £20,000 CIL<br>£20,000 WLBC Capital  | £33,000 CIL<br>£42,000 by TCE  | £60,000 CIL<br>Football Foundation match to be quantified   |
| <b>Does it meet a local need or demand from new development?</b>                  | Significant recent development locally (Ainscough's Mill)<br><br>Significant development planned locally (Yew Tree Farm Strategic Site) | Limited recent development locally<br><br>Significant development planned locally (Firwood Rd) | Recent development locally (St Richard's)<br><br>Limited development planned locally | Recent development locally (Atkinson & Kirby redevelopment, Hospital, Grammar School)<br><br>Significant development planned locally (Grove Farm) |
| <b>Value?</b>   | Local & wider, strategic value  | Local value  | Local value  | Local & wider value   |
| <b>Is it on R123 list?</b>  | Yes- green infrastructure   | Yes- green infrastructure  | Yes - community  | Yes- green infrastructure   |
| <b>When can it be delivered?</b>  | 2017/18   | 2017/18  | 2017/18  | 2017/18   |
| <b>Does project help meet at least one of the Council's corporate priorities?</b> | Improve environment<br>Leisure & culture<br>Health & wellbeing<br>Economy & employment  | Improve environment<br>Leisure & culture<br>Health & wellbeing                                 | Improve environment<br>Leisure & culture<br>Health & wellbeing<br>Reduce crime & ASB | Leisure & culture<br>Health & wellbeing   |
| <b>Is the project identified within a relevant local strategy?</b>                | Draft GI Strategy<br>Local Plan Policy EN3<br>Transport Masterplan<br>Leisure Strategy<br>Economic Development Strategy                 | Leisure Strategy<br>Play Area Strategy   | -  | Playing pitch strategy<br>Leisure Strategy  |
| <b>Does it support strategic projects?</b>  | Pier-to-Pier cycle route<br>West Lancs Wheel  | -  | -  | -   |
| <b>Consultation</b>   | Large levels of support   | Support & objection  | Updated information  | Support & objection   |
| <b>Identified issues</b>  |   |  |  |   |
| <b>Priority</b>   | High  | Medium   | Medium   | High  |

|   | Mere Sands Wood Nature Reserve Phase 1  | Cheshire Lines Path  | Haskayne Pavilion  | Burscough allotments  |
|---|---|--|--|---|
| <b>Description</b>  | Education, office and volunteer area  | Improvements to access, signage etc                                | Refurbishment of existing pavilion   | Provision of new allotments   |
| <b>Cost</b>   | £80,000   | £40,000  | £14,500  | £30,000   |
| <b>Are CIL Monies required?</b>   | £3,000 CIL<br>£77,000 match by LWT  | £40,000 CIL<br>No match  | £13,500 CIL<br>£1,000 Haskayne PC  | None<br>Developers of YTF confirmed delivery through strategic site   |
| <b>Does it meet a local need or demand from new development?</b>                  | Current development underway (Sluice Lane)<br>Limited development planned locally | Limited development locally<br>Limited development planned locally | Recent development locally (LO Jeffs)<br>Limited development planned locally | Significant recent development locally (Ainscough's Mill)<br>Significant development planned locally (Yew Tree Farm Strategic Site) |
| <b>Value?</b>   | Local & wider, strategic value  | Local & wider, strategic value                                     | Local value  | Local & wider value   |
| <b>Is it on R123 list?</b>  | Yes- green infrastructure   | Yes- green infrastructure  | Yes – community  | Yes- green infrastructure   |
| <b>When can it be delivered?</b>  | 2017/18   | 2017/18  | 2017/18  | Now likely beyond 2017/18 given delivery will be part of a wider development  |
| <b>Does project help meet at least one of the Council's corporate priorities?</b> | Improve environment<br>Leisure & culture<br>Health & wellbeing                    | Improve environment<br>Leisure & culture<br>Health & wellbeing     | Leisure & culture<br>Reduce crime & ASB                                      | Leisure & culture<br>Health & wellbeing   |
| <b>Is the project identified within a relevant local strategy?</b>                | Draft GI Strategy   | Draft GI Strategy  | -  | Local Plan<br>YTF Masterplan<br>Leisure Strategy  |
| <b>Does it support strategic projects?</b>  | -   | National cycle network   | -  |   |
| <b>Consultation</b>   | Support & updated information   | Mid-range levels of support  | Support  | Delivery confirmed through strategic site   |
| <b>Identified issues</b>  |   |  |  | No requirement for CIL as delivery confirmed through Yew Tree Farm Strategic Site.  |
| <b>Priority</b>   | Medium  | Medium   | Low-medium   | Medium  |



|   | Thompson Avenue Play Area, Ormskirk  | New allotments, Ormskirk  | Station Approach Linear Park, Ormskirk  | Burscough Cricket Club / School Lane connectivity and canal enhancement, Burscough  |
|---|--|---|---|---|
| <b>Description</b>  | Upgrade play area  | Provision of new allotments   | Creation of linear park   | Improve connectivity and enhance canal  |
| <b>Cost</b>   | £60,000  | £20,000   | £40,000   | £79,000   |
| <b>Are CIL Monies required?</b>   | £60,000 CIL<br>No match  | £20,000 CIL<br>No match   | £40,000 CIL<br>No match   | £47,000 CIL (TBC)<br>£22,000 S106 (unsecured)<br>£10,000 Tesco  |
| <b>Does it meet a local need or demand from new development?</b>                  | Recent development (Atkinson & Kirby redevelopment, Hospital, Grammar School)<br><br>Limited development planned locally                             | Recent development locally (Atkinson & Kirby redevelopment, Hospital, Grammar School)<br><br>Significant development planned locally (Grove Farm) | Recent development locally (Atkinson & Kirby redevelopment, Hospital, Grammar School)<br><br>Significant development planned locally (Grove Farm)   | Significant recent development locally (Ainscough's Mill)<br><br>Significant development planned locally (Yew Tree Farm Strategic Site)               |
| <b>Value?</b>   | Local value  | Local & wider value   | Local & wider value   | Local value   |
| <b>Is it on R123 list?</b>  | Yes- green infrastructure (play area)  | Yes- green infrastructure   | Yes- green infrastructure   | Yes- green infrastructure   |
| <b>When can it be delivered?</b>  | 2017/18  | Likely beyond 2017/18 (due to access / site issues)   | Likely beyond 2017/18 (dependent on resources)  | Likely beyond 2017/18 (due to uncertainty over funding)   |
| <b>Does project help meet at least one of the Council's corporate priorities?</b> | Leisure & culture<br>Health & wellbeing  | Leisure & culture<br>Health & wellbeing   | Improve environment<br>Leisure & culture<br>Health & wellbeing  | Improve environment<br>Leisure & culture<br>Health & wellbeing  |
| <b>Is the project identified within a relevant local strategy?</b>                | Leisure Strategy<br>Play Strategy  | Leisure Strategy  | -   | -   |
| <b>Does it support strategic projects?</b>  |  |   | Ormskirk-Skelmersdale Linear Park<br>Transport Masterplan   |   |
| <b>Consultation</b>   |  |   |   |   |
| <b>Identified issues</b>  | Site not especially accessible and so more appropriate to consider with the Ormskirk allotments project to deliver a better overall site and access. | Access arrangements unclear.  | Would only deliver short stretch of wider Linear Park and so will only offer very local immediate value until rest of Linear Park can come forward. | Burscough PC has CIL Neighbourhood Portion and is likely to receive significantly more which could be used on this project. Uncertainty over funding. |
| <b>Priority</b>   | High-Medium  | Medium  | Low-medium  | Low-medium  |

|   | Heathfields Connectivity and canal enhancement, Burscough – Feasibility Study only  | Halsall Memorial Hall Extension, Halsall  | Bickerstaffe Gateway to green spaces  | High Sands Play Area, Rufford  |
|---|---|---|---|--|
| <b>Description</b>  | Improve connectivity and enhance canal  | Additional facilities   | Car parking improvements to support open space  | Replacement of play area   |
| <b>Cost</b>   | £10,000   | £60,000   | Unknown   | £40,000  |
| <b>Are CIL Monies required?</b>   | £10,000 CIL<br>No match   | £30,000 CIL<br>£30,000 match from Halsall PC  | £10,000-35,000 CIL<br>Match funding unknown   | £40,000 CIL<br>No match  |
| <b>Does it meet a local need or demand from new development?</b>                  | Significant recent development locally (Ainscough's Mill)<br>Significant development planned locally (Yew Tree Farm Strategic Site) | Limited recent development locally<br>Planned development locally (New Cut Lane, Fine Jane's Farm)  | Limited development locally<br>Limited development planned locally  | Current development underway (Sluice Lane)<br>Limited development planned locally  |
| <b>Value?</b>   | Local value   | Local value   | Local value   | Local value  |
| <b>Is it on R123 list?</b>  | Yes – transport & highways  | Yes – community   | Yes- green infrastructure   | Yes – green infrastructure (play area)   |
| <b>When can it be delivered?</b>  | 2017/18   | 2017/18 – subject to design & planning permission   | Likely beyond 2017/18 (due to uncertainty over funding)   | 2017/18  |
| <b>Does project help meet at least one of the Council's corporate priorities?</b> | Leisure & culture<br>Health & wellbeing   | Leisure & culture<br>Health & wellbeing   | Leisure & culture<br>Health & wellbeing   | Leisure & culture<br>Health & wellbeing  |
| <b>Is the project identified within a relevant local strategy?</b>                | -   | -   | -   | Leisure Strategy<br>Play Strategy  |
| <b>Does it support strategic projects?</b>  | Transport Masterplan  | -   |   |  |
| <b>Consultation</b>   |   |   |   |  |
| <b>Identified issues</b>  | Burscough PC has CIL Neighbourhood Portion and is likely to receive significantly more which could be used on this project.         | Halsall PC is likely to receive CIL Neighbourhood Portion which could be used on this project – until then, limited new development which would justify use of CIL on this project. | Unknown costs and funding.<br>Lack of recent or planned development locally suggests would be inappropriate to allocate CIL monies to this project. | While delivery would potentially be possible in 2017/18, £96,874 S106 monies have been received from the Sluice Lane development which could be used to deliver this project, rather than CIL. |
| <b>Priority</b>   | Low-medium  | Low-medium  | Low   | Low-medium   |

|   | Aveling Drive Sports Pavilion, Banks   | Hesketh Avenue Sports Pavilion, Banks  | Hilldale Jubilee Playing field and footpath, Hilldale   | North Meols Community Centre   |
|---|--|--|---|--|
| <b>Description</b>  | Construction of new purpose built pavilion   | Construction of new purpose built pavilion   | Reinstatement of footpath at field  | Renovations for existing community centre  |
| <b>Cost</b>   | £150,000   | £150,000   | Unknown   | £15,000  |
| <b>Are CIL Monies required?</b>   | £150,000 CIL<br>No match   | £150,000 CIL<br>No match   | Unknown   | £15,000 CIL<br>No match  |
| <b>Does it meet a local need or demand from new development?</b>                  | Significant development locally (Guinea Hall Ave, Chapel Lane)<br><br>Significant development proposed (Greaves Hall)  | Significant development locally (Guinea Hall Ave, Chapel Lane)<br><br>Significant development proposed (Greaves Hall)  | Limited recent development locally<br><br>Limited development planned locally   | Significant development locally (Guinea Hall Ave, Chapel Lane)<br><br>Significant development proposed (Greaves Hall)  |
| <b>Value?</b>   | Local value  | Local value  | Local value   | Local value  |
| <b>Is it on R123 list?</b>  | Yes – green infrastructure & community   | Yes – green infrastructure & community   | Yes – green infrastructure (open space)   | Yes- community   |
| <b>When can it be delivered?</b>  | Likely beyond 2017/18 (subject to design and planning application) due to lack of detailed proposals                   | Likely beyond 2017/18 (subject to design and planning application) due to lack of detailed proposals                   | Likely beyond 2017/18 (Insufficient information provided)   | Likely beyond 2017/18 (subject to design and planning application) due to lack of detailed proposals                   |
| <b>Does project help meet at least one of the Council's corporate priorities?</b> | Leisure & culture<br>Health & wellbeing  | Leisure & culture<br>Health & wellbeing  | Improve environment<br>Leisure & culture<br>Health & wellbeing  | Leisure & culture  |
| <b>Is the project identified within a relevant local strategy?</b>                | -  | -  | -   | -  |
| <b>Does it support strategic projects?</b>  |  |  |   |  |
| <b>Consultation</b>   |  |  |   |  |
| <b>Identified issues</b>  | Insufficient details provided regarding costs and project details to support allocation of CIL monies to this project. | Insufficient details provided regarding costs and project details to support allocation of CIL monies to this project. | Unknown costs and funding.<br>Lack of recent or planned development locally suggests would be inappropriate to allocate CIL monies to this project. | Insufficient details provided regarding costs and project details to support allocation of CIL monies to this project. |
| <b>Priority</b>   | Low-medium   | Low-medium   | Low   | Low-medium   |

|   | Coronation Park, Ormskirk  | Chequer Lane Changing Facilities, Up Holland  | Bramble Way, Parbold  | Car Parking, Canalside, Parbold   |
|---|--|---|---|---|
| <b>Description</b>  | Final phase of environmental and facility improvements   | Football changing facilities  | New changing facilities   | Resurfacing works on waste ground to create formal car parking  |
| <b>Cost</b>   | £30,000  | £80,000   | £50,000   | £80,000   |
| <b>Are CIL Monies required?</b>   | £30,000 CIL<br>No match  | £80,000 CIL<br>No match   | £50,000<br>No match   | £80,000 CIL<br>Unknown match  |
| <b>Does it meet a local need or demand from new development?</b>                  | Recent development locally (Atkinson & Kirby redevelopment, Hospital, Grammar School)<br><br>Significant development planned locally (Grove Farm)      | Recent development locally (Chequer Lane)<br><br>Further development planned locally (Chequer Lane) | Limited recent development locally<br><br>Limited development planned locally   | Limited development locally<br>Limited development planned locally  |
| <b>Value?</b>   | Local & wider, strategic value   | Local & wider value   | Local & wider value   | Local value   |
| <b>Is it on R123 list?</b>  | Yes – green infrastructure (parks)   | Yes- green infrastructure (sports)  | Yes- green infrastructure (sports)  | Yes - R123 includes strategic transport and highways improvements.  |
| <b>When can it be delivered?</b>  | Likely beyond 2017/18 (dependent on resources)   | Likely beyond 2017/18 (dependent on planning application and resources)                             | Likely beyond 2017/18 (dependent on planning application and resources)   | Likely beyond 2017/18 due to lack of agreement with landowner   |
| <b>Does project help meet at least one of the Council's corporate priorities?</b> | Improve environment<br>Leisure & culture<br>Health & wellbeing   | Leisure & culture<br>Health & wellbeing   | Leisure & culture<br>Health & wellbeing   | Improve environment<br>Leisure & culture  |
| <b>Is the project identified within a relevant local strategy?</b>                | Leisure Strategy   | Leisure Strategy  | Leisure Strategy  | -   |
| <b>Does it support strategic projects?</b>  |  |   |   | -   |
| <b>Consultation</b>   |  |   |   |   |
| <b>Identified issues</b>  | £106 monies available in Derby Ward for Public open space improvements and significant investment recently put into Coronation Park from S106 funding. | Unlikely that improvements could be implemented by 31 <sup>st</sup> March 2018.                     | Lack of recent or planned development locally suggests would be inappropriate to allocate CIL monies to this project. | Lack of recent or planned development locally suggests would be inappropriate to allocate CIL monies to this project. |
| <b>Priority</b>   | Low-medium   | Medium  | Low-medium  | Low   |

# Equality Impact Assessment Form



|  |   |
|--|---|
| <b>Directorate: Transformation</b>   | <b>Service: Planning</b>  |
| <b>Completed by: Peter Richards</b>  | <b>Date: 11 November 2016</b>   |
| <b>Subject Title: Community Infrastructure Levy (CIL) Funding Programme 2017/18</b>  |   |
| <b>1. DESCRIPTION</b>  |   |
| Is a policy or strategy being produced or revised:   | No <span style="float: right;"><i>*delete as appropriate</i></span>   |
| Is a service being designed, redesigned or cutback:  | No  |
| Is a commissioning plan or contract specification being developed:   | No  |
| Is a budget being set or funding allocated:  | Yes   |
| Is a programme or project being planned:   | Yes   |
| Are recommendations being presented to senior managers and/or Councillors:   | Yes   |
| Does the activity contribute to meeting our duties under the Equality Act 2010 and Public Sector Equality Duty ( <b>Eliminating unlawful discrimination/harassment, advancing equality of opportunity, fostering good relations</b> ): | Yes   |
| Details of the matter under consideration:   | The approval of proposed funding priorities for spending CIL monies in 2017/18  |
| <p><i>If you answered <b>Yes</b> to any of the above <b>go straight to Section 3</b></i><br/> <i>If you answered <b>No</b> to all the above <b>please complete Section 2</b></i></p>   |   |
| <b>2. RELEVANCE</b>  |   |
| Does the work being carried out impact on service users, staff or Councillors (stakeholders):  | Yes/No* <span style="float: right;"><i>*delete as appropriate</i></span>  |
| If <b>Yes</b> , provide details of how this impacts on service users, staff or Councillors (stakeholders):<br><i>If you answered <b>Yes</b> go to <b>Section 3</b></i>   | -   |
| If you answered <b>No</b> to both Sections 1 and 2 provide details of why there is no impact on these three groups:<br><i>You do not need to complete the rest of this form.</i>   | -   |
| <b>3. EVIDENCE COLLECTION</b>  |   |
| Who does the work being carried out impact on, i.e. who is/are the stakeholder(s)?   | CIL provides funding to provide or improve infrastructure required as a result of new development and growth in the Borough. CIL expenditure will benefit the residents and businesses within the Borough by delivering |

|  |   |
|--|---|
|  | improvements to infrastructure. Infrastructure projects, identified as suitable for expenditure in 2017/18, have been shortlisted from the Infrastructure Delivery Schedule (IDS). The IDS has been compiled through consultation with infrastructure providers. Some schemes on the IDS will need to be delivered in partnership with the infrastructure providers and their deliverability, timescales and costs have been a consideration in identifying project priorities. |
| If the work being carried out relates to a universal service, who needs or uses it most? (Is there any particular group affected more than others)?  | The schemes proposed for funding serve to provide or make improvements to community infrastructure, the need for which has arisen as a result of new development. Such projects will be prepared in acknowledgement of equality and diversity to ensure that all groups may access the schemes.   |
| Which of the protected characteristics are most relevant to the work being carried out?<br><br>Age<br>Gender<br>Disability<br>Race and Culture<br>Sexual Orientation<br>Religion or Belief<br>Gender Reassignment<br>Marriage and Civil Partnership<br>Pregnancy and Maternity | <i>*delete as appropriate</i><br><br>Yes<br>Yes<br>Yes<br>Yes<br>No<br>No<br>No<br>No<br>No   |
| <b>4. DATA ANALYSIS</b>  |   |
| In relation to the work being carried out, and the service/function in question, who is actually or currently using the service and why?   | Service-users will include, but not be limited to, members of the public and local community groups.  |
| What will the impact of the work being carried out be on usage/the stakeholders?   | Provision of improved infrastructure can only benefit stakeholders.   |
| What are people's views about the services? Are some customers more satisfied than others, and if so what are the reasons? Can these be affected by the proposals?   | Public consultation on options for the CIL Funding Programme was held in Autumn 2016, and the feedback from this consultation has informed the final recommendation for allocating CIL monies in 2017/18.   |
| What sources of data including consultation results have you used to analyse the impact of the work being carried out on users/stakeholders with protected characteristics?  | Any completed equality surveys have been analysed and reported on.  |
| If any further data/consultation is needed and is to be gathered, please specify:  | -   |
| <b>5. IMPACT OF DECISIONS</b>  |   |

|   |  |
|---|--|
| In what way will the changes impact on people with particular protected characteristics (either positively or negatively or in terms of disproportionate impact)?   | Provision of improved infrastructure can only benefit all parts of the community, including those with protected characteristics.                |
| <b>6. CONSIDERING THE IMPACT</b>  |  |
| If there is a negative impact what action can be taken to mitigate it? (If it is not possible or desirable to take actions to reduce the impact, explain why this is the case (e.g. legislative or financial drivers etc.). | No negative impacts have been identified.  |
| What actions do you plan to take to address any other issues above?   | No actions.<br><br><i>If no actions are planned state no actions</i>   |
| <b>7. MONITORING AND REVIEWING</b>  |  |
| When will this assessment be reviewed and who will review it?   | A CIL Funding Programme will be prepared each year to consider how best to spend CIL monies received by the Council on strategic infrastructure. |







**'MEMBERS UPDATE' REQUEST  
CORPORATE AND ENVIRONMENTAL OVERVIEW  
SCRUTINY COMMITTEE**

**MEETING: 1 December 2016**

**This form must be received by Member Services, 52 Derby Street, Ormskirk by 12 noon on Friday 18 November 2016.**

**(Any forms sent by fax should be sent to 01695 585082).**

**Members Update Issue: 4**

|             |  |
|-------------|--|
| Councillor: | Cotterill  |
| Article No: | 1b   |
| Subject:    | Minutes of Lancashire County Council's Health Scrutiny Committee (STP) |

If more information is required in relation to this item, please contact the officer indicated on the first page of the related report.

**Please advise Member Services on 01695 585016 if at any time you wish to withdraw this item following receipt of further information or e-mail [member.services@westlancs.gov.uk](mailto:member.services@westlancs.gov.uk)**

**1. What are your reasons for requesting the item?:**

The minutes of agenda item 4 (Lancashire & South Cumbria Sustainable Transformation Plans) from October 18<sup>th</sup> 2016, along with further investigation about financial planning (and access to the financial/estates annexes to the STP refused) raise concerns about some aspects of the plan, including governance (and the borough council's part in the overall structure), the viability of plans to close a £572million gap by 2020/2021, the possible effect on our local population, and the extent to which some aspects of the plan may make unrealistic calls on/assumptions about the contribution of the borough council and its local partners.

**2. What outcome would you wish to see following discussion of the item?**

- 1) To understand why information is being withheld and when it will be provided, such that WLBC might be able to plan around any commitments to action set out on its behalf (and its partners' behalf).
- 2) To understand the place of WLBC, if any, in the governance structure of both the Local Delivery Plan and the overall STP
- 3) To consider, in context of size of gap and possible implications for WLBC's population and associated council objectives, whether the STP delivery/non-delivery might be best placed on the key Risk Register.

|  |
|--|
|  |
|--|

**FOR MEMBER SERVICES USE ONLY**

|  |  |
|--|--|
| Received by: Member Services                                 | Date of Committee: 1 Dec 2016                                  |
| Date: 18 Nov      Time: 9.04am                               | Chief Executive informed <input checked="" type="checkbox"/>   |
| Head of Service informed <input checked="" type="checkbox"/> | Chairman informed <input checked="" type="checkbox"/>          |
| Contact Officer informed <input type="checkbox"/>            | Portfolio Holder informed: <input checked="" type="checkbox"/> |

## **Lancashire County Council**

### **Health Scrutiny Committee**

**Minutes of the Meeting held on Tuesday, 18th October, 2016 at 10.30 am in Cabinet Room 'C' - The Duke of Lancaster Room, County Hall, Preston**

#### **Present:**

County Councillor Steven Holgate (Chair)

#### **County Councillors**

|                    |              |
|--------------------|--------------|
| Mrs F Craig-Wilson | B Murray     |
| A Cullens          | M Otter      |
| G Dowding          | N Penney     |
| N Hennessy         | D T Smith    |
| M Iqbal            | D Stansfield |
| Y Motala           |              |

#### **Co-opted members**

Councillor Shirley Green, (Fylde Borough Council)  
Councillor Bridget Hilton, (Ribble Valley Borough Council)  
Councillor Roy Leeming, (Preston City Council)  
Councillor Colin Hartley, (Lancaster City Council)  
Councillor G Hodson, West Lancashire Borough Council

#### **1. Apologies**

Apologies for absence were presented on behalf of County Councillor Margaret Brindle, District Councillors Barbara Ashworth (Rossendale), Hasina Khan (Chorley), Lubna Khan (Burnley), Wayne Blackburn (Pendle) and Eammon Higgins (Hyndburn).

The following speakers were welcomed to the Health Scrutiny Committee meeting:

- Samantha Nichol and Roger Baker representing Healthier Lancashire and the South Cumbria Change Programme Team
- Lynn Simpson and Vince Connolly representing NHS Improvement

#### **2. Disclosure of Pecuniary and Non-Pecuniary Interests**

There were no declarations of interest at this time.

### **3. Minutes of the Meeting Held on 20 September 2016**

**Resolved:** Minutes from the meeting held on 20 September 2016 be confirmed and signed by the Chair.

### **4. Lancashire & South Cumbria Sustainable Transformation Plans**

Samantha Nicol and Roger Baker were welcomed to the meeting to provide an update to the Committee on the development of the Lancashire and South Cumbria Sustainability and Transformation Plan (STP).

There were reported to be five local health and care economies which now have both local delivery plans (LDP) and collaborative mechanisms in place which involve District Councils through the Health and Wellbeing Partnership and Programme Boards. It was confirmed that these LDP's would recognise and incorporate service needs at a local level, quality standards, statutory and financial responsibilities.

The Committee were informed that in September 2016, financial templates were submitted which indicated a £572m gap rather than £800m previously reported. Members were advised that this was an indicative figure and that the local authority budget restrictions had been taken into account in the planning and approach.

There were reported to be a number of programmed works established to look at service provision around the three key service areas for population health, mental health and urgent/emergency care. It was confirmed that these three key service areas will be focussed on in the next 12 months. For mental health, it has been recognised that there is a need to focus on prevention/early intervention and early diagnosis and will be a significant piece of work.

In relation to urgent and emergency care, it was highlighted that a detailed model would be available by the end of year based on information from the national drivers and strategy and through an established urgent and emergency care network.

It was confirmed that the governance structure presented was based on decision making processes which have been established through previous change programmes. In addition, it was highlighted that all of the Clinical Commissioning Groups (CCG's) have delegated their decision making authority into the Joint Committee to take decisions. Members were advised that this structure had not yet been trialled for decisions to be taken and a practice workshop at end of November (before the first meeting of the Joint Committee) has been organised to identify how this would be achieved.

It was confirmed that the draft STP contained information on what services were already in place, what services would be required going forward and how it would be delivered. Members were informed that the third draft included additional detail on the future delivery, financial information and organisational plans.

It was reported that there was a need to focus on those areas that would have a more short term impact. One of these areas would focus on current service users to help manage their ill health better with integrated health and social care services. There continued to be a need to ensure that services are bespoke, specific and responsive and to ensure the utilisation of all assets (pharmacists, local voluntary sector).

The Committee were advised that public education would be a significant part of this work to assist with making healthy choices and to navigate the health care systems.

It was confirmed that the wider determinants of health were also included in the plans.

**Resolved:** That;

- i. The presentation be noted
- ii. An update with next steps be presented at a future meeting
- iii. An invitation be extended to one of the local programmes to attend a future meeting to discuss the local delivery plans

## **5. NHS Improvement - Role and Remit**

Lynn Simpson and Vince Connolly were welcomed to the meeting to provide information to the Committee on the role and remit of NHS Improvement.

The presentation included information on the NHS Improvement operating model and objectives, areas of focus and information on the local organisation.

Members were advised that in relation to improvement capability, NHS Improvement were reported to be working with academies, clinical networks and have improvement programmes running. This was being evaluated on an ongoing basis to measure impact.

The four sub-regional teams were reported to be integrated to best support providers in their area and work with around 16-20 organisations per area.

Members were advised that NHS Improvement was in the process of establishing their role within the health service and were structuring teams to support providers to deliver improved services and to embed their role as a critical friend to support providers through the inspection process.

Members of the Committee were invited to comment and raise questions and a summary of the discussion is set out below:

Members highlighted the need for robust challenge and were assured that there were a number of processes in place to support this which included:

- Board training programmes for non-executives.

- Sharing best practice through provision of a buddy system to provide additional support to the non-executives in organisations to challenge the executives.
- Regular meetings held with executives and have rigorous challenge which would then be fed back to organisations.
- Provision of other routes to challenge.
- In addition there was reported to be a need to look at triggers which could prompt a review and improvement support.

In addition, members were advised that there was a need to look at collaborative working and bringing organisations together. And although it was clear that there continued to be a need to hold providers to account, there was also a need for balance.

A question was raised in relation to information on the scrutiny of NHS Improvement. It was confirmed that although there was currently no scrutiny function in place, feedback would come from partner agencies. Further to this, measuring the impact of the service to organisations would provide some of this information and mechanisms would need to be established around this. Members requested further information with some examples of improvement.

In relation to the model for improvement for Accident and Emergency (A&E) service provision, it was reported that a number of A&E providers have met to look at performance, quality of care and to share best practice through meetings and site visits to be finalised in December. Members were informed that this was planned to be replicated to look at other aspects of quality of care.

The situation around the temporary closure of Chorley A&E was highlighted and the plans in place to ensure improvement in quality. It was acknowledged that around 10,000 patients were displaced as a result of this temporary closure and continues to be monitored.

On the subject of the number of training places, it was advised that numbers were modelled on future projections but demand and standards change which can impact on this. Members were informed that there was a need to look at where current roles could change to support service and patient needs and design staffing around that.

In response to the question around local services such as the First Responders Team who support the ambulance service – it was agreed there was a need to promote and replicate these local services in other areas across Lancashire.

**Resolved:** That the presentation be noted.

## **6. Report of the Health Scrutiny Committee Steering Group**

The Committee received a report of the Steering Group which included minutes from meetings held on the 4 July, 18 July and the 19 September 2016.

**Resolved:** That;

- i. The report be received.
- ii. Process be identified on how to present this information to the Committee for future meetings.

## **7. Work Plan**

The Committee were presented with the work plan for both the Health Scrutiny Committee and its Steering Group, including current Task Group reviews.

The topics included were identified at the work planning workshop that members took part in on the 9 May 2016 and also additions and amendments agreed by the Steering Group.

The Committee discussed a request to the Clinical Commissioning Group's to present their two year plans and the Health and Wellbeing Partnerships to hear what is being done at a local level.

**Resolved:** That the report be noted.

## **8. Recent and Forthcoming Decisions**

The Committee's attention was drawn to forthcoming decisions and decisions recently made by the Cabinet and individual Cabinet Members in areas relevant to the remit of the Committee, in order that this could inform possible future areas of work.

**Resolved:** That the report be received.

## **9. Urgent Business**

There were no items of urgent business.

## **10. Date of Next Meeting**

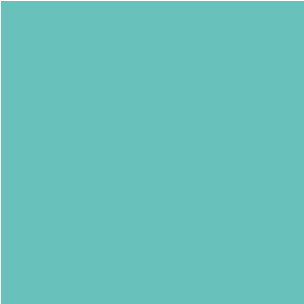
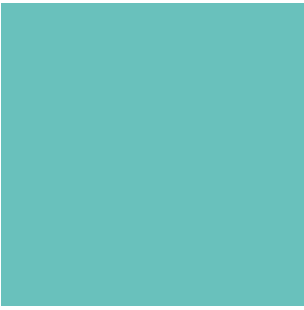
The next meeting of the Health Scrutiny Committee will be held on Tuesday 22 November 2016 at 10.30am in Cabinet Room C, County Hall, Preston.

I Young  
Director of Governance, Finance  
and Public Services

County Hall  
Preston







Healthier Lancashire and South Cumbria  
Lancashire County Council HOSC Briefing  
18th October 2016

## Sustainability and Transformation Plan

There have been improvements in health and care in Lancashire and South Cumbria over many years. People with cancer and heart conditions are experiencing better care and living longer, trauma care and those suffering heart attacks receive some of the best specialised care. However as demand for services grows due to the population getting older and poor health lifestyle choices persist there is a growing gap between rapidly rising demand and quality care. This can only be addressed if we re-design the health and care system to best meet all our resident's needs.

The plan being developed to do this is at an early stage is called the **Sustainability & Transformation Plan (STP)** and depends upon the widest level of involvement.

# Developing a joint approach

- Health and social care organisations across Lancashire & South Cumbria have come together to develop a five year plan to improve our local population's health and wellbeing, to improve service quality and to deliver financial stability.
- We are developing a joint approach that will help achieve these objectives across the NHS, Local Government and the Third Sector.
- Partners have come together to form five local development plans across the region.



# Why do we need change? The facts

**We have poor health and poor health outcomes**  
**We are investing in services that are not working**  
**The demand outweighs the resources we have**

**17-20%** of the GP workforce are aged 55 or over and therefore likely to retire over the next ten years

We are in the **bottom 25%** in the country for admissions caused by injuries to 0-14 year old children.

Alcohol misuse costs our areas over **£495m** per year. Nearly 8% of the population are estimated to be high risk drinkers

Quality of life for people with long term health conditions is worse than the average across England for **7 of our 9 CCG** footprints



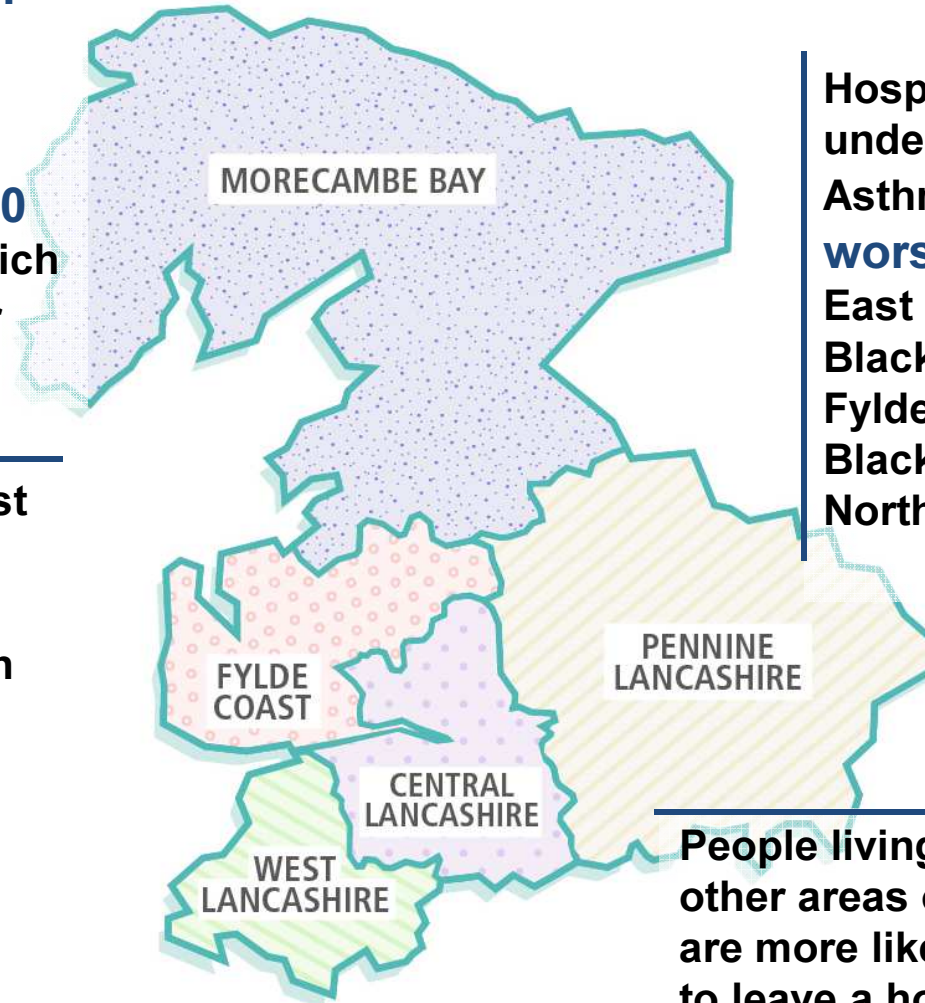
Over 2,000 people over the age of 35 die each year from smoking in Lancashire & South Cumbria and that this costs us more than **£290 million** each year, of which **£50 million** is from our NHS.

Blackpool has the highest number of people being admitted to hospital for **substance misuse** in the country.

**0 to 4 year olds** living in West Lancashire are more likely than in any other area to visit A&E.

Females in Lancashire & South Cumbria spend as long as **19 years** in not so good health and men spend **17.2 years** in not so good health.

Hospital admissions for under 19s suffering with Asthma are amongst **the worst in the country** in East Lancashire, Blackburn with Darwen, Fylde and Wyre, Blackpool, Preston and North Lancashire.



People living in Burnley and other areas of East Lancashire are more likely than other areas to leave a hospital from being an inpatient and to be readmitted **within just 30 days**.

|                                     | 2016/17    | 2017/18     | 2018/19     | 2019/20     | 2020/21     |
|-------------------------------------|------------|-------------|-------------|-------------|-------------|
|                                     | £m         | £m          | £m          | £m          | £m          |
| Health (October assumptions)        | -59        | -220        | -303        | -387        | -443        |
| Social Care (September assumptions) | -32        | -64         | -86         | -108        | -129        |
| <b>Total Gap</b>                    | <b>-91</b> | <b>-284</b> | <b>-389</b> | <b>-495</b> | <b>-572</b> |

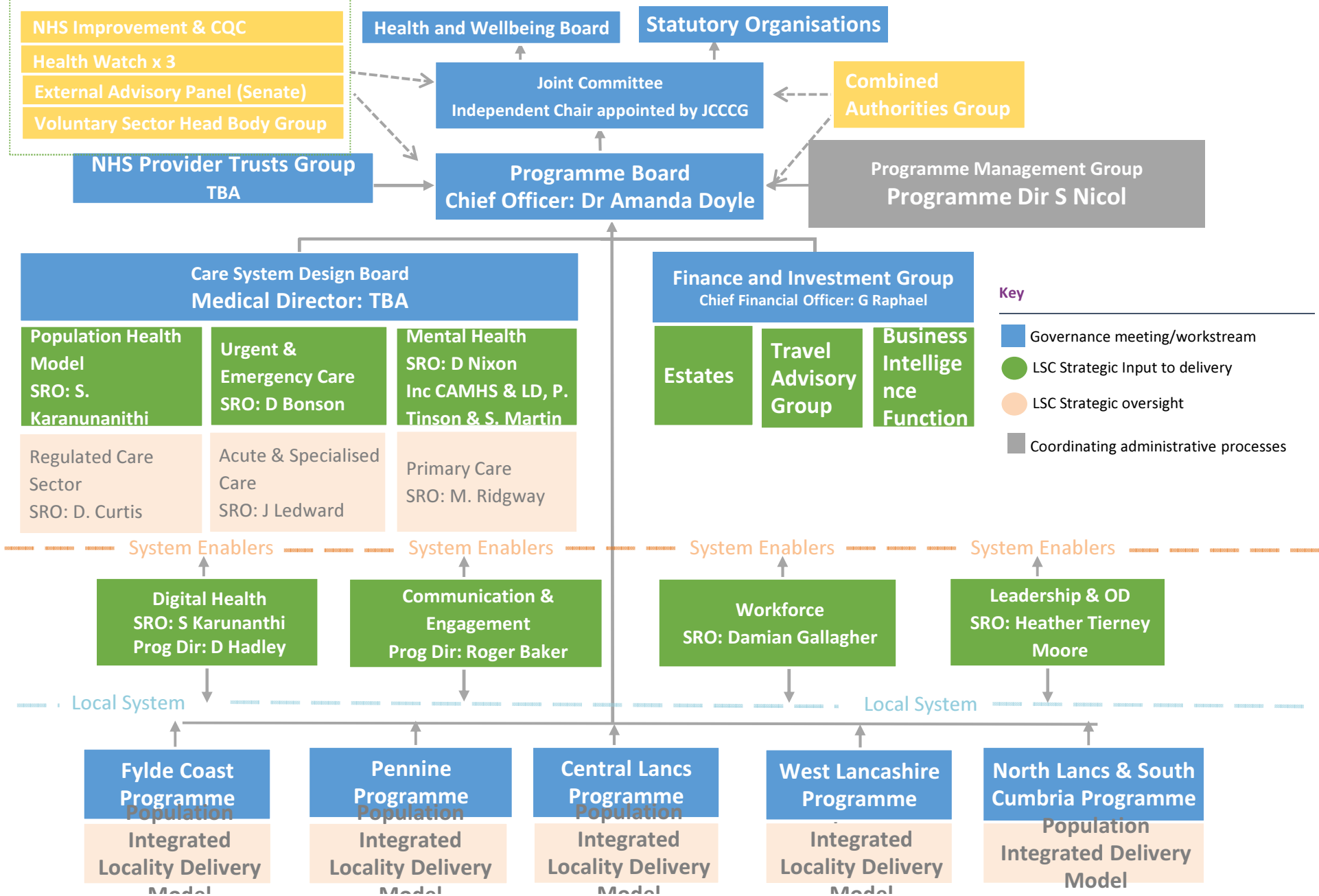
**Savings are planned in the following areas:**

- Efficiency savings by healthcare providers re: Carter - £176m
- Commissioning savings identified through the Right Care methodology - £118m
- Development of primary and community (health, social and mental health) services that avoid the growth in acute services (£132m)
- Other measures – £44m
- Social care pressures recognised, but currently a major risk as mitigating measures have not been identified



# Governance & priorities

# Healthier Lancashire & South Cumbria



Through the Healthier Lancashire and South Cumbria Programme the following principles have begun to emerge and gain consensus as the principles on which the potential future change to health and social care can be based. They are:

- The organisations and individuals that make up the health and care system for Lancashire and South Cumbria must work together as a previously unprecedented collaboration in order to close the health and wellbeing gap, care quality and financial gaps. No one organisation is able to resolve or respond fully to the challenges and drivers for change currently experienced across Lancashire and South Cumbria.
- To ensure an NHS for the future we must move from an illness focused and hospital based system to one that promotes good health and wellbeing and proactive services in the community.
- The health and care system will focus on agreed and shared outcomes rather than individual organisational plans, pilots or projects.
- Physical and mental health will have equal priority (parity of esteem) and will be considered together in the development of solutions and in any decisions taken.
- Decisions taken locally or at the STP footprint level will be evidence based and proposals and options will have been developed through an agreed process and the legally constituted governance mechanisms.
- Services should be designed based on meeting agreed quality standards.
- Services should be designed around the identified and prioritised health and care needs of the Lancashire and South Cumbria population.
- Integrated care will be delivered as close to home as is sustainably possible.
- A different set of leadership skills will be required to ensure the successful delivery of our proposals.
- Education and training will continue to be delivered across all care settings and involve the whole workforce.
- Delivery of health and care across Lancashire and South Cumbria must be done within the given financial resources
- There will be services where either critical mass is required or where it makes more sense to centralise because of workforce issues, or it is more efficient, productive and cost effective.

## Five emerging priorities:

- To provide population based health and care models, a person & place-centred approach.
- To shift the focus of care from treatment to prevention and proactive care.
- To ensure we offer staff an highly attractive careers in new and different ways of working - building a flexible, sustainable workforce.
- To strengthen collaboration across organisations to directly benefit services.
- Better use of technology for staff and the delivery of care in new ways but also to empower the public in managing their own care and well being.

**We want to mainstream care closer to people's homes and use technology to empower and improve the quality of care people receive.**

## Workstreams

Based on our knowledge of local need and challenges but also in line with national guidance, we have developed eight transformational working groups or workstreams to focus on.

**Prevention**

**Acute & Specialised**

**Primary Care  
Transformation**

**Children & Young  
People Mental Health**

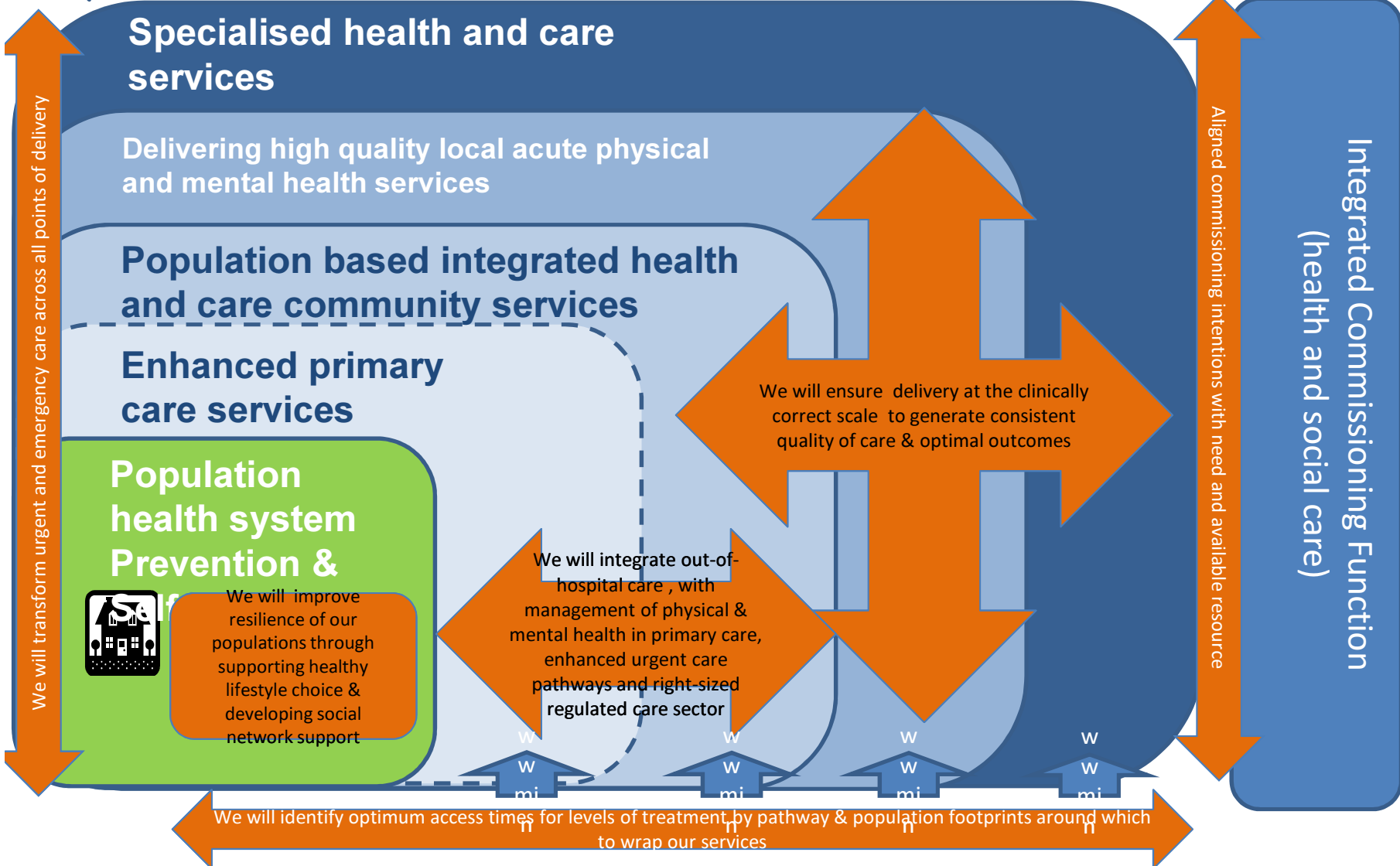
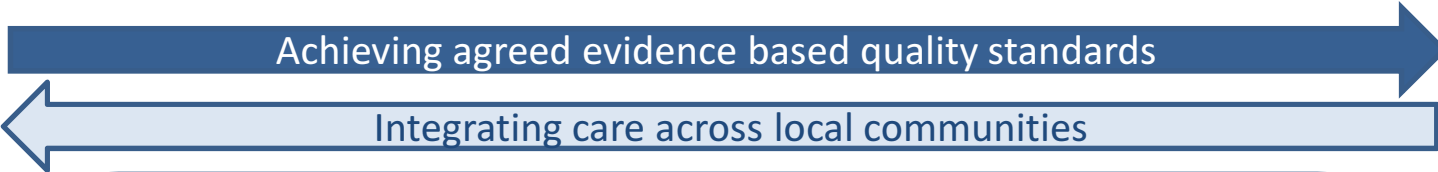
**Regulated Care Sector**

**Learning Disabilities**

**Urgent &  
Emergency care**

**Mental Health  
transformation**

# Components of the Lancashire and South Cumbria transformed health and care system



## Specialised health and care services

Delivering high quality local acute physical and mental health services

## Population based integrated health and care community services

## Enhanced primary care services

## Population health system Prevention &



We will improve resilience of our populations through supporting healthy lifestyle choice & developing social network support

We will integrate out-of-hospital care, with management of physical & mental health in primary care, enhanced urgent care pathways and right-sized regulated care sector

We will ensure delivery at the clinically correct scale to generate consistent quality of care & optimal outcomes

We will identify optimum access times for levels of treatment by pathway & population footprints around which to wrap our services

Integrated Commissioning Function  
(health and social care)

Aligned commissioning intentions with need and available resource

We will transform urgent and emergency care across all points of delivery

| System component                                   | Potential Benefits   | Aligned metrics   |
|--|--|---|
| Population health system: prevention and self care | <ul style="list-style-type: none"> <li>• Improved health care outcomes</li> <li>• Reduced healthcare demand</li> <li>• Increased life expectancy</li> <li>• Empowered citizens better able to manage their own health and ill health conditions</li> <li>• Reduction in unplanned admissions to hospital</li> <li>• Improved patient experience</li> <li>• Reduction in the number of preventable illness such as heart disease</li> </ul>   | <ul style="list-style-type: none"> <li>• Improvement in outcomes from current position against existing metrics and measures year on year</li> <li>• Reduction of people diagnosed with preventable illnesses e.g. diabetes</li> <li>• Reduction in the number of associated complications with long term conditions e.g. reduction in the number of amputations in patients with diabetes</li> <li>• Life expectancy metrics % improvement on current</li> <li>• Increased uptake of smoking cessation services</li> <li>• Cost savings as measured in relation to return on investment</li> </ul> |
| Population based integrated delivery model         | <ul style="list-style-type: none"> <li>• Services matched to need and reduction in fragmentation, leading to greater efficiency and better patient experience</li> <li>• Lower hospital bed utilisation and reduced number of bed days for people with long term conditions</li> <li>• Reduced number of delayed discharges</li> <li>• Improved end of life care and ability to choose to die at home</li> <li>• More investment in primary care and development of new roles</li> </ul> | <ul style="list-style-type: none"> <li>• Reduced length of stay as currently measured</li> <li>• Patient experience metrics</li> <li>• Delayed discharges as currently measured</li> <li>• Efficiency and productivity measures in relation to activity and bed utilisation</li> <li>• Recruitment and retention</li> </ul>   |
| Integrated commissioning                           | <ul style="list-style-type: none"> <li>• Evidence based care and interventions</li> <li>• Improved prioritisation of need and use of available resources</li> <li>• Supports integration</li> <li>• Drives change at population level</li> </ul>   | <ul style="list-style-type: none"> <li>• Financial and business rules as set out by NHS England</li> </ul>  |

| System component   | Potential Benefits  | Aligned metrics   |
|--|---|---|
| Urgent and emergency care  | <ul style="list-style-type: none"> <li>• A simpler system for patients and staff to navigate</li> <li>• People able to stay at home rather than go into hospital as an emergency</li> <li>• Improvements in efficiency and effectiveness of designated trauma centres</li> <li>• Improved access</li> <li>• Improved care outcomes</li> </ul> | <ul style="list-style-type: none"> <li>• NHS Constitution standards – planning measures<br/>Including: A&amp;E waits, Ambulance response times</li> <li>• LDP agreed metrics in relation to agreed integrated delivery models</li> </ul>  |
| Delivering consistently high quality physical and mental health services | <ul style="list-style-type: none"> <li>• Reduction in premature deaths</li> <li>• Reduced smoking prevalence in people with mental health conditions</li> <li>• Increased efficiency and productivity</li> <li>• Improved outcomes</li> <li>• Reduction in self harm</li> </ul>   | <ul style="list-style-type: none"> <li>• NHS Constitution standards – planning measures<br/>Including:, Diagnostic testing waiting times, Cancer waiting times, Infection measures, activity levels, mental health targets, Better Care Fund metrics, Transforming Care (LD) measures.</li> <li>• CCG Assessment framework</li> <li>• Local Authority agreed joint/integrated measures</li> </ul> |



| Big questions  | What we will do   |
|--|---|
| How are you going to prevent ill health and moderate demand for healthcare?              | Our <b>population health system</b> development will focus on prevention of ill health and enhanced support for self care, thereby moderating demand for primary community and ultimately hospitals care  |
| How are you engaging patients, communities and NHS staff?                                | Our <b>engagement strategy</b> will deliver a step-change in that involvement so that our people become part of the change. Collectively we will co-design strategies, working towards a radically different, people-centric preventive system, addressing the wider determinants of health and so less reliant on costly infrastructure.   |
| How will you support, invest in and improve general practice?                            | Our <b>population based integrated care model</b> will be wrapped around enhanced primary care, where we will invest in general practice and manage demand to increase capacity and the effectiveness of its use  |
| How will you implement new care models that address local challenges?                    | Our <b>Vanguards</b> are testing new models of care – learning from the rapid evaluation of the vanguards will be shared to inform development of models across the footprint   |
| How will you achieve and maintain performance against core standards?                    | Our focus during 2016/17 will be to deliver <b>organisational operational plans</b> . Including achievement of NHS constitution and mandate standards and associated financial control totals   |
| How will you achieve our 2020 ambitions on key clinical priorities? (Ca MH LD maternity) | As we mobilise our collective workstreams, we will identify clinical priorities for early action in line with local need and national expectations  |
| How will you improve quality and safety?   | Our <b>acute sector workstream</b> will roll-out the four priority seven day hospital services clinical standards for emergency patient admissions and achieve a significant reduction in avoidable deaths. We will ensure that most providers are rated outstanding or good that and none are in special measures. We will also improve antimicrobial prescribing and resistance rates |
| How will you deploy technology to accelerate change?                                     | Our <b>digital health strategy</b> will support the delivery of our triple aim through the electronic sharing of health records to support safe effective care; implement digital tools to support self care; deploy technology enabled care to support independence; and underpin changes to out acute sector configuration  |
| How will you develop the workforce you need to deliver?                                  | Our <b>workforce strategy</b> will enable and ensure that both the workforce itself and the requirements of new models of care are effectively planned for and delivered. We need a workforce that is sustainable, engaged, motivated, highly skilled and agile.  |
| How will you achieve and maintain financial balance?                                     | Our <b>financial strategy</b> will focus on the delivery of sustainability in 2016/17; early investment in enablers and double running to support transformational change; and the ultimate reinvestment of current spend to maximise health gain generated   |

**Next steps...**

- Compared to other STP areas, we already have an established relationship across all the health and care organisations within the Lancashire & South Cumbria footprint so we are at a developed stage of our engagement and plan development.
- Drawing on the experience and clinical expertise of our workforce and those that use health and care services, as well as their carers, will help us to redesign services and to develop new models of care that are sustainable.
- The STP offers our stakeholders a new opportunity to inform our plans for local health and care services and we are committed to ensuring everyone's views are taken into consideration at all stages of the process.
- We are working closely with Healthwatch VCFS and other third sector groups, members of the public at various events, through digital engagement and through the media and many other stakeholders on what the options for change might be.

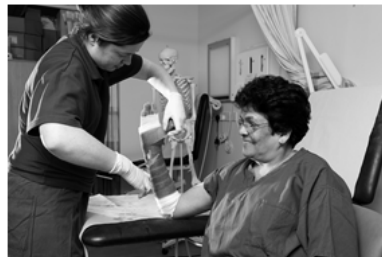


# NHS Improvement

**Lancashire County Council, Health Scrutiny Committee**

**Tuesday, 18 October, 2016 10.30 am**

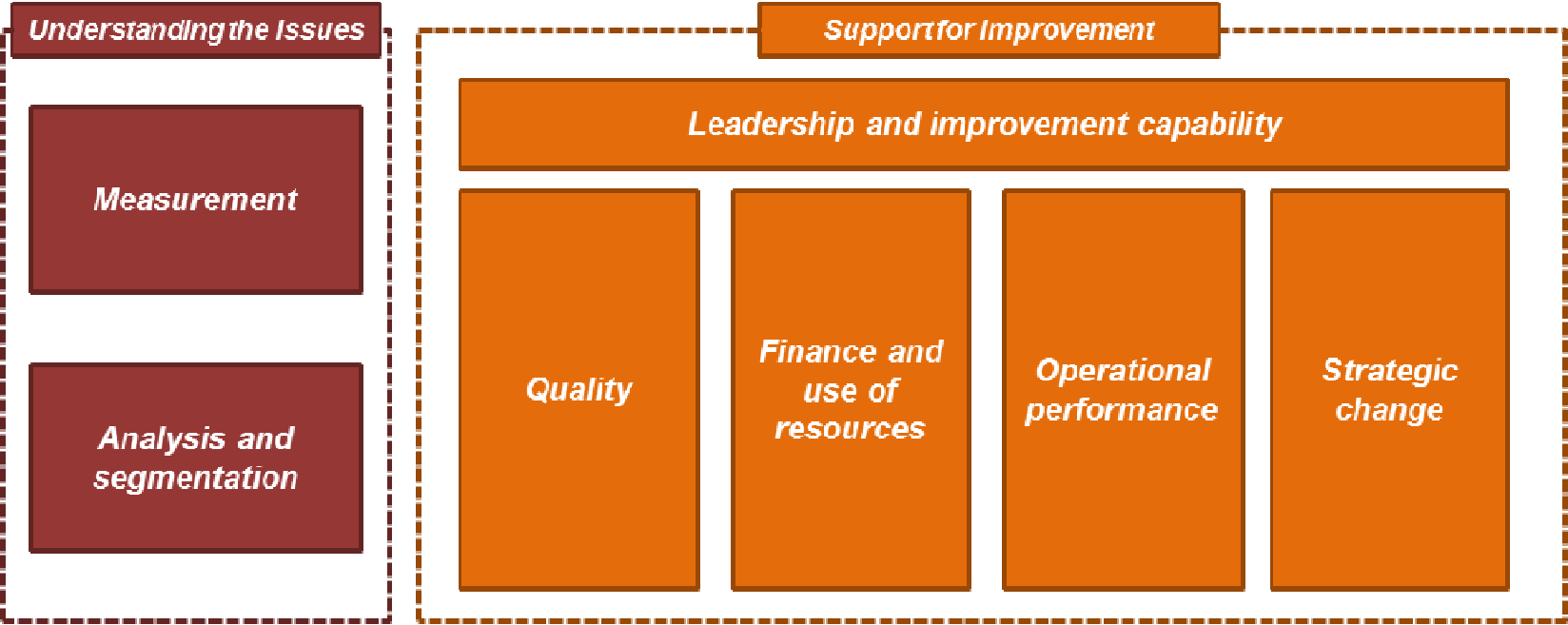
**Lyn Simpson, Executive Regional Managing Director (North)  
Vince Connolly, Regional Medical Director (North)**



# The core components of our operating model



*Building effective relationships with providers and health systems*

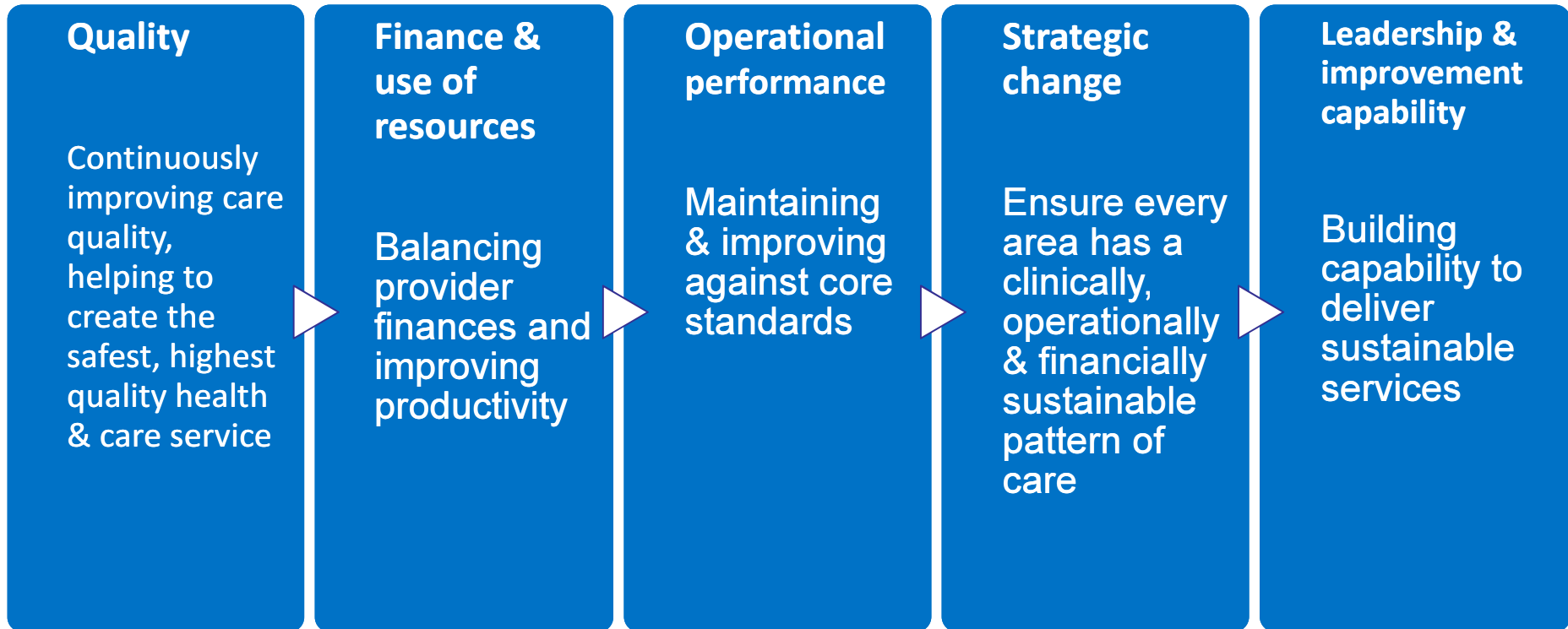


*Holding Boards to account and supporting planning and other key decisions*

*Shaping the environment for providers in partnership with other ALBs*

*Continuous learning and improvement to refine our methods*

# Our objectives



NHS Improvement will oversee and provide support on these five themes

## Area of focus – quality

Some priorities :

- Support for the **most challenged** providers
- Support trusts in implementing the priority standards for **seven day hospital services** for 25% of the population
- Develop a clear approach to **safe staffing** for all professional disciplines and deliver priority activities, including a refreshed National Quality Board (NQB) framework for safe, sustainable staffing



## Area of focus – finance and use of resources

Some priorities :

- Ensure provider sector on trajectory to **aggregate financial balance**
- Ensure the provider sector achieves a minimum **2% efficiency** by the end of 2016/17
- Tackle unwarranted variation in hospital efficiency by implementing key recommendations in the **Carter Review**
- Develop and deploy metrics to assess providers' **use of resources**, together with CQC

## Area of focus – operational performance



Some priorities:

- Deliver **A&E** performance during 2016/17 that, in aggregate, is significantly better than that during 2015/16
- Improve winter **A&E** performance in 2016/17 compared with 2015/16
- Improve performance against **NHS Constitution standards**,
- Together with NHS England, support providers to deliver the current **mental health access and waiting times standards** by the end of Quarter 4 of 2016/17 and embed these in our approach to oversight

## Area of focus – strategic change

Some priorities

- Work closely with NHS England to support providers and local health systems, particularly the **most challenged**, to develop credible long-term solutions
- Support the implementation of **new care models**, including issuing guidance on regulatory issues and developing an accreditation approach for foundation groups/hospital chains
- Explore, and where appropriate, facilitate independent sector providers to **form NHS partnerships** that deliver improvement across the sector

## Area of focus – leadership and improvement capability

Some priorities :

- With national partners, publish the National Strategy for **Leadership Development and Improvement**
- Develop leadership capacity and capability
- Build capacity and capability for **continuous improvement** with our priorities being to develop board training programmes
- Drive improvement in urgent and emergency care, including developing the **Emergency Care Improvement Programme**

# Our local organisation – NHS Improvement in the North



- NHS Improvement is organised into four regions: London , South, Midlands and East, and North each led by an Executive Regional Managing Director.
- In the north we have four sub-regional teams each led by a Delivery and Improvement Director: Cumbria and North East, Yorkshire and Humber, Cheshire and Mersey and Greater Manchester and Lancashire.
- Anne Gibbs is the Delivery and Improvement Director for Greater Manchester and Lancashire.

## Our local organisation – NHS Improvement in the North



- Each of these sub-regional teams comprises finance, clinical and management team members who support and oversee the Trusts in their areas under the NHS Improvement Standard Operating Framework.
- We are also one of the national health and care bodies that is overseeing local STP processes alongside NHS England Health Education England, Care Quality Commission, the National Institute for Health and Care Excellence, and Public Health England.

**CORPORATE AND ENVIRONMENTAL OVERVIEW & SCRUTINY COMMITTEE  
WORK PROGRAMME – 2016/17  
PROGRAMMED WORK - NEXT MEETING**

|              |   |
|--------------|---|
| 2 March 2017 | <p><u>Performance Management</u><br/>QPIs (Q2 &amp; Q3)</p> <p><u>Crime &amp; Disorder Scrutiny</u><br/>Crime &amp; Disorder Presentation from West Lancashire Community Safety Partnership</p> <p><u>Work Programme:</u></p> <ul style="list-style-type: none"> <li>• <u>West Lancashire Tourism – The Visitor Economy Review</u><br/>(a) To consider a presentation from Liverpool City Region to provide some insight into how we could work together on joint promotion of the visitor economy (<i>subject to confirmation</i>)<br/>(b) To review the Project Plan &amp; confirm next steps of the review.</li> <li>• <u>A Market Strategy for Ormskirk Review</u><br/>To review the recommendations.</li> <li>• <u>Improved Planting</u> – one-off presentation by the Interim Director of Street Scene.</li> <li>• <u>Work Programme – Progress Report</u><br/>To provide an update of the current position of the Work Programme for the Committee and the way forward for 2017/18.</li> </ul> |
|--------------|---|

